



## AGENDA

### COMMITTEE OF THE WHOLE WORKSHOP BOARD OF COUNTY COMMISSIONERS

Board Chambers  
Suite 100  
Ernie Lee Magaha Government Building - First Floor  
221 Palafox Place

January 11, 2018  
9:00 a.m.

Notice: This meeting is televised live on ECTV and recorded for rebroadcast on the same channel. Refer to your cable provider's channel lineup to find ECTV.

1. Call to Order

(PLEASE TURN YOUR CELL PHONE TO THE SILENCE OR OFF SETTING.)

2. Was the meeting properly advertised?

3. Multi-Use Sports and Events Venue

(Amy Lovoy - 30 min)

- A. Board Discussion
- B. Board Direction

4. Day Reporting Center  
(Tammy Jarvis - 15 min)

- A. Board Discussion
- B. Board Direction

5. Sheperds Place Intact Transitional

(Shirley Stone - 15 min)

- A. Board Discussion
- B. Board Direction

6. Pensacola Beach Congestion Management Plan - Roundabouts and Pedestrian Underpasses  
(Mike Warnke and Clark Bailey, Volkert - 30 min)
  - A. Board Discussion
  - B. Board Direction
  
7. Property Swap - Recyclers in Wedgewood  
(Amy Lovoy - 30 min)
  - A. Board Discussion
  - B. Board Direction
  
8. State Law Enforcement Trust (LET) Fund  
(Jack Brown - 20 min)
  - A. Board Discussion
  - B. Board Direction
  
9. RESTORE Project Subrecipient Agreements  
(Chips Kirschenfeld - 15 min)
  - A. Board Discussion
  - B. Board Direction
  
10. Animal Shelter Renovation Grant  
(John Robinson - 15 min)
  - A. Board Discussion
  - B. Board Direction
  
11. Socialdesk Enterprises TriNet Project for Triumph Gulf Coast Funding  
(Commissioner Bergosh - 15 min)
  - A. Board Discussion
  - B. Board Direction
  
12. Adjourn

**Committee of the Whole**

**3.**

**Meeting Date:** 01/11/2018

**Issue:** Multi-Use Sports and Events Venue

**From:** Amy Lovoy, Assistant County Administrator

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**Information**

**Recommendation:**

Multi-Use Sports and Events Venue

(Amy Lovoy - 30 min)

A. Board Discussion

B. Board Direction

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**Attachments**

Sports Complex

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# Multi-Use Sports and Events Venue

Request for Letters of Interest



# Purpose

- ▶ In response to an unsolicited proposal from the Hunt/ICC/VenuWorks group the County issued a Request for Letters of Interest (RLI) to see if any other groups were interested in proposing a project.
- ▶ The County received one other proposal from SMG

# Request for Letters of Interest

- ▶ The type and nature of the proposed development including rough square footages
- ▶ Proposed site or sites including rough diagrams of the proposed site or sites to demonstrate feasibility.
- ▶ Estimates of total cost as well as the cost to the County.
- ▶ Estimate of any necessary operating subsidy for the proposed development with the source of funding.
- ▶ Timeline for development
- ▶ Estimate of overall economic impact to the community.
- ▶ Explanation of how the development will maximize effectiveness and efficiency while accommodating both an SPHL hockey team as well as a G League basketball team.

# Hunt/ICC/VenuWorks Proposal

- ▶ 100,000 square foot field house (multi-use sports tourism venue)
- ▶ 6,500 fixed seat arena (multi-use event venue, Pensacola sports hall of fame & museum, community ice rink)
- ▶ 120-150 key hotel
- ▶ Mixed-use out parcels
- ▶ Parking



# Hunt/ICC/VenuWorks - Site

- ▶ Proposes the use of one of two sites:
  - ▶ The existing site of the Bay Center
  - ▶ The Studer site

# Hunt/ICC/VenuWorks - Estimated Costs

- ▶ Multi-Use Field House - \$17,000,000 - \$25,000,000
- ▶ Multi-Use Arena - \$48,000,000 - \$65,000,000

# Hunt/ICC/VenuWorks – Financing Structure

- ▶ A fixed annual lease payment will be made by the County for 30 years that will include all financing costs as well as any required operating costs. At the end of the 30 years all publicly funded structures will be turned over to the County.
- ▶ Assumes a \$25,000,000 Triumph allocation
- ▶ With \$20,000,000 in New Market Tax Credits (NMTC) the annual lease payment ranges from a low of \$2,300,000 to a high of \$3,900,000 with changes occurring over the life of the lease.
- ▶ Without \$20,000,000 in NMTC the annual lease payment ranges from a low of \$3,700,000 to a high of \$5,300,000.

\* Note: Only the Studer site qualifies for NMTC.



# Hunt/ICC/VenuWorks - Timeline

- ▶ 25 months from notice to proceed until certificate of occupancy

# Hunt/ICC/VenuWorks - Estimate of Economic Impact

## ▶ Fieldhouse:

- ▶ Direct - \$24,843,000 - \$28,454,000 annually
- ▶ Indirect and Induced - \$12,951,000 - \$14,835,000 annually
- ▶ Total New Jobs - 450 - 520

\* Source: Crossroads Study: Pensacola, Florida, January 2016, for a 80,000 square foot field house facility.

## ▶ Arena

- ▶ Direct - \$7,400,000 -annually
- ▶ Indirect and Induced - \$5,600,000 annually
- ▶ Total New Jobs - 250

\* Source: Hunden Strategic Partners: Racine, Wisconsin, August 2016 for a 4,300 seat events center only. NBA G-League tenant.

- ▶ Direct, Indirect and Induced - \$13,000,000-annually
- ▶ Total New Jobs - 265

\* Source: Texas Economic Development Corporation, Allen, Texas, 2015, for a 6,500 seat arena/events center and community ice rink.



# SMG Proposal

- ▶ Proposes 2 scenarios for enhancements to the existing facility.
- ▶ SMG will offer its Facility Development Division at no cost to the County to assist with all phases of the project from design review, procurement to construction administration and budget control.

# SMG Scenario 1

Enhancements		NBA Improvements	
<b>Hockey</b>		<b>Office Space</b>	
IcePlant Replacement	\$1,500,000	Accommodate 20 Coaches & Staff	\$250,000
Hockey Dasher & Glass System	200,000	<b>Merchandising</b>	
Ice Pro Deck	160,000	Team Store	215,000
<b>Life Safety</b>		Merchandising Equipment	100,000
Retractable Seating	250,000	Kiosk (3)	30,000
Exterior Doors	400,000	<b>Team Facilities</b>	
Parking Lot Resurfacing	225,000	Home Locker Room	500,000
Ecoglow-Arena Steps	75,000	Visitor Locker Room	250,000
Traction Coating-Arena Steps	30,000	Officials Locker Room	40,000
<b>Building Systems</b>		Storage	25,000
Emergency Generator	130,000	Laundry Room	100,000
Interior Upgrades - Rails, ADA	215,000	<b>Game Day Facilities</b>	
<b>Enhancements</b>		Ice Cover	180,000
Acoustic Walls	960,000	Dollies/Racks	5,000
Arena Sound System	450,000	ADA Transition	
Restroom Upgrades	750,000	Ramps	20,000
Perimter Fencing and Gates	300,000	Court	120,000
Concession Statnds Digital Signage/Warmers	50,000	Goal Stations	140,000
POS System - Concession Stands	70,000	Scorer's Table	10,000
Kitchen Upgrades - Build Out Hood, Add Equipment	250,000	Production w/ 2 Cameras	100,000
Exterior Marquees	750,000	Backboard Shot Clocks	10,000
Club Room Enhancements	635,000	Game Clocks	5,000
Center Hung Score Board Enhancements	350,000	Lighting Upgrades	150,000
<b>Total</b>	<b>\$7,750,000</b>		<b>\$2,250,000</b>



# SMG Scenario 2

NBA Improvements		
<b>Office Space</b>		
Accommodate 20 Coaches & Staff		\$250,000
<b>Merchandising</b>		
Team Store		215,000
Merchandising Equipment		100,000
Kiosk (3)		30,000
<b>Team Facilities</b>		
Home Locker Room		500,000
Visitor Locker Room		250,000
Officials Locker Room		40,000
Storage		25,000
Laundry Room		100,000
<b>Game Day Facilities</b>		
Ice Cover		180,000
Dollies/Racks		5,000
ADA Transition Ramps		20,000
Court		120,000
Goal Stations		140,000
Scorer's Table		10,000
Production w/ 2 Cameras		100,000
Backboard Shot Clocks		10,000
Game Clocks		5,000
Lighting Upgrades		150,000
		\$2,250,000

# SMG - Site

- ▶ Proposes utilizing the existing site of the Bay Center

# SMG - Estimated Costs

- ▶ Scenario 1 - \$10,000,000
- ▶ Scenario 2 - \$2,250,000



# SMG - Financing Structure

## ▶ Scenario 1

- ▶ Utilizes \$10,000,000 expected to come from Triumph.
- ▶ Extends the current management contract from 2022 to 2027 with no changes in the general terms of compensation.

# SMG - Financing Structure

► Scenario 2

- Utilizes \$2,250,000 provided by SMG
- Extends the current management contract by 10 years
- Increases base fee to \$300,000 beginning in 2019. (Base fee in 2017 was \$189,000)
- Changes the incentive for performance improvements as follows:

Decrease in NOIB		
<b>Current</b>		
	\$0 - \$250,000	35%
	> \$250,000	40%
<b>Proposed</b>		
	\$0 - \$100,000	100%
	> \$100,000	50%

- Increases the Food and Beverage commission from 5% of sales to 7.5%.



# Courses of Action

- ▶ Reject both proposals
- ▶ Proceed to RFP allowing both groups to turn in detailed proposals
- ▶ Select one the proposals and authorize staff to begin the qualification process for a private entity as found in Florida Statutes 255.065 which includes but is not limited to the following and authorize staff to begin negotiation of a comprehensive agreement with the selected firm:
  - ▶ Ensure meets the County's minimum standards for professional services vendors
  - ▶ Ensure the most efficient pricing of the security package that provides for the performance and payment of subcontractors.
  - ▶ Ensure that any agreement addresses termination upon material default
  - ▶ Perform an independent analysis of the proposed public-private partnership which demonstrates the cost-effectiveness and overall public benefit.
  - ▶ Have an independent analysis performed by an architectural and engineering firm to determine feasibility.
- ▶ Other



**Committee of the Whole**

**4.**

**Meeting Date:** 01/11/2018

**Issue:** Day Reporting Center

**From:** Tammy Jarvis, Department Director

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**Information**

**Recommendation:**

Day Reporting Center

(Tammy Jarvis - 15 min)

A. Board Discussion

B. Board Direction

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**Attachments**

Day Reporting Center Presentation

Day Reporting Center-White Paper

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# Community Corrections Day Reporting Center

January 2018

**Public Safety Coordinating Council Sub-Committee Meeting**  
**Tuesday, October 24, 2017**



**Public Safety Coordinating Council Meeting**  
**Wednesday, December 13, 2017**

# Day Reporting:

- **Non-Residential Program**
- **Provides additional option for Judges**
- **More structured than probation**
- **Intensive form of supervision**
- **Provides consistent structure for participant activities**
- **Provides intermediate sanction to alleviate prison overcrowding**
- **Studies indicate it decreases costs, reduces recidivisms, and reduces the severity of recidivism**

Source: Craddock, 2004. Estimating Criminal Justice Costs and Cost Savings Benefits of Day Reporting Centers.



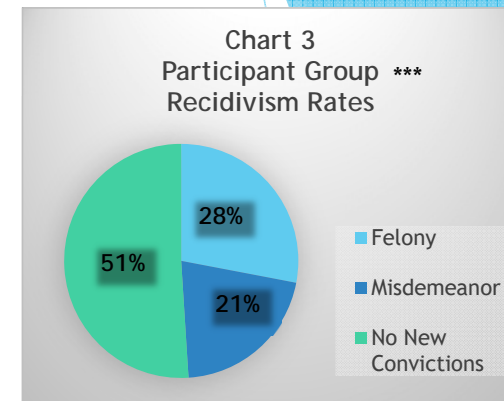
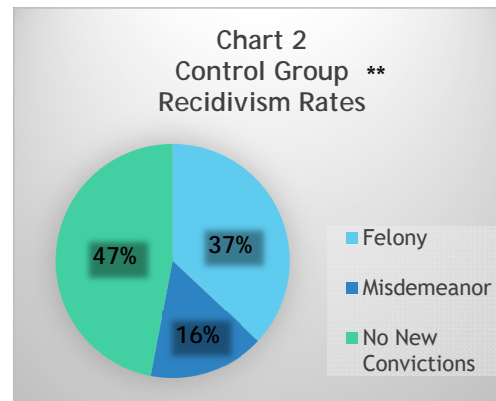
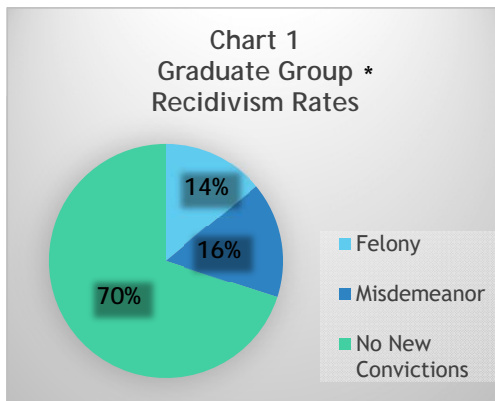
## Escambia County Jail Potential Candidates for Day Reporting:

- Inmates serving a sentence for misdemeanors: 417
- Inmates awaiting trial for misdemeanors: 425

## Target Program Participants:

- 80 misdemeanor clients

# Kern County (Bakersfield, CA) - Implemented in 2010



- Chart 1 shows 70% of the Graduate Group did not recidivate. Of those that did recidivate, 14% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.
- Chart 2 shows 47% of the Control Group did not recidivate. Of those that did recidivate, 37% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.
- Chart 3 shows 51% of the Participant Group had no new convictions, compared to 47% for the Control Group, and 70% for the Graduate Group. Of those that did recidivate 28% were convicted of at least one felony and 21% were convicted of no felonies, but at least one misdemeanor.

\* Graduate Group = successfully complete program

\*\* Control Group = random Probation participants not enrolled in the program

\*\*\* Participant Group = enrolled participants who did not complete program

## Kern County Outcomes:

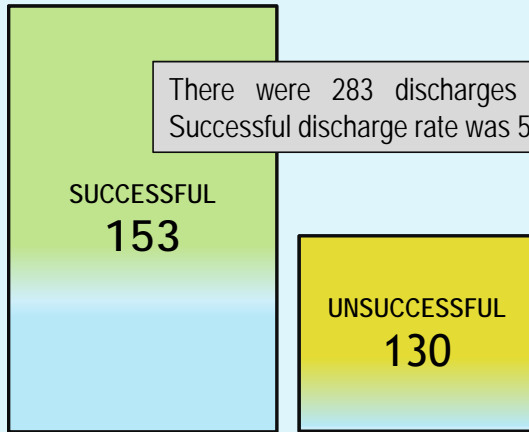
- **Graduates recidivated at a much lower rate than non-participants. Graduates have a 30% recidivism rate compared with a 53% rate of the Control Group. In other words, 70% are NOT recidivating compared to 47% in the Control Group.**
- **The rate at which graduates recidivated was much less severe. Although these groups have similar recidivism rates in misdemeanor convictions (16% respectively), the felony rate for the Graduate Group is 14% compared to 37% for the Control Group. This is significant in that if a graduate recidivates, he/she is less likely to commit a felony compared to the Control Group.**
- **Participants had both lower recidivism rates and committed less serious crimes when they did recidivate.**
- **November 2010 through September 2013 only 30% of program graduates recidivated, significantly lower than the control group's rate of 53%.**
- **During the same period, the rate of felony cases for all participants was 30% lower than the control group.**



# Franklin County (PA) - Implemented in 2006

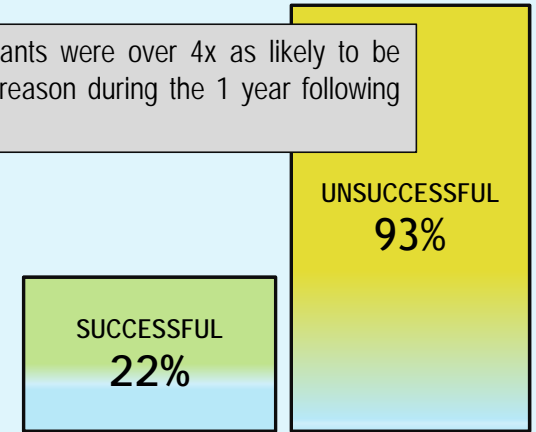
## 2012 STATISTICS

There were 283 discharges in 2012. The Successful discharge rate was 54%.



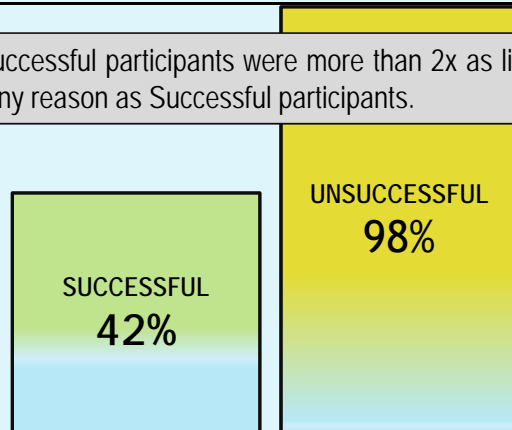
## INCARCERATED WITHIN 1 YEAR

Unsuccessful participants were over 4x as likely to be incarcerated for any reason during the 1 year following discharge.



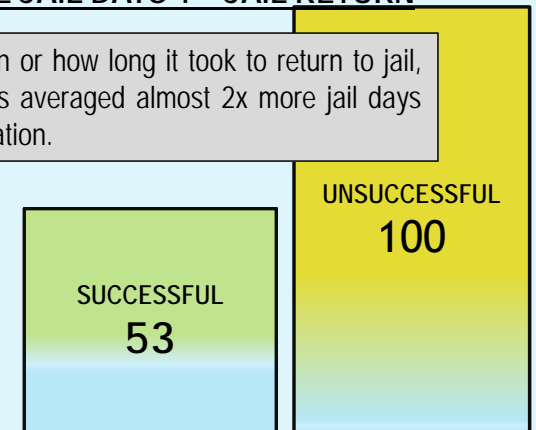
## % RETURNED TO JAIL WITHIN 3 YEARS

Unsuccessful participants were more than 2x as likely to return to jail for any reason as Successful participants.



## AVERAGE JAIL DAYS 1<sup>ST</sup> JAIL RETURN

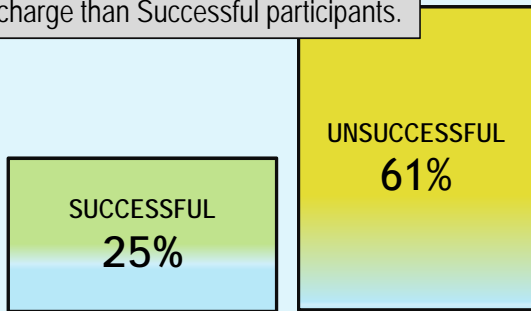
Regardless of the reason or how long it took to return to jail, Unsuccessful participants averaged almost 2x more jail days during their first incarceration.





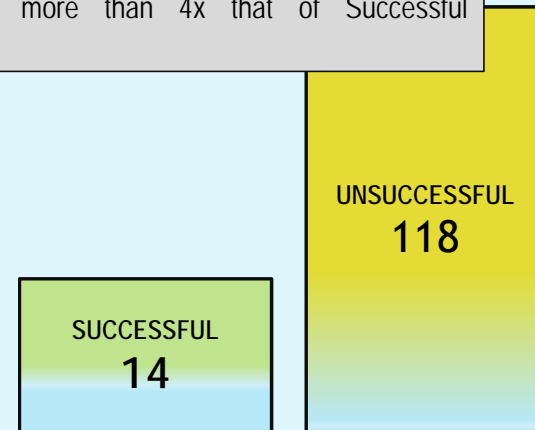
### % NEW CONVICTIONS WITHIN 3 YEARS

Unsuccessful participants had over 3.5x more jail days after discharge than Successful participants.



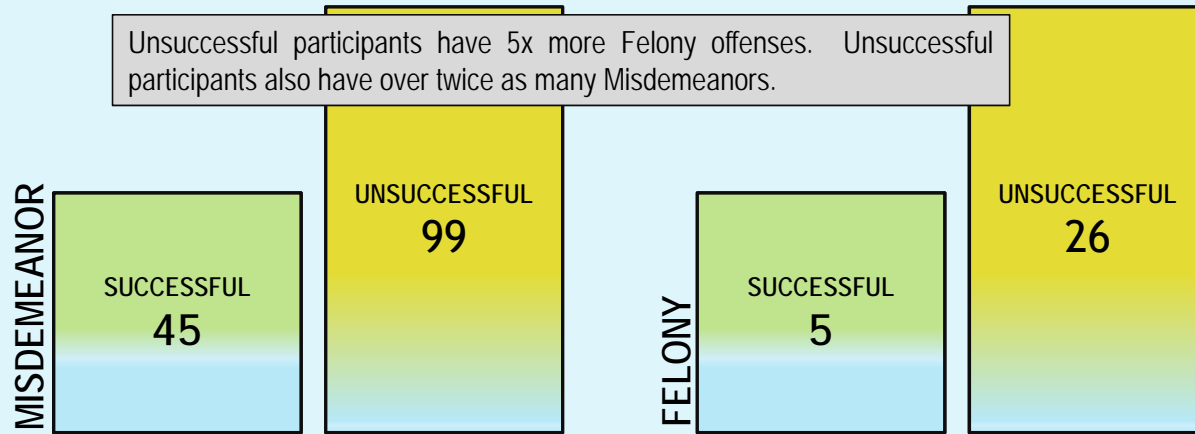
### AVERAGE JAIL DAYS UP TO 1 YEAR

The average number of jail days for Unsuccessful participants is more than 4x that of Successful participants.



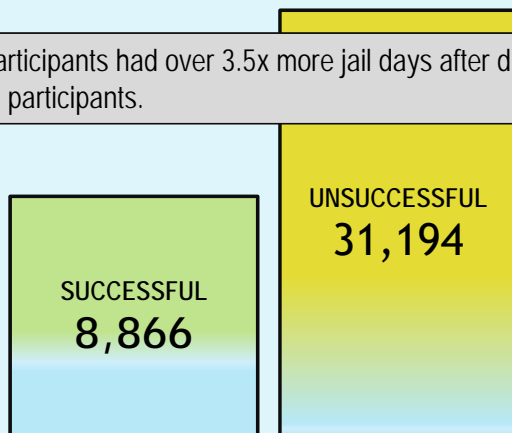
### NUMBER OF NEW CONVICTIONS WITHIN 3 YEARS

Unsuccessful participants have 5x more Felony offenses. Unsuccessful participants also have over twice as many Misdemeanors.



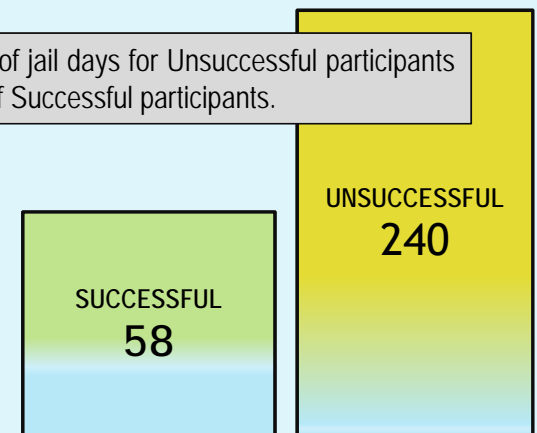
### TOTAL JAIL DAYS WITHIN 3 YEARS

Unsuccessful participants had over 3.5x more jail days after discharge than Successful participants.



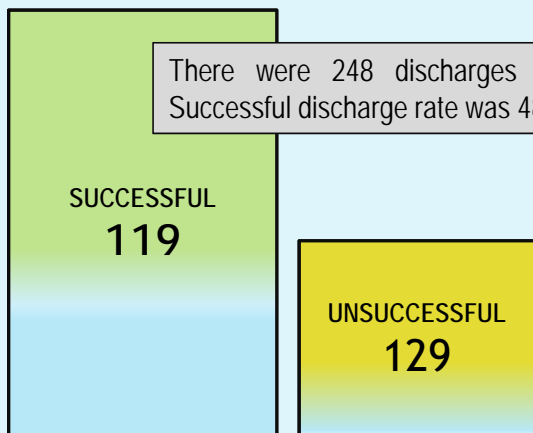
### AVERAGE JAIL DAYS WITHIN 3 YEARS

The average number of jail days for Unsuccessful participants is more than 4x that of Successful participants.



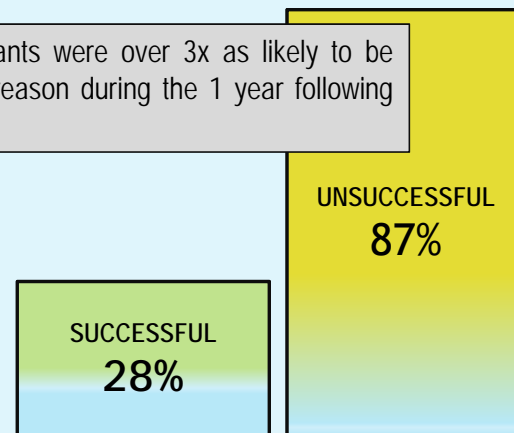
### 2013 STATISTICS

There were 248 discharges in 2012. The Successful discharge rate was 48%.



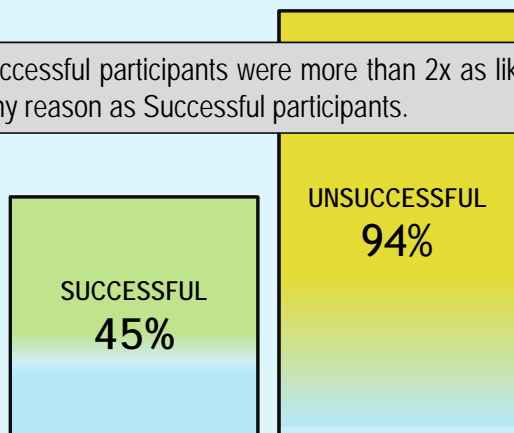
### INCARCERATED WITHIN 1 YEAR

Unsuccessful participants were over 3x as likely to be incarcerated for any reason during the 1 year following discharge.



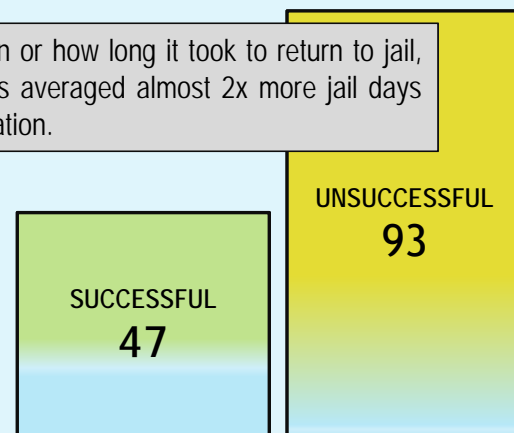
### % RETURNED TO JAIL WITHIN 3 YEARS

Unsuccessful participants were more than 2x as likely to return to jail for any reason as Successful participants.



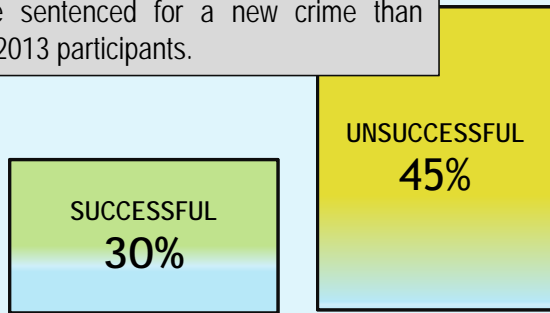
### AVERAGE JAIL DAYS 1<sup>ST</sup> JAIL RETURN

Regardless of the reason or how long it took to return to jail, Unsuccessful participants averaged almost 2x more jail days during their first incarceration.



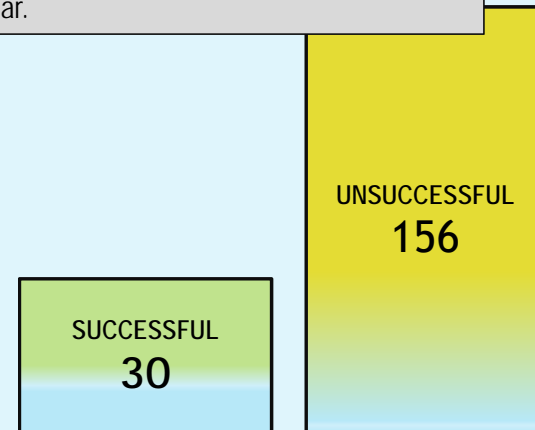
### % NEW CONVICTIONS WITHIN 3 YEARS

Unsuccessful 2013 participants were 1.4x more likely to be sentenced for a new crime than Successful 2013 participants.



### AVERAGE JAIL DAYS WITHIN 1 YEAR

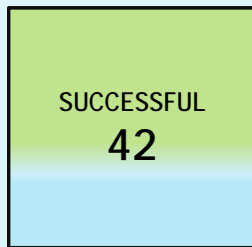
Unsuccessful 2013 participants averaged 5.2x more jail days the first year.



### NUMBER OF NEW CONVICTIONS WITHIN 3 YEARS

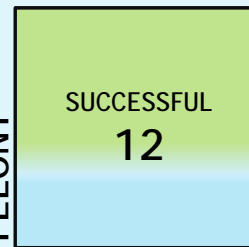
Unsuccessful participants overall have one-third more offenses than Successful participants. Unsuccessful participants also have twice as many Misdemeanors. The felony charges for Unsuccessful participants were of a higher grade than Successful participants.

MISDEMEANOR



UNSUCCESSFUL  
70

FELONY



UNSUCCESSFUL  
12

### TOTAL JAIL DAYS WITHIN 3 YEARS

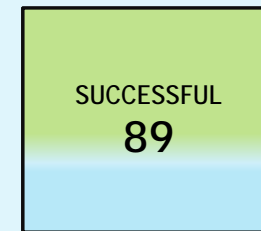
Unsuccessful participants had over 5.4x more jail days after discharge than Successful participants.



UNSUCCESSFUL  
26,784

### AVERAGE JAIL DAYS WITHIN 3 YEARS

The average number of jail days for Unsuccessful participants is more than 2.5x that of Successful participants.



UNSUCCESSFUL  
227



## Franklin County Outcomes:

- **Between 2005 and 2006, the average daily jail population (ADP) decreased from 376 to 328 despite an increase of commitments from 2,062 to 2,444. This drop correlates with the opening of the DRC. (Warden Wetzel's Report to the Prison Board, January 2009)**
- **Program graduates recidivism rate 18.2%, compared to national average of 67% (Franklin County Report, August 2013)**
- **Crime rate in Franklin County decreased from 75 crimes per 1,000 residents to 55 crimes per 1,000 between 2006 and 2008, while the crime rate increased in Pennsylvania (Franklin County Report, August 2013)**

## Sedgwick County (KS) - Implemented in 2006

- **52% of graduates during 2007-2009 remained crime free in the community**
- **A population of program graduates from January 2007 to March 2011 accounted for 1,537 arrests in the 2 years prior to participating in DRC. The same group accounted for 620 arrests in the 2 years following program completion, representing a 60% drop in arrests.**

# Implementation Options:

- Contract with vendor

- ❖ No Capital expense
- ❖ No Start up cost
- ❖ County doesn't have to secure location
- ❖ Receive a turnkey program
- ❖ Price?
- ❖ Contract Coordination

- Expand Community Corrections Programs

- ❖ Start up cost
- ❖ Space requirements
- ❖ Additional staff
- ❖ Limited participants due to staffing  
(maximum caseload of 40 clients per staff member)



## Projected Cost Analysis for Personnel and Operations:

▪ Senior Criminal Justice Specialist	\$49,579
▪ Criminal Justice Specialist II (2 positions)	\$89,084
▪ Senior Office Support Assistant	\$35,312
▪ Office Support Assistant	\$34,082
▪ Misc. Initial Start Up Cost	<u>\$37,765</u>
	<b>\$245,822</b> (Total Start Up Cost)
▪ Recurring Annual Cost	\$229,618
▪ McDonald Property Renovation	\$600,000-\$700,000 (estimated)
▪ COB Renovation	\$100,000-\$150,000 (estimated)



***ESCAMBIA COUNTY  
DAY REPORTING COMMUNITY  
CORRECTIONS (DRCC):  
Creating An Alternative To Incarceration  
As An Option For  
Reducing The Population Of The  
Escambia County Jail***

**Tammie Booker, Division Manager  
Escambia County Community Corrections  
October 3, 2017**

**ABSTRACT**

The Escambia County Jail is working diligently to meet the challenges and issues associated with overcrowding. In the process of addressing this issue, the Escambia County Department of Corrections has been exploring many options for reducing the population of the jail. As a component of the department, Escambia County Community Corrections is continuously committed to providing alternatives to incarceration programs. One of the strategies to reduce the population, Community Corrections proposes the alternative of creating the county's first Day Reporting Program as an option for the Judiciary to utilize for the sentencing of misdemeanor cases. With emphasis on public safety, the goal of the program is to provide a cost effective option that will serve as a win-win for the defendant as well as the citizens of Escambia County. In this white paper, I will contextualize the issue of overcrowding and the housing challenges that we are facing. Then, I will provide a viable solution, "Day Reporting Community Corrections Program (DRCC)" that will assist in addressing these issues. I will also present a plan of action for implementation and demonstrate how day reporting programs have been beneficial in the reduction of jail populations and their recidivism rate.

# INTRODUCTION

Recently, the Escambia County Jail experienced an unfortunate and unexpected challenge. On April 30, 2014, there was an explosion within their Central Booking Unit, and as a result, the facility became inoperable. Prior to the explosion, the facility housed up to 697 beds for inmates. The Main Jail rated capacity is to house 779 inmates and it did not have the capacity to house the inmates from the Central Booking Unit. As a result, some of the Escambia County Jail inmates were transported to other facilities, in the surrounding areas, i.e., Escambia County Road Prison, Santa Rosa County Jail, Okaloosa County Jail, and Walton County Jail. Currently, we have inmates housed at the Main Jail, Escambia County Road Prison, Escambia County Work Release and Walton County Jail.

While we are in the process of building a new jail/facility, in order to minimize overcrowding, we are continuously reviewing and using strategies to assist in the reduction of our jail population. With these efforts, we have maximized the use of our Work Release Facility, our Road Prison, and our Main Jail. Currently, we have a total of 1683 inmates. Inclusive in that count, we have 74 sentenced felony and *misdemeanor inmates* for Violation of Probation (VOP) and 92 sentenced felony and misdemeanor inmates for VOP. We have also expended funds from a grant allocation to pay for electronic monitoring for those indigent offenders who had electronic monitoring as a condition of their release. We are also absorbing the costs for drug patches for those defendants whom the court has ordered drug patches as a condition of their release.

Escambia County Community Corrections provides supervision for an average of approximately 4500 cases daily. Our Community Corrections Programs are: Work Release, Misdemeanor Probation, Electronic Monitoring, Pre-Trial Release, Pre-Trial Diversion, Check Diversion and Community Service Work. A review of the criminal justice literature suggests that there is another viable alternative that may be a benefit to Escambia County to assist in the reduction of overcrowding: Day Reporting.

The “Day Reporting Community Corrections Program (DRCC)” will assist in addressing overcrowding. The program will also provide referrals, resources, testing, life skills, on-site testing, work force readiness and other services to help the defendant to successfully complete the program.

# BACKGROUND/PROBLEM STATEMENT

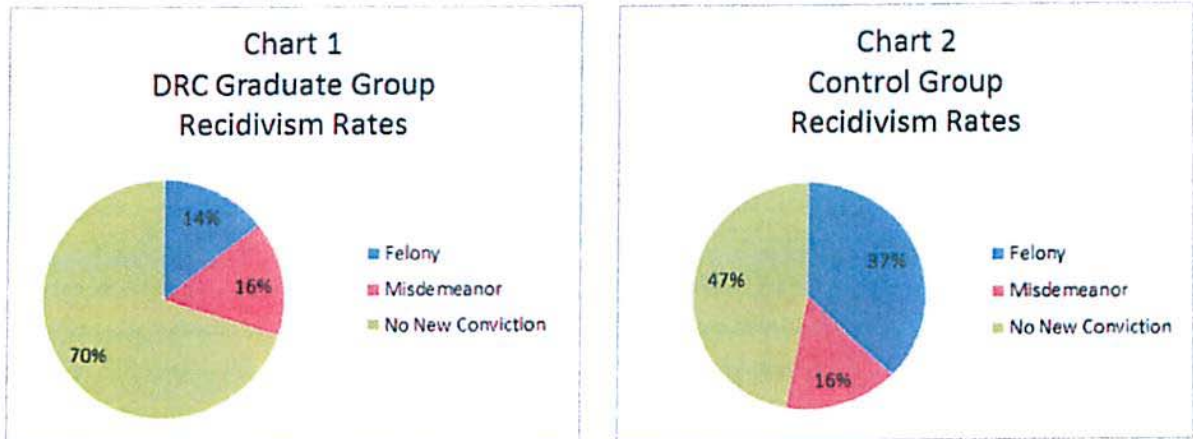
Escambia County is in dire need of alternatives to incarceration to promote the reduction of the jail population. An understanding of the Day Reporting concept and/or definition is critical to the significance of the possibility of implementation and the expectation of positive outcomes. There are many definitions and concepts for a Day Reporting Center or Program:



- Alachua County, Gainesville, Florida:** According to their website, October 2017, Alachua County Court Services, Gainesville, Florida, defines their Day Reporting Program as “an innovative community program that provides an intensive form of supervision for pre-trial defendants and probationers. Supervision activities are designed to address public safety concerns and provide structure for participants’ activities. They include preparing and maintaining a daily agenda of activities, frequent contact, with the program and urinalysis and breathalyzer testing. Services are designed to deal with complex problems common to participants and include substance abuse treatment, batterer’s intervention, anger management, educational assistance and employment placement. Some services are delivered on-site while others are provided within the community.” On October 4, 2017, Sharon Longsworth, Day Reporting Program Supervisor indicated that their program has been very successful. It was implemented approximately five or six years ago. The intensive supervision for the day reporting misdemeanors participants involves reporting five days per week, with emphasis on completion of court ordered conditions, random screening, outpatient substance abuse treatment, community service work, etc. They work closely with providers of services. The Courts seem to like the option of Day Reporting. Their day reporting program works well and they have a pretty good success rate. *Population for Alachua County (2016): 253,451*
- Kern County Probation, Bakersfield, California:** A review of the “Day Reporting Center (DRC) Evaluation Study”, November 6, 2013 presented by Chief Probation Officer David M. Kuge Kern County Probation Department, reveals that “The Kern Day Reporting Center “is an evidenced based intensive program which focuses on young, moderate to high-risk probationers to reduce the likelihood of lengthy jail/prison commitments.” The program has three phases: Intensive Supervision, Intermediate Supervision, and Regular Supervision followed up by Aftercare. All participants are connected to community services and are given a breathalyzer test each time they report. A study was conducted and the findings were that 1) Their evidence based program aimed at reducing recidivism in young, high risk offenders nationwide. The study shows that the Kern DRC significantly reduces recidivism and the severity of those who do recidivate, and 2) Reducing the re-occurrence of crime makes our community safer and saves the taxpayer a significant amount of money through a reduction in incarceration, prosecution, defense, courts, supervision and victimization costs. *Population for Kern County (2015):882,176*

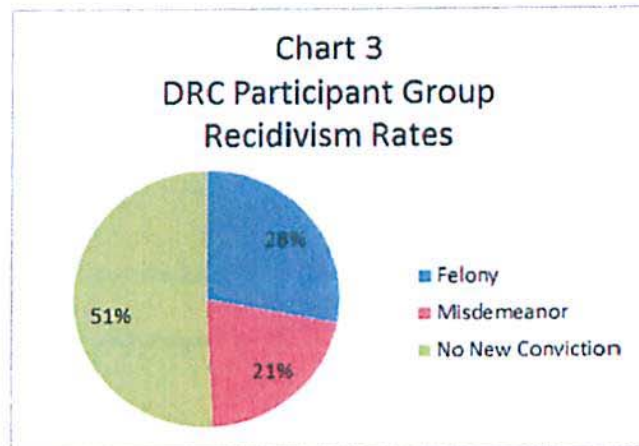
(See Kern Probation Chart Below)

Since the focus of this study was to determine if the DRC had an impact on recidivism, Charts 1 and 2 below illustrate the recidivism rates of the DRC Graduate Group compared to the Control Group.



- **Chart 1** shows 70% of the Graduate Group did not recidivate. Of those that did recidivate, 14% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.
- **Chart 2** shows 47% of the Control Group did not recidivate. Of those that did recidivate, 37% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.

The study also indicated a reduction in recidivism for the Participant Group. Chart 3 below illustrates the recidivism rates for the Participant Group.



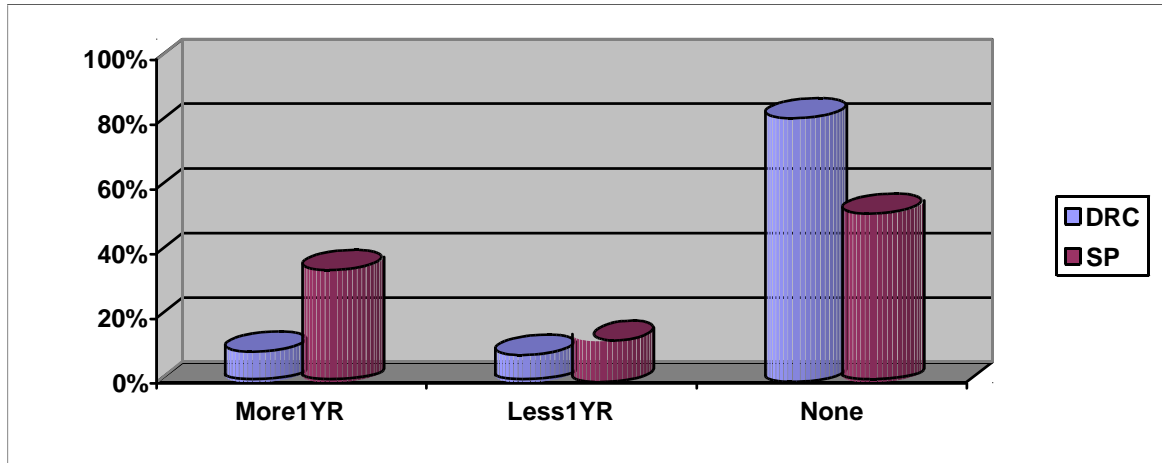
- **Chart 3** shows 51% of the Participant Group had no new convictions, compared to 47% for the Control Group, and 70% for the Graduate Group. Of those that did recidivate 28% were convicted of at least one felony and 21% were convicted of no felonies, but at least one misdemeanor.

- **Franklin County, PA:** According to the Final Report, “Day Reporting Center Clients Compared to Standard Probation (SP) Clients in *Franklin County, PA*, December 15, 2010, by James L. Jengeleski, ED.D. Primary Consultant and Michael S. Gordon, D.P.A. Consultant, “Alternatives to incarceration, such as the development of a day reporting center, are viable options in addressing these issues (prison overcrowding and treatment issues)”. Day Reporting Centers are defined as an intermediate sanction used to alleviate prison overcrowding, improve management, decrease costs, and enhance supervision alternatives. As a result of a study, “*Standard probation clients were more likely than DRC clients to be rearrested.*” *Population for Franklin County (2015): 153,638*

*“RECIDIVISM OUTCOME: Arrest data were collected on all of the DRC clients and SP clients for a one year follow-up period. An analysis of the outcome data reveals that SP clients were over three times more likely than DRC clients to recidivate more than one year after discharge (34.8% versus 9.6%). In addition, SP clients were more likely to be re-arrested less than one year after discharge (13.0% versus 8.6%) [See Graph 1 Below]. These data indicate that, overall, during the specified time period SP clients were more than twice as likely to be re-arrested when compared to DRC clients (47.8% versus 18.2% respectively;  $p < .001$ ) (See Graph 2 Below)“.* (Franklin Co. Final Report. Page 4, Jengeleski and Gordon, December 2010)



**GRAPH 1. DRC vs. SP: Time to First Arrest**



SP versus DRC:  $p < .001$ .

**GRAPH 2. DRC vs. SP: Any Arrest (Yes versus No)**



SP versus DRC:  $p < .001$

**TABLE 4. DRC vs. SP Crime Severity Scale-Offenses that Occurred After Discharge**

	DRC <i>n</i> (%)=362	SP <i>n</i> (%)=299
Crime Severity Scale		
1	4 (1.1)	8 (2.7)
2	13 (3.6)	33 (11.0)
3	11 (3.0)	24 (8.0)
4	38 (10.5)	78 (26.1)
5	296 (81.8)	156 (52.2)
Mean (SD) *	4.68 (.79)	4.14 (1.12)

1=highest, 2=high, 3=moderate, 4=low, 5=none; \* $p < .001$

- *District of Columbia, Washington, DC: According to an article presented by the Court Services and Offender Supervision Agency for the District of Columbia, on their website:  
[HTTP:www.csosa.gov/supervision/programs/day\\_reporting\\_center.aspx](http://www.csosa.gov/supervision/programs/day_reporting_center.aspx)  
 One major goal of DRC is to provide needed services to increase public safety thereby holding offenders accountable. Participants are involved in counseling to enable to them to enhance their coping skills, reconnect with their families, and gain the tools to make them viable contributing members of their community. The counseling sessions will involve courses in life skills, family dynamics, GED preparation, financial management, along with therapeutic counseling in the areas of substance abuse, domestic violence, and victimization. According to a study conducted by their agency, they discovered that there was a need to have a greater presence to ensure swift and fair responses to offender non-compliance and to identify and provide services to help offenders to reenter their neighborhood successfully. In 2003, the offenders who were discharged from parole and placed under the supervision of the day reporting program, only 38% were returned to prison. Population for District of Columbia (2016): 681,170*

***There are benefits and drawbacks for Day Reporting Centers:***

***Benefits:***

- Multiple studies have shown that they do impact the reduction of the jail Population
- Viable option for the Judiciary as an alternative to incarceration
- They ensure connection of services and promote responsible behavior
- Public Safety is a goal for every Day Reporting Center/Program
- Offenders are less likely to commit new arrests
- Cost savings
- Empower the offender to be a productive citizen in the community

***Drawbacks:***

- Some offenders may choose incarceration rather than the DRP
- Additional staff
- Space requirements
- Potential startup costs

# SOLUTION

The consideration of implementing a “Day Reporting Community Corrections Program (DRCC)” , supported by evidenced based practices, will assist in addressing overcrowding. The program will also provide referrals, resources, testing, life skills, on-site testing, cognitive thinking techniques, work force readiness and other services to help the defendant to successfully complete the program.

It would be beneficial to collect data to support the misdemeanor population and or any other identified population that would meet the criteria necessary for the Judiciary to utilize day reporting as an option.

I propose that our DRCC will be cost effective, reduce recidivism, and assist in the reduction of the jail population. It will require:

**1. Approval:** Approval via Legal /County Attorney’s Office/ County Administrator/Judiciary/Court Admin./State Attorney’s Office etc.

The support and buy in of the stakeholders

Administrative Order

**2. Criteria/Eligibility:**

Offender will be placed on misdemeanor probation with the condition of Day Reporting. Offender will be required to be placed on misdemeanor probation for a minimum period of 6 months up to 1 year. The Court may impose a suspended sentence. If necessary, a risk assessment can be completed.

Offender may also be placed on electronic monitoring, patch, and referred for connection with other community services and/or resources. If all conditions completed in 6 months, Court may consider early termination.

Reporting days to the DRCC will be on Monday, Wednesday, and Friday; may also report any day for assistance.

Offender will have to perform a minimum of 30 hours of Community Service Work within 6 months, or 5 hours per month. These 30 hours can be substituted for 30 hours of class time or GED completion or some type of trade or training certification.

Offender shall reside in Escambia County and shall have a verifiable address.



Offender shall not have any additional open charges or cases.

Offender shall abide by program rules and regulations and Court conditions of supervision.

Offender shall not have prior convictions of more than two felonies and shall not be classified by the courts as a career criminal.

Note: Some of the criteria information derived from Miami-Dade Corrections and Rehabilitation Department Vol. 22, DSOP 2013, Alternatives to Incarceration

**3. Location:** Offices to accommodate staff, liaison agency representatives (“One Stop Shop”), Conference Area, Classroom, restrooms for staff and clients/offenders. Possible options for location: Share building on St. Mary’s; Building in COB parking lot, McDonald's property or any other vacant building, preferably close to downtown area.

**4. Staff:** Training for Staff (Cognitive Thinking, Motivational Interviewing, Resources, Services, Providers, Case Management, Risk Assessments, Supervision/Caseload Maximum 30-40 per Day Reporting Officer). Representatives from outside agencies will also be housed at the facility, if possible (one stop shop; workforce readiness, substance abuse treatment, etc.).

**5. Positive Budgetary Impact:** (\$60.00 per month cost of supervision versus \$70.00 per day/incarceration)

**6. Site Visit:** to a Day Reporting Center currently operating and producing positive outcomes.

**7. Funding:** Personnel/Operations/Electronic Monitoring/Patches/Vehicle via **Grant**.

**8. Costs: Projected Cost analysis for Personnel and Operations**

**Personnel and Fully Loaded Salary:**

Sr. Criminal Justice Specialist	\$49,579	
Criminal Justice Specialist II	\$44,542	(At least 2 positions)
Sr. Office Support Assistant	\$35,312	
Office Support Assistant	\$34,082	

	Initial Yearly Cost	Recurring Yearly Cost
4 computers	\$5,238.44	\$0.00
4 sets office furniture	\$2,088.00	\$0.00
8 lateral 4 drawer filing cabinets	\$5,256.00	\$0.00
4 chairs	\$400.00	\$0.00
4 client chairs for two positions	\$352.00	\$0.00
30 lobby chairs	\$840.00	\$0.00
Copier	\$1,141.80	\$1,141.80
copies	\$708.00	\$708.00
landlines	\$1,800.00	\$1,800.00
20 cases paper	\$600.00	\$600.00
fax (have on hand)	\$0.00	\$0.00
4 fax toner	\$60.00	\$240.00
1 fax drum	\$40.00	\$160.00
4 scanners	\$1,756.00	
office supplies	\$1,800.00	\$1,800.00
UA expenses (50/mo @\$25)	\$15,000.00	\$15,000.00
Intoxylizer	\$629.00	\$0.00
breath straws 250/bag	\$56.00	\$112.00
	\$37,765.24	\$21,561.80

# CONCLUSION

I have presented information to support the future implementation of the Escambia County “Day Reporting Community Corrections Program (DRCC)”. Research supports the implementation and with the help of our stakeholders, it will assist in the reduction of the jail population. As a result, with an emphasis on public safety, Escambia County will experience a win-win. A review of the literature for Day Reporting suggests that regardless of the population size or municipality: The intensive supervision and criteria selected will ensure that our misdemeanor offenders will benefit by becoming productive citizens, self sustaining, and the taxpayers and the county will have cost savings, contingent upon the needs of the specific population. A brief study to focus on specific needs and resources for the selected population is recommended. Escambia County has a population of over 305,000. The community will benefit from the community service work hours. As a preventive measure, the offender’s participation in the DRCC may empower him/her to not recidivate. Although there are benefits and drawbacks, the research suggests that the pros will outweigh the cons.



**Committee of the Whole**

**5.**

**Meeting Date:** 01/11/2018

**Issue:** Sheperds Place Intact Transitional

**From:** Grover Robinson, District 4 Commissioner

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**Information**

**Recommendation:**

Sheperds Place Intact Transitional

(Shirley Stone - 15 min)

A. Board Discussion

B. Board Direction

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**Attachments**

*No file(s) attached.*

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**Committee of the Whole**

**6.**

**Meeting Date:** 01/11/2018

**Issue:** Pensacola Beach Congestion Management Plan - Roundabouts and Pedestrian Underpasses

**From:** Joy D. Blackmon, P.E., Director

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**Information**

**Recommendation:**

Pensacola Beach Congestion Management Plan - Roundabouts and Pedestrian Underpasses

(Mike Warnke and Clark Bailey, Volkert - 30 min)

- A. Board Discussion
  - B. Board Direction
- 

**Attachments**

CMP

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# Pensacola Beach Congestion Management Plan – Phase III

COMMITTEE OF THE WHOLE WORKSHOP  
BOARD OF COUNTY COMMISSIONERS

Board Chambers  
Suite 100  
Ernie Lee Magaha Government Building - First Floor  
221 Palafox Place



Thursday, January 11, 2018  
9:00 a.m.

# Current Project Status

- Design Plans approximately 30% complete
  - Paused for this discussion
  
- Project costs today
  - Construction Estimate: \$11,500,000
  - Current Design Fee: \$1,084,857.33
  - Estimated CEI Cost (8%): \$920,000







# Pensacola Beach

- Potential 3<sup>rd</sup> Roundabout at Ft. Pickens Entrance
  - Allows for better flow into/out of Casino Beach
    - Redundancy entrance/exits
    - Removes left turn queue issue on Ft. Pickens
- Reduces Via DeLuna Traffic
- Provides more options for Event Traffic Management









# Video Slide





# Video Slide

# Pensacola Beach

- Additional Costs for 3<sup>rd</sup> Roundabout
  - Construction Estimate: \$2,000,000
  - Additional Design Fee: \$160,000
    - Event Traffic Management Plan: \$50,000
  - Estimated CEI Cost (8%): \$160,000
- Design Schedule Impact
  - Minimal to overall schedule



# Board Direction

That the Board take one of the following actions:

- Proceed with current design (2 roundabouts and 3 underpasses); or
- Modify the design contract to include 3<sup>rd</sup> roundabout

Note: Either action will adhere to the Board's previous direction to pause the design at 60% for additional public and Board input

**Committee of the Whole**

7.

**Meeting Date:** 01/11/2018

**Issue:** Property Swap - Recyclers in Wedgewood

**From:** Amy Lovoy, Assistant County Administrator

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**Information**

**Recommendation:**

Property Swap - Recyclers in Wedgewood

(Amy Lovoy - 30 min)

A. Board Discussion

B. Board Direction

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**Attachments**

Property Swap Wedgewood

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# Property Swap

Recyclers in Wedgewood

# Recyclers

- ▶ There are two potential recycling operations located in the Wedgewood area:
  - ▶ Sunbelt Crushing LLC
  - ▶ Eager Beaver Professional Tree Care LLC
- ▶ Sunbelt - currently owns 10 acres under the name Coastal Concrete Recycling
- ▶ Eager Beaver - currently owns 70.52 acres



# Recyclers



December 28, 2017

polygonLayer

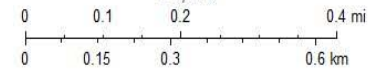
Override 1

- Parcels
- County Outline

Streets

- PRINCIPAL ARTERIAL
- MINOR ARTERIAL
- COLLECTOR
- LOCAL ROAD

1:8,640



Sources: Esri, HERE, DeLorme, USGS, Intermap, INCREMENT P, NRCan, Esri Japan, METI, Esri China (Hong Kong), Esri Korea, Esri (Thailand), MapmyIndia, NGCC, © OpenStreetMap contributors, and the GIS User Community

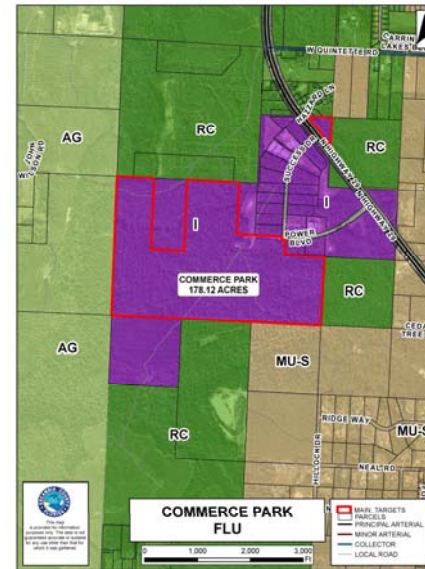
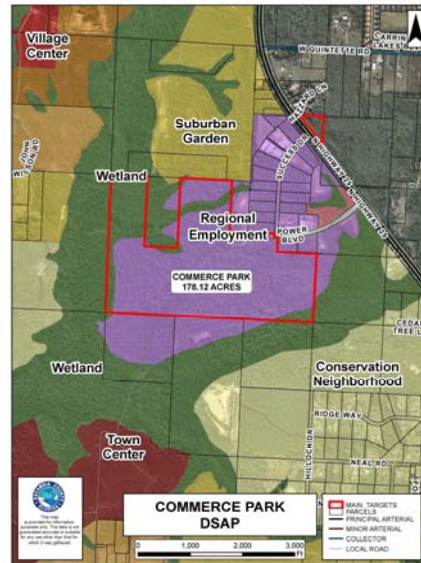
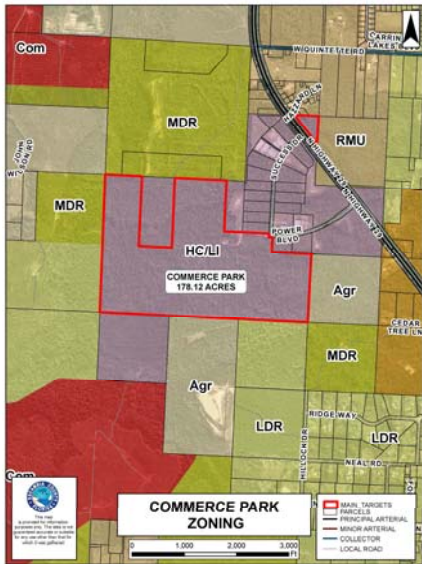


# Potential Locations

- ▶ Central Commerce Park Phase II - 178.12 acres
- ▶ ECUA Parcel/Road Camp - 4.45 acres
- ▶ Mid-Town Commerce Park - 96 acres
- ▶ Mobile Highway Laydown Yard - 33.29 acres
- ▶ APAC/County Borrow Pit - 17.01 acres
- ▶ Perdido Landfill - 244.17 acres



# Central Commerce Park - Phase II



# Central Commerce Park - Phase II

## Pro/Cons

### ▶ Pros

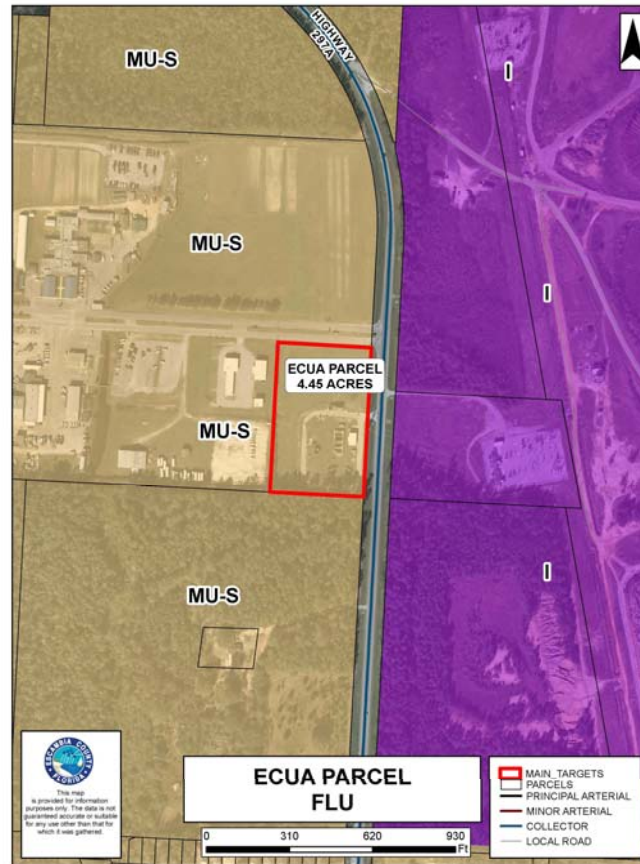
- ▶ Off Highway 29
- ▶ Substantial buffering
- ▶ No rezoning or FLU change necessary

### ▶ Cons

- ▶ Limited roadway access
- ▶ Significant contours and elevation changes on large portions of the property
- ▶ Property is located in the DSAP whose primary designated uses are large scale industrial distribution and office space.



# ECUA Parcel/Road Camp



# ECUA Parcel/Road Camp

## ▶ Pros

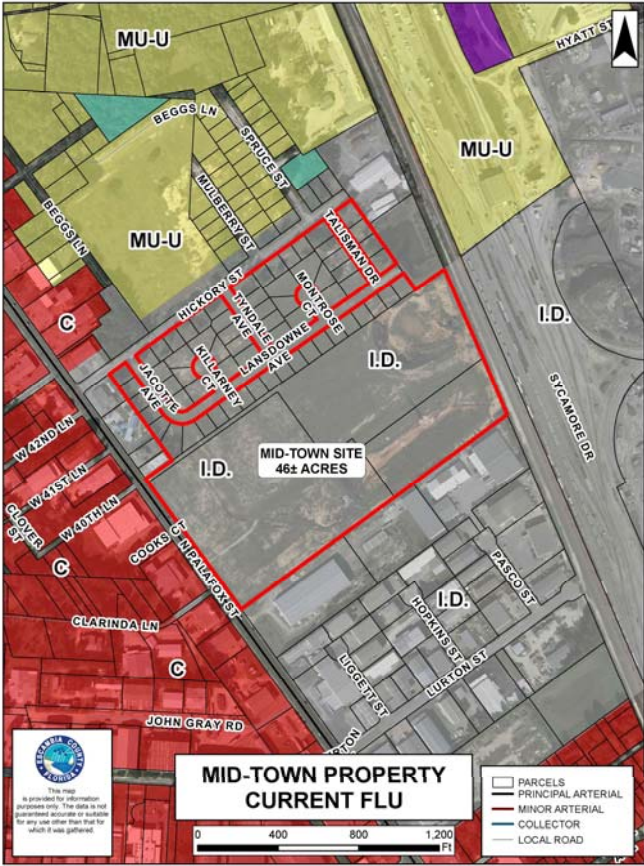
- ▶ Currently, significant buffering
- ▶ No rezoning change.

## ▶ Cons

- ▶ Small, only 4.45 acres
- ▶ Although not developed, property to the south is zoned LDR
- ▶ Not currently owned by the County
- ▶ FLU change necessary.



# Mid-Town Commerce Park





# Mid-Town Commerce Park

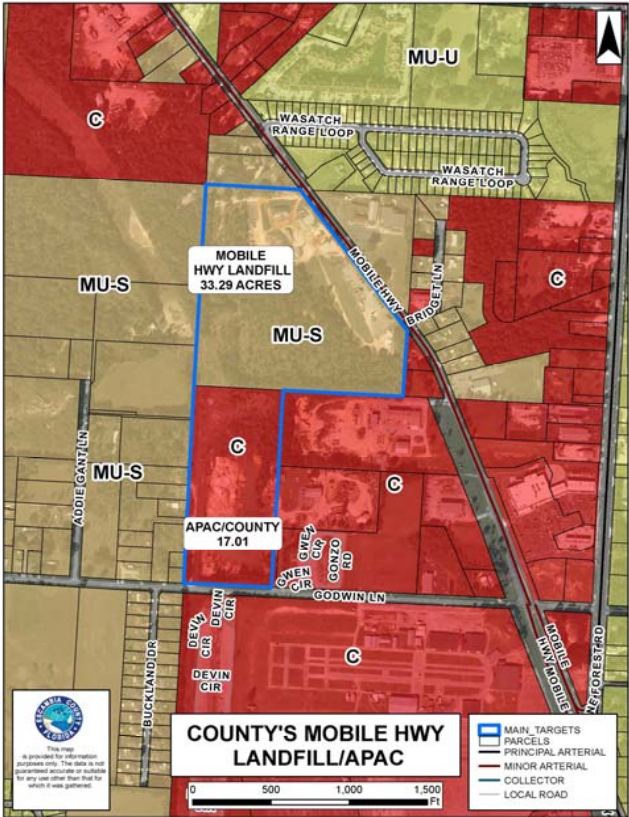
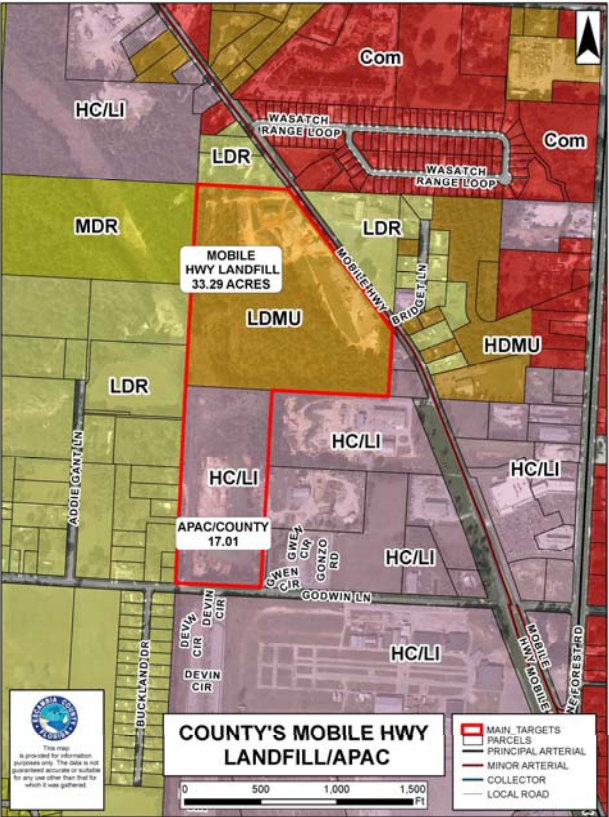
## ▶ Pros

- ▶ Easy access to rail and roadways
- ▶ Centrally located
- ▶ Currently to be rezoned as necessary

## ▶ Cons

- ▶ Tight buffering
- ▶ Public perception
- ▶ Potentially not the highest and best use of the property

# Mobile Highway Laydown Yard/APAC Borrow Pit

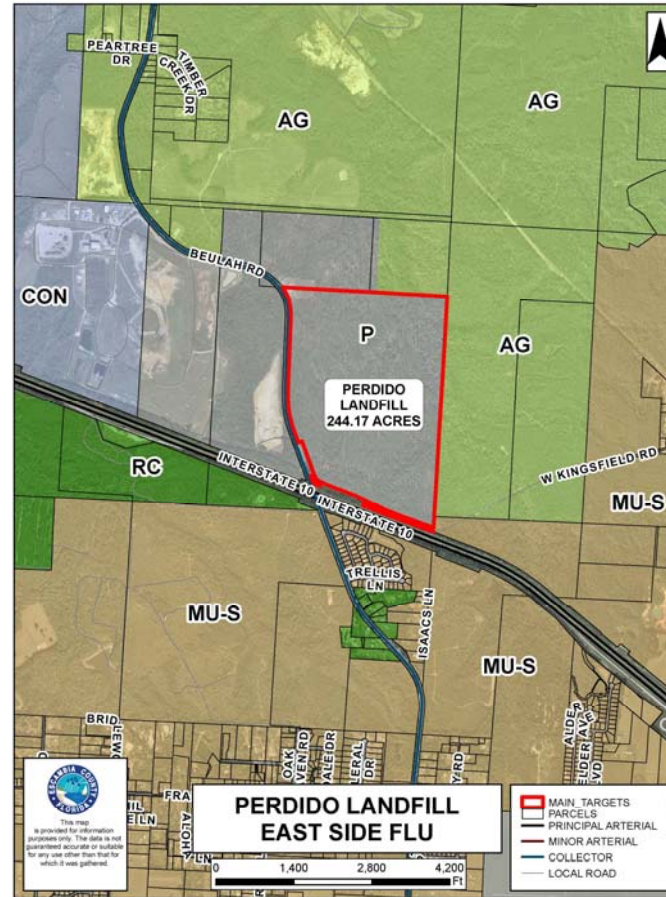
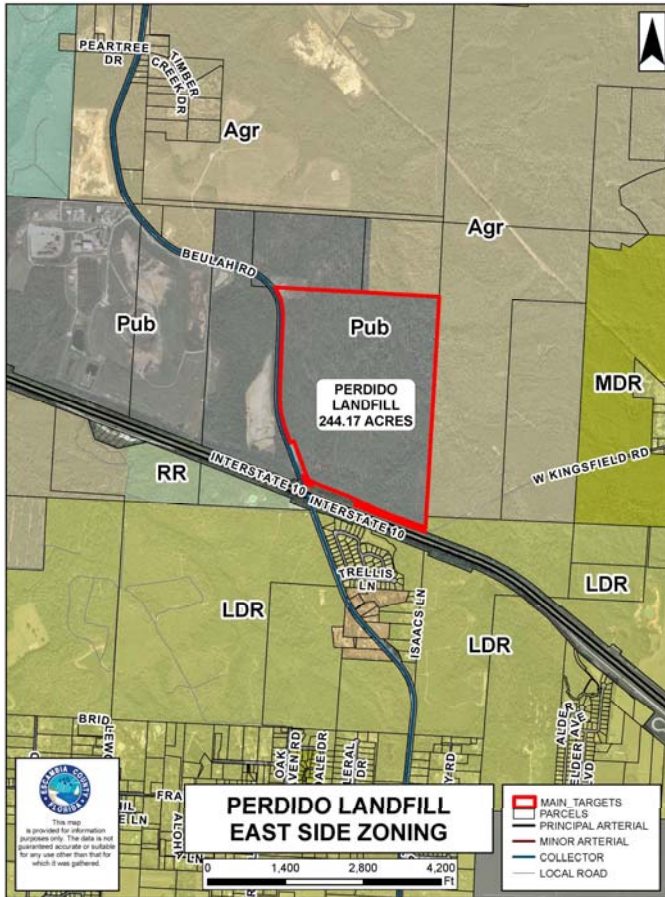




# Mobile Highway Laydown Yard/APAC Borrow Pit

- ▶ Pros
  - ▶ Located near existing recycling facilities
  - ▶ Similar business located nearby
- ▶ Cons
  - ▶ Would require rezoning and FLU change.
  - ▶ APAC property has insufficient buffering from residences.

# Perdido Landfill





# Perdido Landfill

- ▶ Pros
  - ▶ Significant buffering
  - ▶ No rezoning necessary
- ▶ Cons
  - ▶ Large portions of the property are wetland
  - ▶ Distance



# Temporary Crushing Permit

- ▶ A three to five day permit to allow crushing activities at the origination site rather than transporting material from this site to a permanently permitted facility.

# Permit Criteria

- ▶ Permit would be subject to the following criteria:
  - ▶ Materials to be recycled must originate at the site to be permitted.
  - ▶ Shall only be valid for between 3 and 5 days.
  - ▶ No more than 1 permit may be issued for the same parcel within a 6 month time frame.
  - ▶ A minimum of a 50 foot setback from the parcel boundary.
  - ▶ Notification to the County prior to any crushing activities.
  - ▶ Agreement to allow the County to place air monitoring equipment on the property during all crushing activities.
  - ▶ Reasonable County access to the property at all times during crushing activities.
  - ▶ County ability to cease operations upon finding of non-compliance.

# Permit Application

- ▶ A Permit application would require:
  - ▶ A site plan drawn to scale.
  - ▶ Documentation of zoning and future land use categories on the proposed site.
  - ▶ An affidavit acknowledging compliance with the public notice requirements.
  - ▶ An approved inspection from the County to ensure compliance with all environmental regulations.
  - ▶ An approved inspection from the County to ensure compatibility with adjacent land uses.
  - ▶ Anticipated dates and times of all crushing activities.
  - ▶ Approval from the County as to dates and times of all crushing activities.
  - ▶ The name, address, and telephone number of the agent responsible for conducting the activities.
  - ▶ An acknowledgement that the agent conducting the activities or a designee must be available on site or available by telephone on a twenty-four (24) hour basis while the active crushing is occurring on site.



# Public Notification

- ▶ A general notice by mail to all properties within a 500 foot radius of the proposed site no less than 14 days prior to commencement of activity.
- ▶ The notice must include contact information for the party performing the activity, a brief description of the proposed work, the intended dates and times and that any complaints can be directed to the County.
- ▶ A temporary sign 3x4 feet indicating the name, address and telephone number(s) of the party conducting the crushing activity must be placed within 10 feet of the public right-of-way on all roadways adjacent to the project site.
- ▶ The cost of all notifications shall be borne by the applicant.

**Committee of the Whole**

**8.**

**Meeting Date:** 01/11/2018

**Issue:** State Law Enforcement Trust Fund

**From:** Jack Brown, County Administrator

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**Information**

**Recommendation:**

State Law Enforcement Trust (LET) Fund

(Jack Brown - 20 min)

A. Board Discussion

B. Board Direction

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**Attachments**

*No file(s) attached.*

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**Committee of the Whole**

**9.**

**Meeting Date:** 01/11/2018

**Issue:** RESTORE Project Subrecipient Agreements

**From:** Chips Kirschenfeld, Director

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**Information**

**Recommendation:**

RESTORE Project Subrecipient Agreements

(Chips Kirschenfeld - 15 min)

A. Board Discussion

B. Board Direction

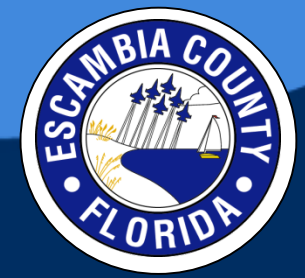
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**Attachments**

RESTORE Proj Subrecipient Agrmts-Presentation

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# RESTORE Project Subrecipient Agreements

Committee of the Whole

January 11, 2018

# Subrecipient Agreements

- Subrecipient means a non-Federal entity that receives a subaward from a recipient to carry out an activity under the RESTORE Act. ( § 34.2)
- Prior to disbursing funds to a subrecipient, the recipient must execute a legally binding written agreement with the entity receiving the subaward. The written agreement will extend all the applicable program requirements to the subrecipient. ( § 34.803(c))
- Recipients that propose to issue subawards must demonstrate their ability to conduct subrecipient monitoring and management, as required by Federal laws and policies on grants. ( § 34.305(c))

# Previous Board Action

## August 13, 2015 Committee of the Whole

B. Board Direction- The C/W recommends that the Board take the following action concerning the allocation of RESTORE Direct Component Funds:

(2) Approve the following entities as subrecipients of funds: City of Pensacola, Emerald Coast Utilities Authority, University of West Florida, the Town of Century, and the Escambia County School District



# Potential Subrecipients for RESTORE Pot 1 Projects

- Two of ten RESTORE Pot 1 projects could be subawarded to outside entities
  - Hollice T. Williams Stormwater Park
    - City of Pensacola
  - Perdido Key Multi-Use Path
    - Florida Department of Transportation

# Factors to Consider

- Escambia County is accountable (responsible) for proper use and management of federal funds by subrecipients
- County will still provide project oversight and semi-annual financial reporting to Treasury
- County can include special conditions in the subrecipient agreement
- Procurement would occur through subrecipient entities
- 2 CFR 200.330 & 2 CFR 200.331 Requirements

# Board Direction

- Option 1: Direct staff to work with the potential subrecipients and the County Attorney's Office to develop Subrecipient Agreements to be approved at a future Board Meeting; or
- Option 2: Direct staff to implement the projects internally without subrecipients



**Committee of the Whole**

**10.**

**Meeting Date:** 01/11/2018

**Issue:** Animal Shelter Renovation Grant

**From:** Tim Tolbert, Building Official/Department Director

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**Information**

**Recommendation:**

Animal Shelter Renovation Grant

(John Robinson - 15 min)

A. Board Discussion

B. Board Direction

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**Attachments**

Renovations Presentation

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# **ANIMAL SHELTER RENOVATIONS**

**CHANGES TO BENEFIT THE PETS OF OUR COMMUNITY**



# THE PARTNERS

- FRIENDS OF ESCAMBIA COUNTY ANIMAL SHELTER
- RESCUE REBUILD
- SHELTER ME
- DOGS PLAY FOR LIFE





FRIENDS OF THE ESCAMBIA COUNTY ANIMAL SHELTER IS AN ALL VOLUNTEER RUN NON-PROFIT ORGANIZATION THAT IS DEDICATED TO SUPPLEMENTING THE RESOURCES OF THE ESCAMBIA COUNTY ANIMAL SHELTER AND PROVIDING SUPPORT, OUTREACH AND EDUCATION THROUGHOUT OUR COMMUNITY.

THEY APPLIED FOR AND RECEIVED THE GRANT FROM RESCUE REBUILD THAT WILL BE USED FOR RENOVATIONS OF THE ESCAMBIA COUNTY ANIMAL SHELTER.

THIS IS ONE OF SEVERAL PROJECTS THEY HAVE DONE TO IMPROVE THE LIVES OF ANIMALS BROUGHT INTO THE ESCAMBIA COUNTY ANIMAL SHELTER.

[HTTP://WWW.ECASFRIENDS.COM/](http://www.ecasfriends.com/)

# RESCUE REBUILD

RESCUE REBUILD IS AN ANIMAL SHELTER RENOVATION PROGRAM THAT RECRUITS VOLUNTEERS FROM ALL OVER THE COUNTRY TO HELP SHELTERS IN NEED. THEY TRAVEL TO SELECTED SHELTERS TO COMPLETE REPAIRS AND RENOVATIONS TO IMPROVE THE LIFE OF SHELTER ANIMALS AND INCREASE ADOPTION RATES!

[HTTP://RESCUEREBUILD.GREATERGOOD.ORG/](http://rescuerebuild.greatergood.org/)





# ShelterMe

## **SHELTER ME TV**

SHELTER ME IS AN UPLIFTING FILM SERIES THAT CELEBRATES SHELTERS PETS AND THE PEOPLE WHO HELP THEM. THEY BELIEVE THAT CHANGE COMES FROM INSPIRATION, NOT DESPERATION.

THEY WILL BE HERE DURING THE RENOVATIONS FILMING AN EPISODE FOR THEIR PBS SERIES.

[HTTPS://SHELTERME.TV/](https://shelterme.tv/)



# DOGS PLAYING FOR LIFE

DPFL IS AN INNOVATIVE TRAINING PROGRAM THAT WAS FOUNDED BY PROFESSIONAL TRAINER AIMEE SADLER. THE PROGRAM DEMONSTRATES BOTH THE PRACTICAL EFFICIENCIES OF PLAY GROUPS FOR THE RESCUE ORGANIZATION, AS WELL AS THE EMOTIONAL AND BEHAVIORAL BENEFITS FOR THE ANIMALS. PLAY GROUPS HAVE PROVEN TO BE A CRITICAL ENRICHMENT AND ASSESSMENT TOOL FOR SHELTERS.

[HTTPS://DOGSPLAYINGFORLIFE.COM/](https://dogsplayingforlife.com/)



# RESCUE REBUILT PROJECTS

RESCUE REBUILT WILL BE RENOVATING MULTIPLE AREAS, BOTH INSIDE AND OUT, OF THE ESCAMBIA COUNTY ANIMAL SHELTER.

THEY WILL BE FOCUSED ON PROJECTS THAT IMPROVE OUR ABILITY TO CARE FOR THE ANIMALS, PROVIDE ANIMALS WITH ENRICHMENT DURING THEIR STAY AT THE SHELTER AND MAKING THE SHELTER MORE USER FRIENDLY FOR VISITORS FROM OUR COMMUNITY.





# THE LOBBY

THE LOBBY AREA OF THE SHELTER WILL BE COMPLETELY RENOVATED TO RESOLVE MULTIPLE ISSUES THAT THE SHELTER HAS TO WORK AROUND CURRENTLY. THEY WILL OPEN IT UP TO PREVENT CONGESTION ISSUES AND MAKE IT MORE USER FRIENDLY FOR INTERACTIONS WITH THE PUBLIC.







# CAT ADOPTION ROOM

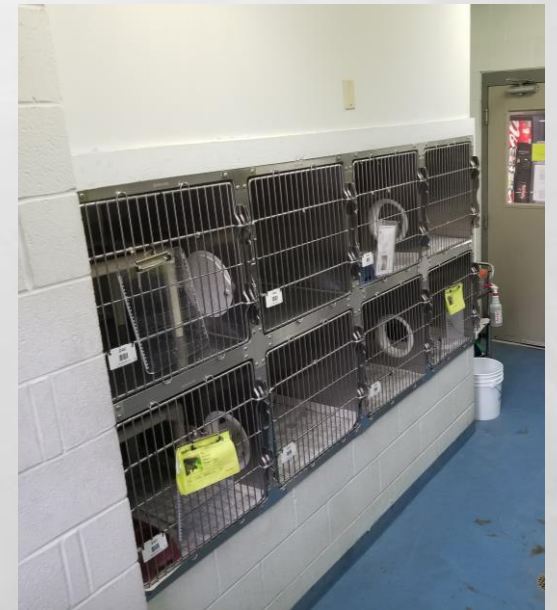
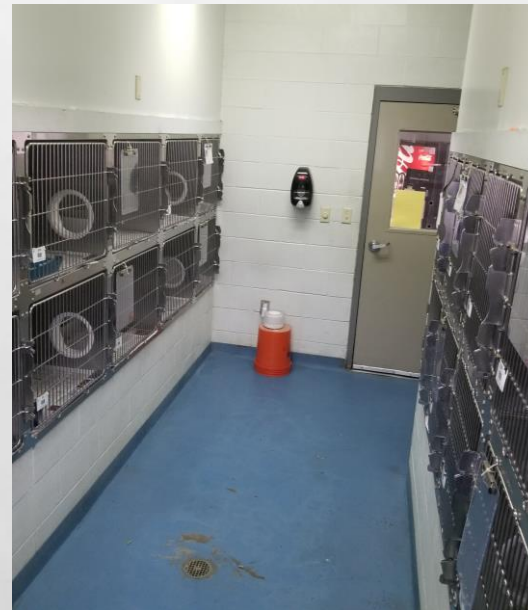
THE CAT ADOPTION ROOM OFF OF THE LOBBY WILL HAVE CHANGES DONE THAT WILL IMPROVE THE INTERACTIONS BETWEEN POTENTIAL ADOPTERS AND THE CATS. THIS SHOULD IMPROVE THE ADOPTION RATE AT THE SHELTER AND THE OVERALL HEALTH OF THE CATS.



# CAT COLONY ROOM & CATIO

TWO OF OUR EXISTING CAT ROOMS WILL BE CONVERTED TO ONE LARGE CAT ADOPTION AREA THAT ALLOWS CATS TO ROAM FREELY INSTEAD OF BEING CAGED. THIS WILL ALLOW ADOPTERS TO INTERACT WITH CATS IN A MORE NATURAL WAY AND HAS THE ADDED BENEFIT OF REDUCING STRESS WHICH MAKES THEM SUSCEPTIBLE TO ILLNESS.

THIS COLONY ROOM WILL ALSO HAVE ACCESS TO AN OUTDOOR ENCLOSED AREA FOR THE CATS, GIVING THEM FRESH AIR AND POSITIVE ENRICHMENT WHICH WILL ALSO POSITIVELY IMPACT THEIR OVERALL HEALTH AND ADOPTABILITY.





# DOG KENNELS

THE DOG KENNELS WILL GET NEW SOUND Baffles ON THE CEILING AND THE WALLS, MOUNTED CEILING FANS TO HELP WITH AIR FLOW, RAISED DOG BEDS, AND TREAT STATIONS. ALL OF THESE WILL REDUCE STRESS ON THE DOGS DURING THEIR STAY AT THE ESCAMBIA COUNTY ANIMAL SHELTER.





# PLAY FOR LIFE PLAY YARD

RESCUE REBUILD WILL BE INSTALLING MULTIPLE PLAY YARDS AT THE SHELTER FOR ENRICHMENT, SOCIALIZATION AND EVEN MEET AND GREETS WITH POTENTIAL ADOPTER'S DOGS.

THE PLAY FOR LIFE PLAY YARD WILL BE DEDICATED TO LETTING LARGE PLAY GROUPS OF DOGS OUT TOGETHER. THIS WILL HELP THEM WITH SOCIALIZATION AND IMPROVE THEIR MENTAL STATE WHILE IN OUR CARE AT THE SHELTER.



# **VOLUNTEERS NEEDED**

**THIS PROGRAM REQUIRES LOTS OF VOLUNTEERS  
TO MAKE IT WORK.**

**THERE WILL BE TWO SEMINARS FOR THE  
PROGRAM ON JANUARY 23RD.**

**1:00 PM – 4:30 PM AND 6:00 PM – 9:30 PM**



# WAIT THERE IS MORE!

THERE ARE SEVERAL MORE PROJECTS IN THE WORKS FOR THE SHELTER THAT THEY WILL COMPLETE DURING THIS RENOVATION.. THEY ARE DOING A LOT OF SMALLER PROJECTS THAT THEY HAVE PLANNED TO HELP IMPROVE THE OVERALL LOOK AND FUNCTIONALITY OF THE SHELTER.

- **INSTALLATION OF AN INDOOR DOG WASH STATION**
- **STORAGE SHELVING**
- **PHOTO AREA FOR ANIMALS**
- **LANDSCAPING**
- **ADDRESS DRAINAGE ISSUES**
- **PAINT**
- **INSTALL SIGNS INSIDE AND OUT**



# OTHER RESCUE REBUILD PROJECTS

**BEFORE**



**AFTER**



# OTHER RESCUE REBUILD PROJECTS

**BEFORE**



**AFTER**





# OTHER RESCUE REBUILD PROJECTS

**BEFORE**



**AFTER**



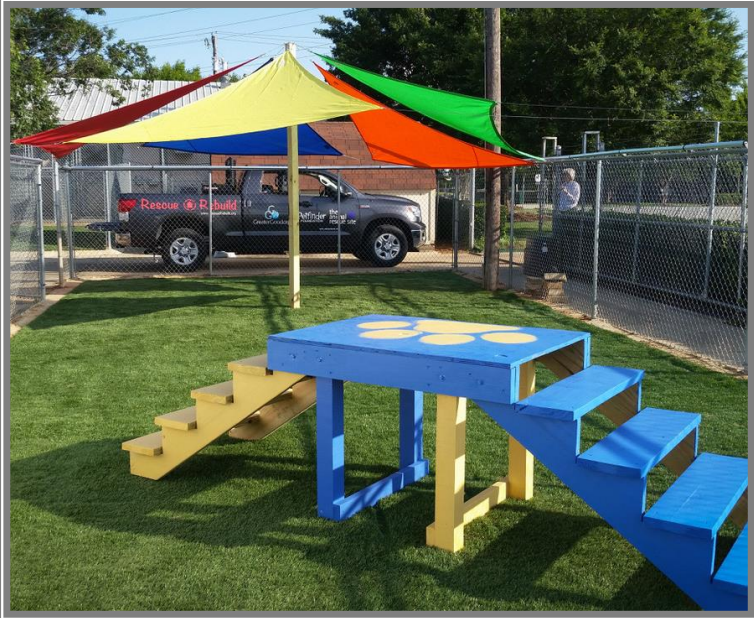




# NASHVILLE METRO CAT ADOPTION ROOM







# RESCUE REBUILD PLAY YARDS





## **SHELTER ME FEATURE**

ALL OF THIS WILL BE  
FEATURED IN A SEGMENT OF  
SHELTER ME THAT WILL  
PROBABLY AIR ON PBS  
SOMETIME IN THE SPRING.



**Committee of the Whole**

**11.**

**Meeting Date:** 01/11/2018

**Issue:** Socialdesk Enterprises TriNet Project for Triumph Gulf Coast Funding

**From:** Jeff Bergosh, Commissioner, District 1

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**Information**

**Recommendation:**

Socialdesk Enterprises TriNet Project for Triumph Gulf Coast Funding

(Commissioner Bergosh - 15 min)

A. Board Discussion

B. Board Direction

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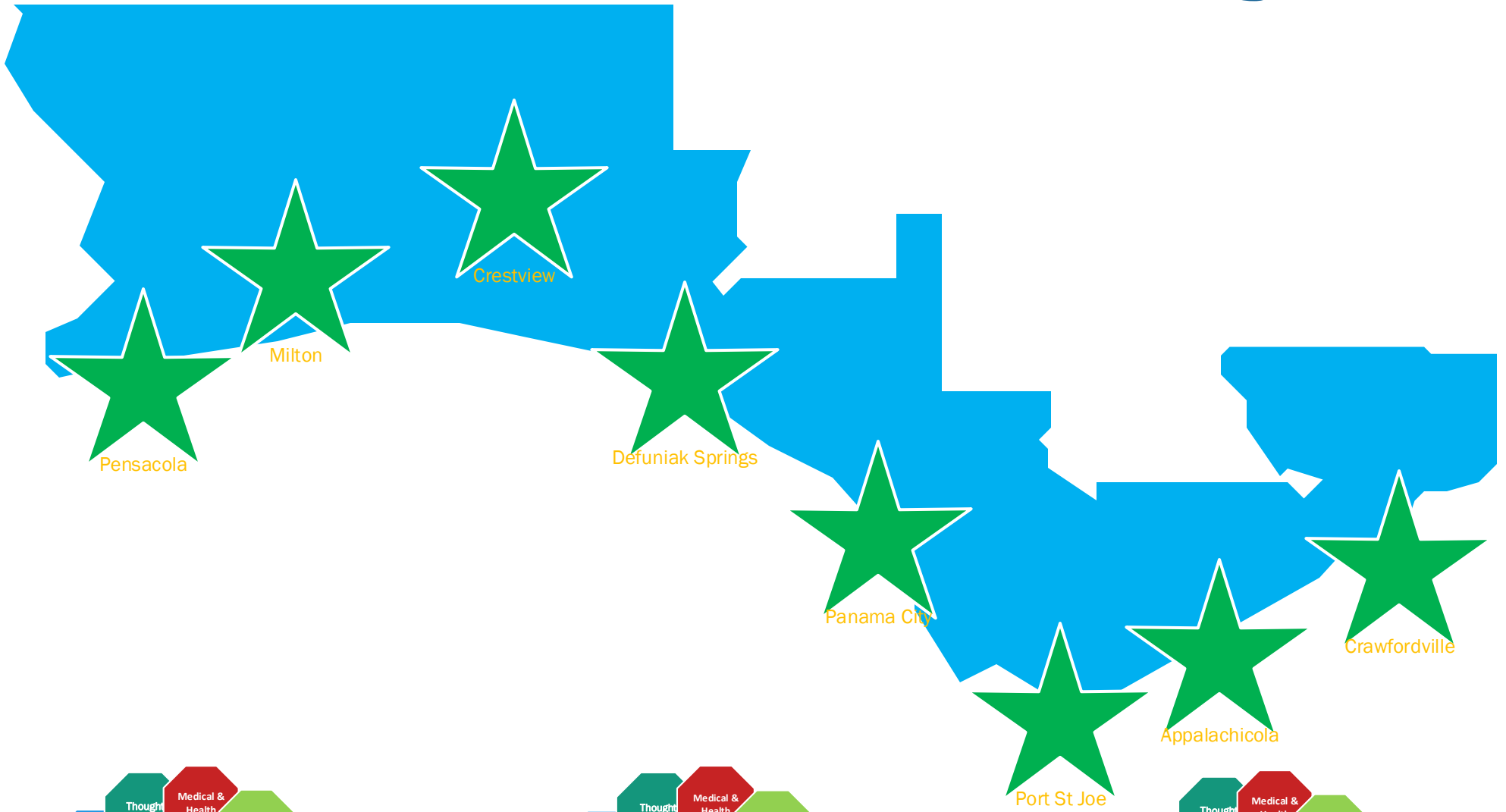
**Attachments**

Escambia CW TriNet Presentation 1-11-18

TriNet-Fiber-Optic-Network

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# The Gulf Coast Innovation Region



# The Big Picture

## Public-Private Partnership

K-20 Intranet  
Rural connectivity  
Connecting innovators  
Competative Internet

TriNet  
Fiber-Optic  
Network

## Public-Private Partnership

Geographic Proximity  
Great places  
Inter-connected  
Connects:  
Economic assets  
Physical assets  
Networking assets

Create  
Innovation  
Places

## Public/Private

Angel Funds  
Pre-seed Grants

Access to  
Capital  
Funding

## Public Sector/Educational

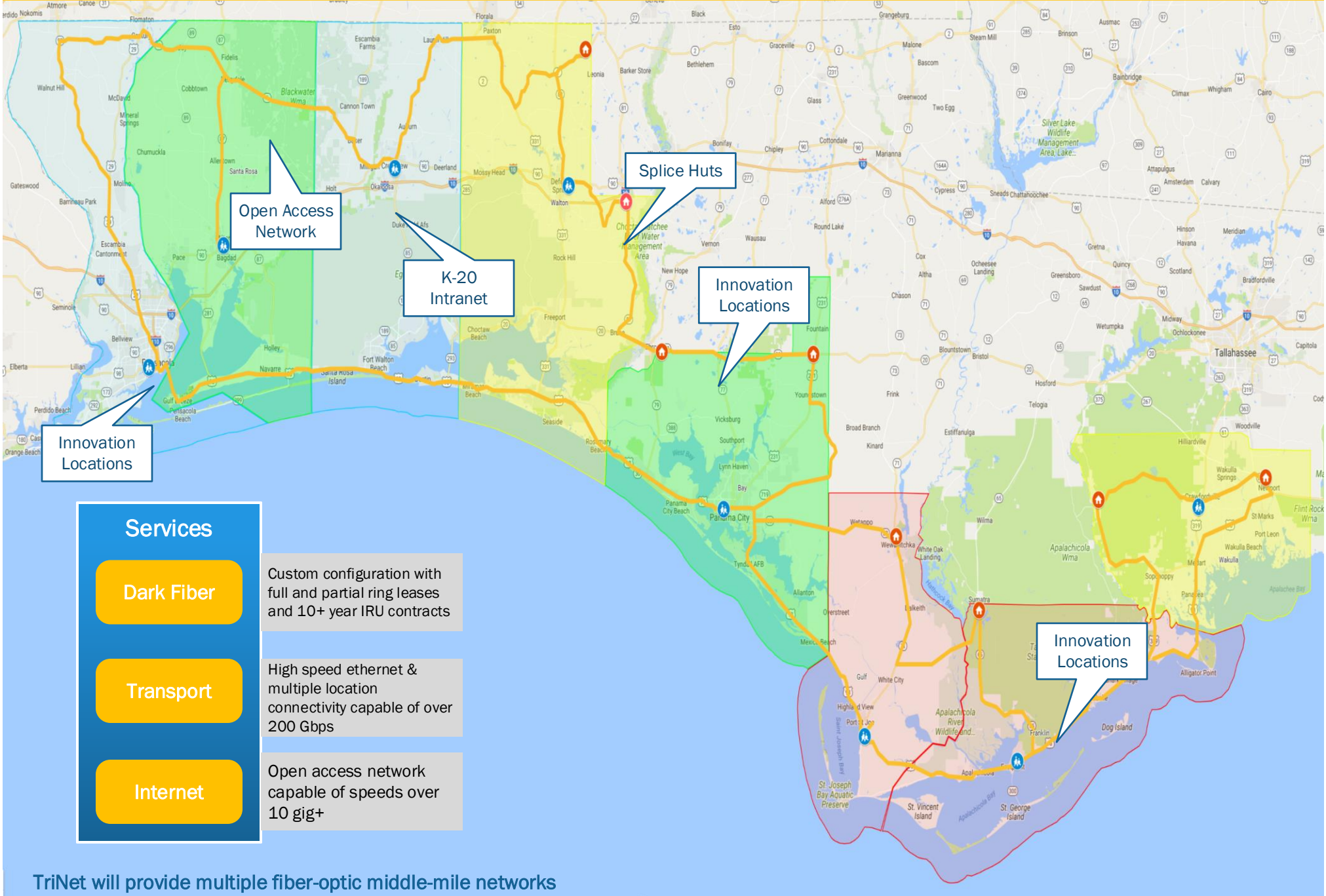
Multi-location  
Knowledge Clusters  
Cyber-security  
Advanced Mfg  
Coastal Projects

Education  
& UWF  
Innovation  
Network

Independent Programs – Shared Vision

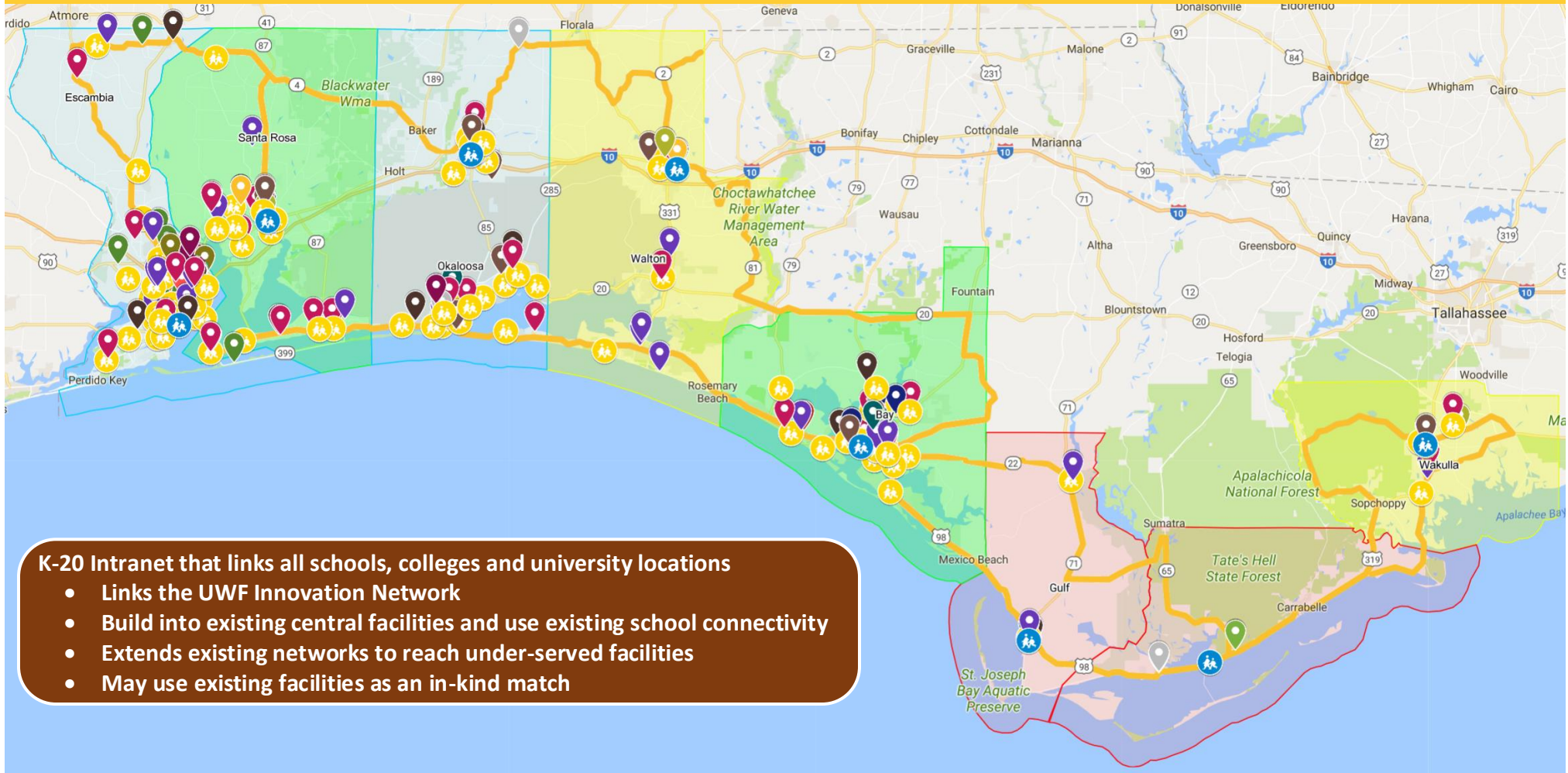


# Middle-Mile Fiber-Optic Network



TriNet will provide multiple fiber-optic middle-mile networks

# K-20 Educational Intranet



## K-20 Intranet that links all schools, colleges and university locations

- Links the UWF Innovation Network
- Build into existing central facilities and use existing school connectivity
- Extends existing networks to reach under-served facilities
- May use existing facilities as an in-kind match

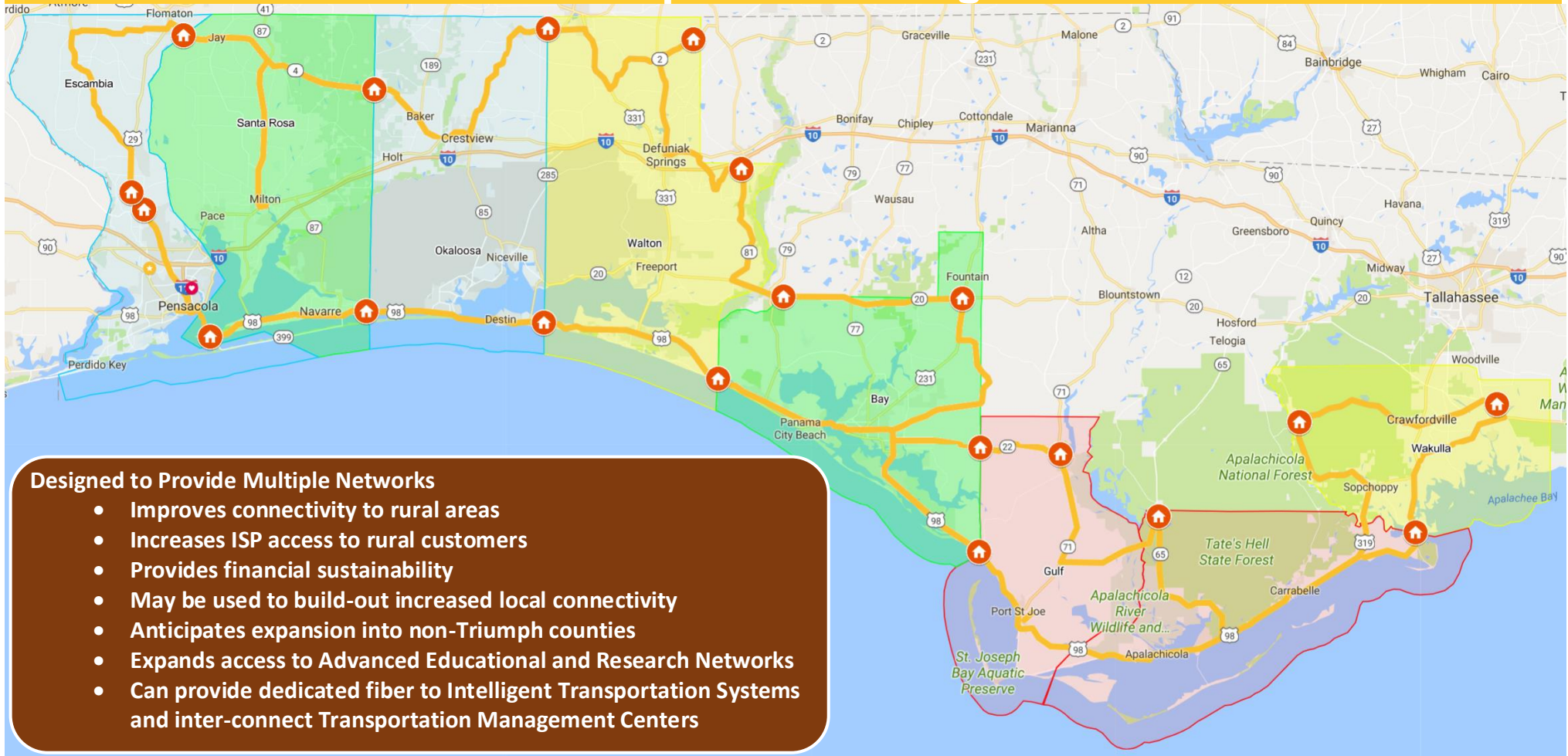
There are over 230 K-20 educational institutions in the 8 Triumph Counties. Trinet is envisioned to build into each school district central office and using the existing school district network assets, to reach into each school. This strategy provides an in-kind match opportunity for the Triumph funds but more importantly provides a highly secure and extremely high speed connectivity between the colleges and universities and the K-12 students. Using the open-access network strategy the network will also support bringing high-speed Internet to the students in un-served and under-served areas.

## Tally of school locations by type:

- Elementary – 94
- Middle – 37
- High – 33
- Adult – 9
- Virtual – 5
- Colleges – 14
- University – 4
- Other - 34

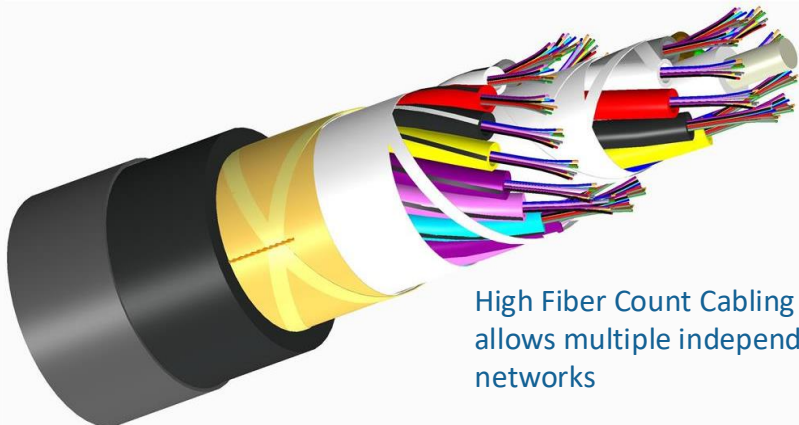


# Multiple Access Design



## Designed to Provide Multiple Networks

- Improves connectivity to rural areas
- Increases ISP access to rural customers
- Provides financial sustainability
- May be used to build-out increased local connectivity
- Anticipates expansion into non-Triumph counties
- Expands access to Advanced Educational and Research Networks
- Can provide dedicated fiber to Intelligent Transportation Systems and inter-connect Transportation Management Centers



High Fiber Count Cabling allows multiple independent networks

The network will be designed with approximately 3,478 hand-holds, 348 underground vaults and 21 splice huts. This will allow very easy inter-connection points with both existing and new-entry service providers. This is critical to bring low cost very high speed connectivity to the largely under-served north-county areas. **A promising option to cost effectively reach these last-mile consumers is to adopt millimeter wave (mmWave) wireless technology using the unlicensed and lightly licensed mmWave spectrum.**

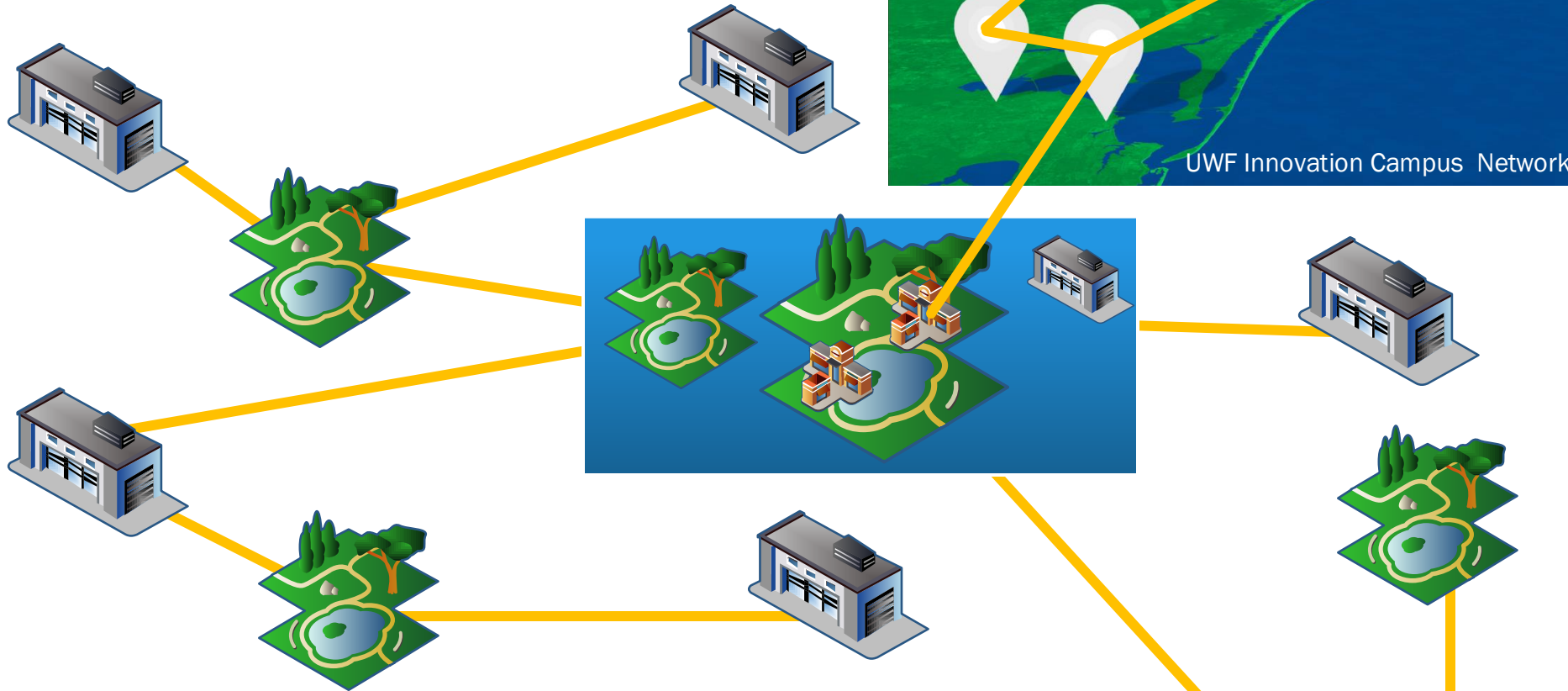
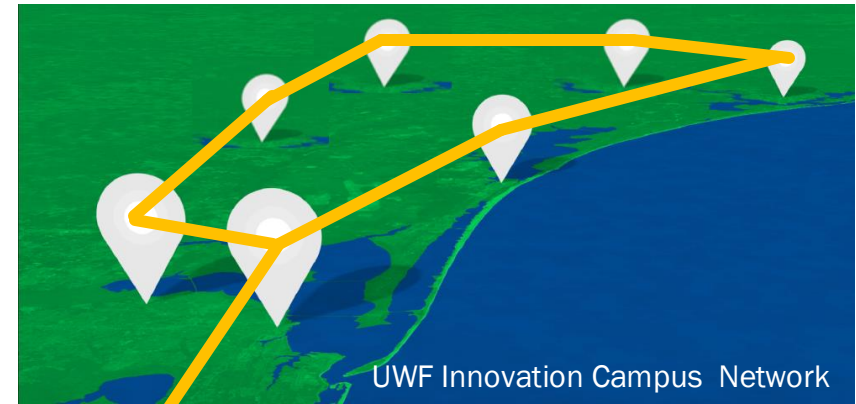
Many of the splice huts are strategically located to allow future expansion of the network to the very rural northwest Florida counties that are not part of Triumph Gulf Coast.



# Creating the Innovation Region with Fiber-Optics

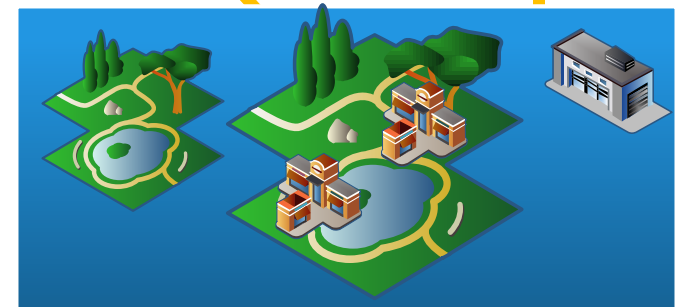
## TriNet links all Innovation locations including buildings, parks and districts

- Provides connectivity to all UWF Innovation Network Locations
- Provides low-cost, ultra-high bandwidth between locations
- Provides enhanced security
- Provides connectivity to regional data center
- Key competitive feature of all Innovation locations



Provides Desk-to-Desk Speeds across the region equal or faster than desk-to-desk using an office LAN

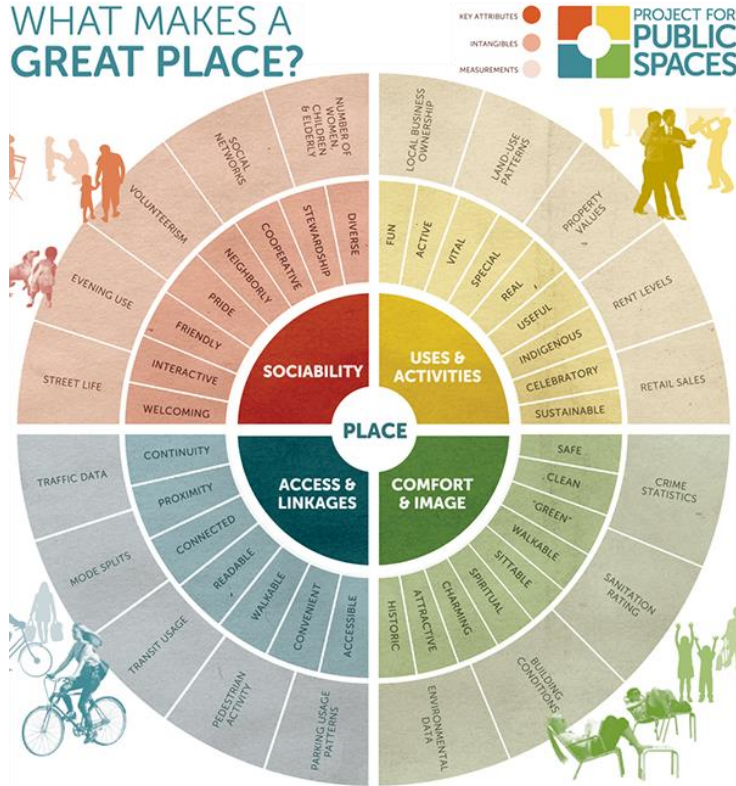
Many organizations operate from numerous locations and use private networks for connectivity for security and performance reasons. By linking innovation locations all along the gulf coast by the TriNet network we can offer this same kind of private network to businesses so they can locate in several locations and access a larger pool of potential employees and by reducing competition between counties we can enhance our regional economic development.



# Innovation Locations

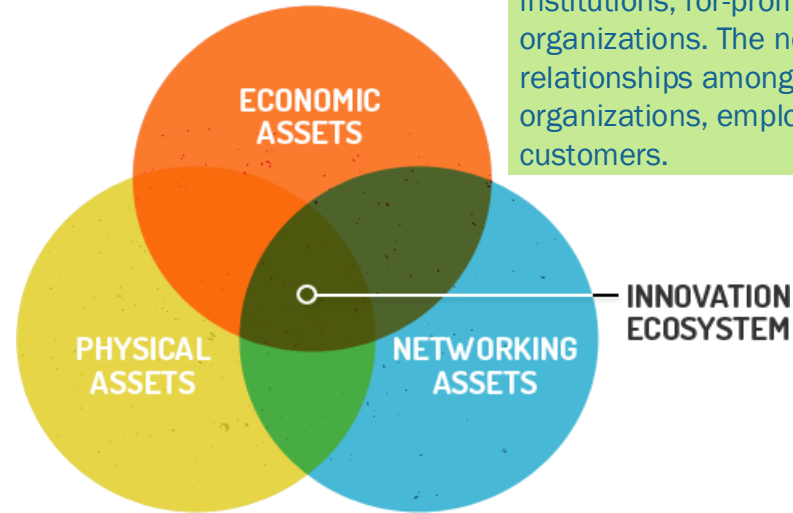
Create great places to innovate!

## WHAT MAKES A GREAT PLACE?

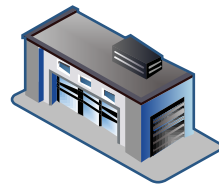


An Innovation location is a dedicated area for the purpose of clustering entrepreneurs, startup businesses, incubators, accelerators, maker spaces with anchor institutions and other businesses. The creation of Innovation locations is a trend in urban design that stimulates economic growth in cities. They are easily accessible via public transportation, wired for public WiFi, support mixed-use development and nature collaboration and knowledge sharing.

An Innovation location brings together types of assets, physical, economic and networking. The physical asset include bike-able and walkable streets, and a combination of public and private spaces. The economic assets include anchor institutions, for-profit businesses and non-profit organizations. The networking asset refers to the relationships among and between all of the organizations, employees, residents and customers.



Innovation locations can be individual buildings, a park area comprising multiple buildings or a district that comprises multiple parks and buildings. The primary determinant of an innovation location is that it is a great place and that it has connectivity to other innovation locations.



Building



Park



District



# Innovation Locations



This is one example of an area that could be transformed into an Innovation District. At just over  $\frac{1}{2}$  square mile, it is small enough to be bikable and walkable anywhere in the district. This area also has numerous empty buildings that could be re-used and lots of un-developed land. It is close to the hub of public transportation and has mixed use development, commercial, light industrial and residential. There are similar areas throughout the Gulf Coast that could be transformed as well.



## Access to Capital

# TechFarms Capital M A N A G E M E N T

The Triumph Angel Fund I, LP (the “Partnership”) is comprised of accredited investors and institutional partners, including corporations and university endowments, as well as grant awards from Triumph Gulf Coast. These investors contribute capital to the fund; all other duties, including due diligence, screening Limited Partners, investment decisions, and ongoing management, are performed by the fund’s General Partner, Triumph Angel Fund GP I, LLC. Distributions (i.e. profits/or losses) flow to the Limited Partners in proportion to their individual investments, except that profits from Triumph grants will be reinvested in subsequent funds (i.e. Triumph Angel Fund II, III, etc.). Reinvestment of Triumph profits provides a powerful engine for future economic growth and a strong incentive for investors to continue to participate in future funds.

# Ignite! Innovation

The partner members of the Alliance will contribute to and manage the Ignite Innovation fund which is designed to help innovators pursue developing their business model and minimal viable product. The fund is comprised of purely private-sector contributions and is administered by the Alliance partners with input and advice from the affiliates and individual members.

# UWF Innovation Campus Network



# TRIUMPH GULF COAST, INC. PRE-APPLICATION

## APPLICANT INFORMATION:

**Name of Individual/Entity/Organization:** Socialdesk Enterprises

**Brief Description of Background of Individual/Entity/Organization:**

Socialdesk Enterprises is a private sector organization established to promote Florida Gulf Coast entrepreneurial and innovation business development through collaboration, coworking and managed business development processes.

David Musselwhite is the former Director of Information Technology for the Escambia County Board of County Commissioners and was the leader of the Escambia Multi-Participant Broadband Technologies Opportunities Program (BTOP) ONEnet grant request (ID 6377) that was recommended for award by the Department of Commerce.

**Contact Information:**

**Primary Contact Information:** David Musselwhite  
**Title:** Manager  
**Mailing Address:** 3695 North L Street, Pensacola, FL 32505  
**Telephone Number:** (850) 435-4297  
**Email Address:** [damussel@pensacolasocialdesk.com](mailto:damussel@pensacolasocialdesk.com) / [damussel@gmail.com](mailto:damussel@gmail.com)  
**Website:** <http://socialdesk.us> / <http://entrepreneur-alliance.co>

**Name of co-applicants, partners or other entities, organizations that will have a role in the proposed project or program:**

Socialdesk Enterprises, TechFarms and future members of the Gulf Coast Entrepreneur Alliance.

## EXECUTIVE SUMMARY:

**Program Name:** TriNet Middle-Mile Fiber-Optic Network  
**Project Name:** TriNet Planning  
**Funding Amount Requested:** \$ 600,000.00 in the following progress payments:  
Feasibility study: \$150,000  
Detailed GIS Route mapping: \$50,000  
Engineering drawings: \$250,000  
Legal agreements, interlocals: \$50,000  
Rights-of-way/easements: \$100,000

**Other Sources of Funds:** US Commerce Department – Planning & Assistance Grant

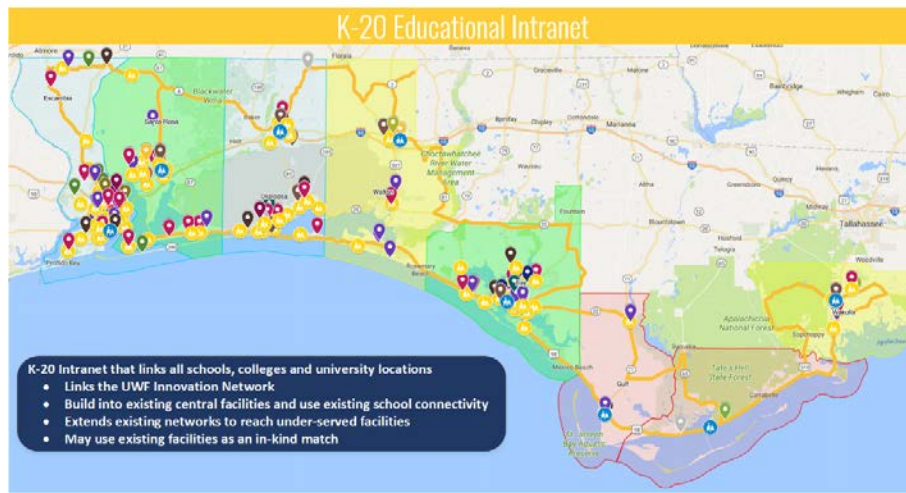
**Location of Project:**

This project is truly regional and will positively impact each of the 8 disproportionately affected counties. Using preliminary routing the network will include the following miles of fiber-optic cabling, Bay County-122 miles, Escambia County-78 miles, Franklin County-88 miles, Gulf County-61 miles, Okaloosa County-64 miles, Santa Rosa County-73 miles, Walton County-108 miles, Wakulla County-78 miles.



## **Summary Description:**

This project is part of the Gulf Coast Entrepreneur Alliance Innovation and Entrepreneurship Vision which consists of a tight alignment with the University of West Florida Innovation Network, the development of Innovation Locations through-out the Gulf Coast, the development of TriNet (this project) and the Triumph Angel Fund (Access to Capital). More information on this integrated vision can be found on this website: <http://entrepreneur-alliance.co>



The 670 mile TriNet middle-mile fiber-optic network spans each of the 8 Triumph Counties. This pre-application is for funding to conduct the detailed planning and preliminary engineering required. It is anticipated that the network will be built in multiple phases with the routes generating revenue being built first to provide “matching” funds for future build-out. Using cost information from the National Telecommunications and Information Administration (NTIA) which is a part of the US Department of Commerce, the total preliminary cost to construct and activate is \$42,129,100.

This network is envisioned to build into each County’s school district central office and use existing network capacity to reach each school or for under-served schools will build directly into those locations. The network will also use high-fiber count cabling that will allow provisioning of dark fiber strands to each School District and Board of County Commissioners in each county to utilize as they deem necessary.

## **Alignment with legislative intent, priorities and existing plans:**

### Alignment with Triumph Legislative Intent:

- Public infrastructure projects for construction, expansion, or maintenance which are shown to enhance economic recovery, diversification, and enhancement of the disproportionately affected counties;
- Grants to support programs that prepare students for future occupations and careers at K-20 institutions that have campuses in the disproportionately affected counties. Eligible programs include those that increase students’ technology skills and knowledge

### Alignment with Triumph Gulf Coast Priorities:

- Leverage or further enhance key regional assets, including educational institutions, research facilities, and military bases.
- Partner with K-20 educational institutions or school districts located within the disproportionately affected counties as of January 1, 2017.

### Alignment with Triumph Gulf Coast Discretionary Priorities:

- Are considered transformational for the future of the Northwest Florida region.
- May be consummated quickly and efficiently.
- Align with Northwest Florida FORWARD, the regional strategic initiative for Northwest Florida economic transformation.
- Provide a wider regional impact versus solely local impact.

- Align with other similar programs across the regions for greater regional impact, and not be duplicative of other existing projects or programs.
- Enhance research and innovative technologies in the region.
- Create a unique asset in the region that can be leveraged for regional growth of targeted industries.
- Demonstrate long-term financial sustainability for Triumph funding.
- Include deliverables-based payment system dependent upon achievement of interim performance metrics.
- Provide capacity building support for regional economic growth

Alignment with Northwest Florida FORWARD Strategies:

- (2.6) Support the growth of microenterprises and small businesses in the region, particularly in rural areas and minority communities.
- (3.3.2) Support the public/private partnership to develop “The Bluffs”
- (3.6) Continue efforts to expand broadband infrastructure and adoption in rural and underserved area of the region.
- (4.1) Develop the region’s entrepreneurial hubs and connect them with industry clusters, assets, services, networks, facilities, tools and expertise.
- (4.5) Promote rural entrepreneurship.
- (5.1) Encourage the development of vibrant downtowns, new town centers, and mixed-use developments in the region.
- (5.3) Invest in the amenities and infrastructure in underserved communities.

Alignment with the Higher Education Coordinating Council (HECC) Goals below:

**Catch Up – Stay Caught Up – Move Ahead – Take the Lead**

**How the project will be transformational:**

This network will provide for a **K-20 education intranet** securely connecting over 230 schools, colleges and university locations to each other enabling services not available when using the public Internet.

The network will also reach into the rural parts of the Counties and will offer an **open access network capability** that can be used by existing incumbent providers and competitive entrants to provide residential and commercial service in those under-served areas. These providers will pay for the service which generates revenue for operations, maintenance and expansion. Funding is available from the USDA Rural Utilities Service (RUS) to facilitate tele-health in rural communities.

The network is designed to **provide inter-connection points** near other northwest Florida counties including the non-Triumph Rural Areas of Opportunity counties (Calhoun, Holmes, Liberty and Washington), to allow those areas to easily connect in the future.

Finally, the network lays the foundation for the Florida Gulf Coast to offer **Internet access that is competitive** with leading cities, like Chattanooga, TN and others through-out the world.

**How the project will promote economic recovery, diversification and enhancement:**

Because TriNet is part of an integrated vision which includes the development of high quality of place Innovation Locations and will **provide massive connectivity speeds at world-wide competitive prices between these great places**, the Gulf Coast economic development agencies will be able to **cooperate** in seeking businesses rather than **competing** because we can offer prospective businesses the ability to locate in multiple areas and tap into multiple workforces without the significant cost of establishing their own private network connections.

**Summary Timeline:**

Socialdesk Enterprises is ready to begin. This project is anticipated to last approximately 6 months at which time we can provide a more detailed build-out and funding schedule.