



AGENDA

COMMITTEE OF THE WHOLE WORKSHOP BOARD OF COUNTY COMMISSIONERS

Board Chambers
Suite 100
Ernie Lee Magaha Government Building - First Floor
221 Palafox Place

November 10, 2016
9:00 a.m.

Notice: This meeting is televised live on ECTV and recorded for rebroadcast on the same channel. Refer to your cable provider's channel lineup to find ECTV.

1. Call to Order

(PLEASE TURN YOUR CELL PHONE TO THE SILENCE OR OFF SETTING.)
2. Was the meeting properly advertised?
3. Presentation of Janet Holley's Retirement Proclamation by Commissioner Grover C. Robinson, IV.
4. US 90 Project Development & Environment (PD&E) Study - Alternatives
(Tracy Boutwell, American Consulting Engineers and Peggy Kelly, Florida Department of Transportation - 15 min)
 - A. Board Discussion
 - B. Board Direction
5. Overview of Escambia County's Water Franchises
(Jack Brown and Alison Rogers - 30 min)
 - A. Board Discussion
 - B. Board Direction

6. Safe Neighborhood Crime Prevention Program Reserve Account
(Clara Long - 20 min)
 - A. Board Discussion
 - B. Board Direction

7. I-110 Master Plan Update
(Colby Brown and David Forte - 30 min)
 - A. Board Discussion
 - B. Board Direction

8. Overview of Tiny Housing
(Jack Brown - 30 min)
 - A. Board Discussion
 - B. Board Direction

9. Mailings for Land Use Decisions
(Horace Jones - 15 min)
 - A. Board Discussion
 - B. Board Direction

10. Sector Plan
(Horace Jones - 30 min)
 - A. Board Discussion
 - B. Board Direction

11. Discussion Regarding Marijuana
(Jack Brown and Commissioner Robinson - 20 min)
 - A. Board Discussion
 - B. Board Direction

12. Adjourn

Committee of the Whole

4.

Meeting Date: 11/10/2016

Issue: US 90 Project Development & Environment (PD&E) Study - Alternatives

From: Joy D. Blackmon, P.E., Director

Information

Recommendation:

US 90 Project Development & Environment (PD&E) Study - Alternatives

(Tracy Boutwell, American Consulting Engineers and Peggy Kelly, Florida Department of Transportation - 15 min)

A. Board Discussion

B. Board Direction

Attachments

Presentation

U.S. 90 Project Development & Environment (PD&E) Study

From Scenic Highway to the Santa Rosa County Line and from the Escambia County Line to Glover Lane
Escambia and Santa Rosa Counties



Escambia County Committee of the Whole Corridor Analysis Public Meeting Presentation

November 10, 2016



FPID Nos.: 220436-2-22-01 & 220436-3-22-01

Study Area and Segments





Public Kick-off Meeting

Presented to you January 2016
Public Kick-off meeting was held January 28, 2016 at the Santa Rosa County Auditorium

- Attended by 50 citizens
- Main comments/concerns:
 - How much of my property will you be taking?
 - Request for median openings at specific locations.
 - When will construction begin?
 - Why not construct additional north/south routes instead of widening US 90?



Work Completed to Date

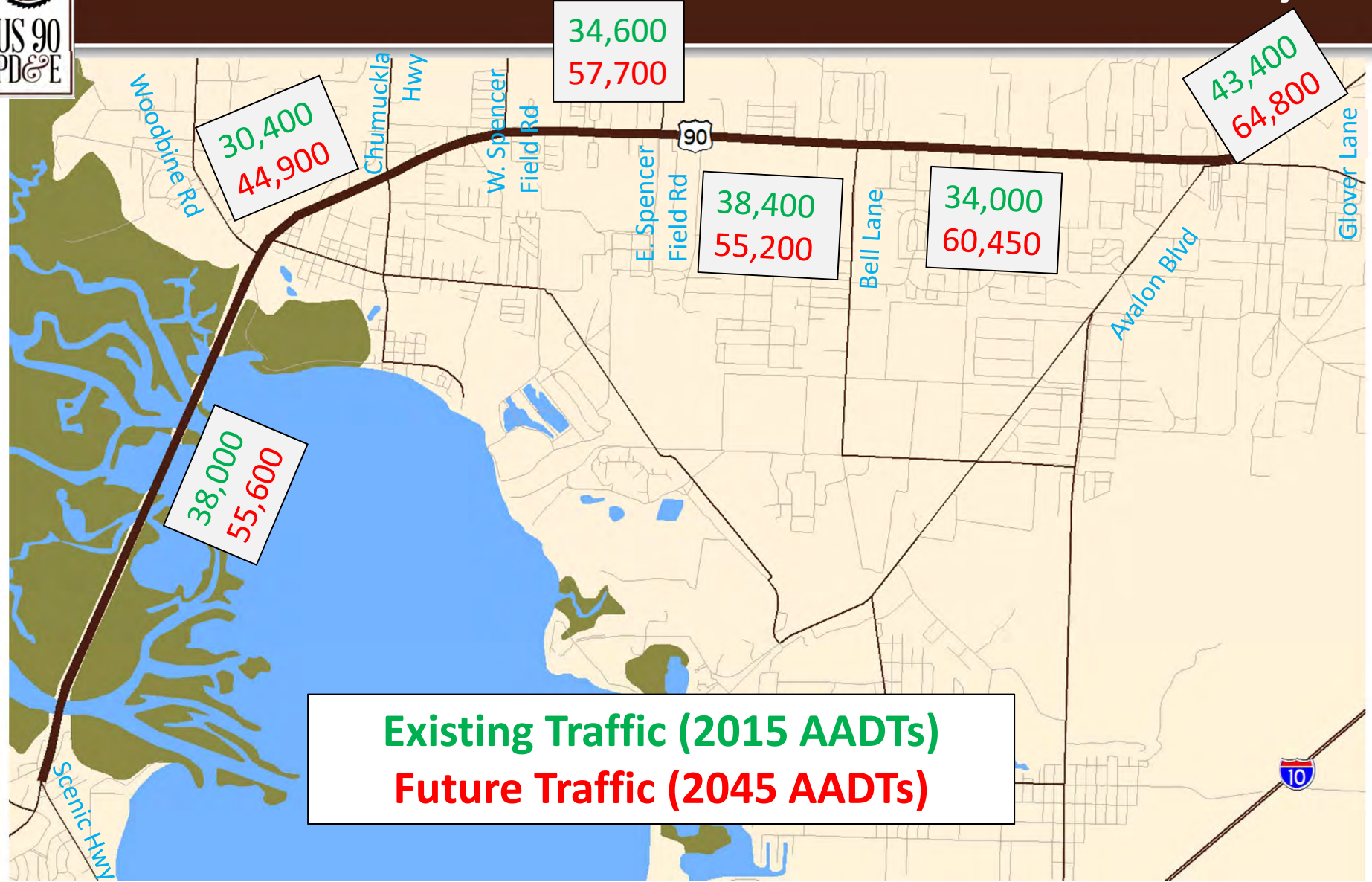


- Traffic Analysis (under review)
- Recommended Typical Sections
- Preliminary Concept Plans with Proposed Median Opening Locations
- Access Management Plan
- Bridge Hydraulic Recommendations
- Preliminary Environmental Evaluations
- Recommended Construction Segments
- Preliminary Construction Cost Estimates
- ROW Cost Estimates (under review)





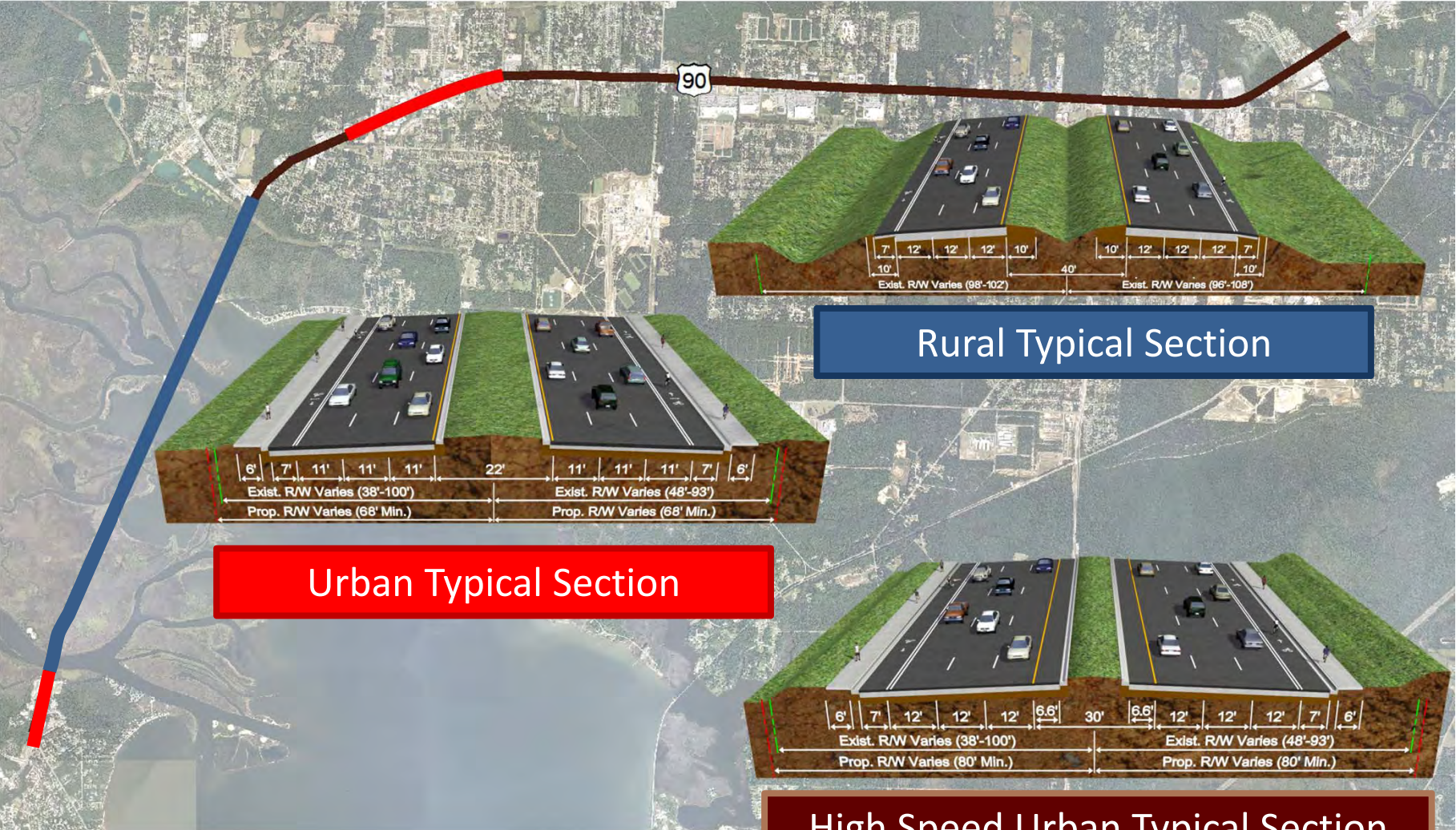
Traffic Analysis



Existing Traffic (2015 AADTs)
Future Traffic (2045 AADTs)



Roadway Typical Sections



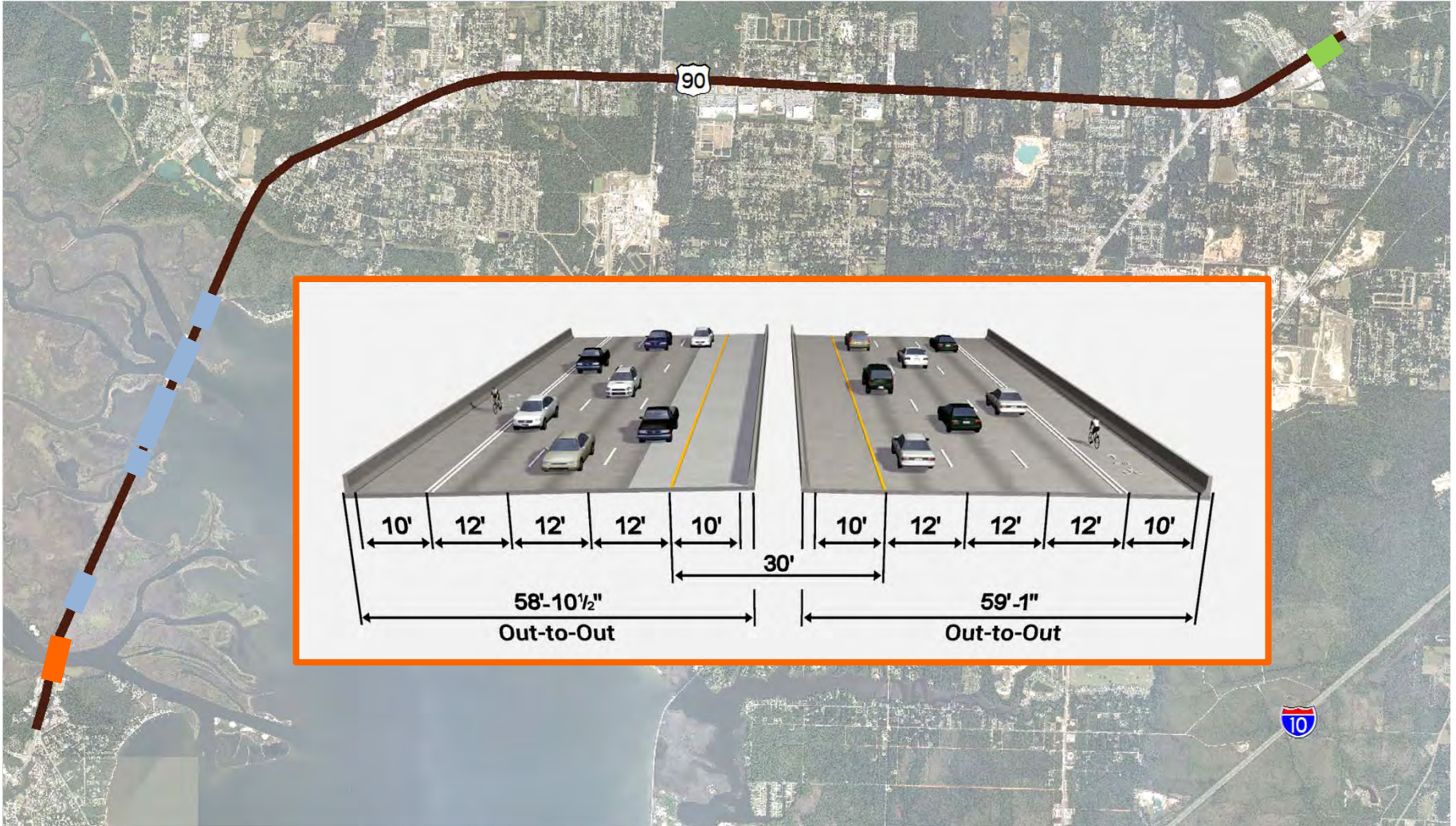
Urban Typical Section

Rural Typical Section

High Speed Urban Typical Section

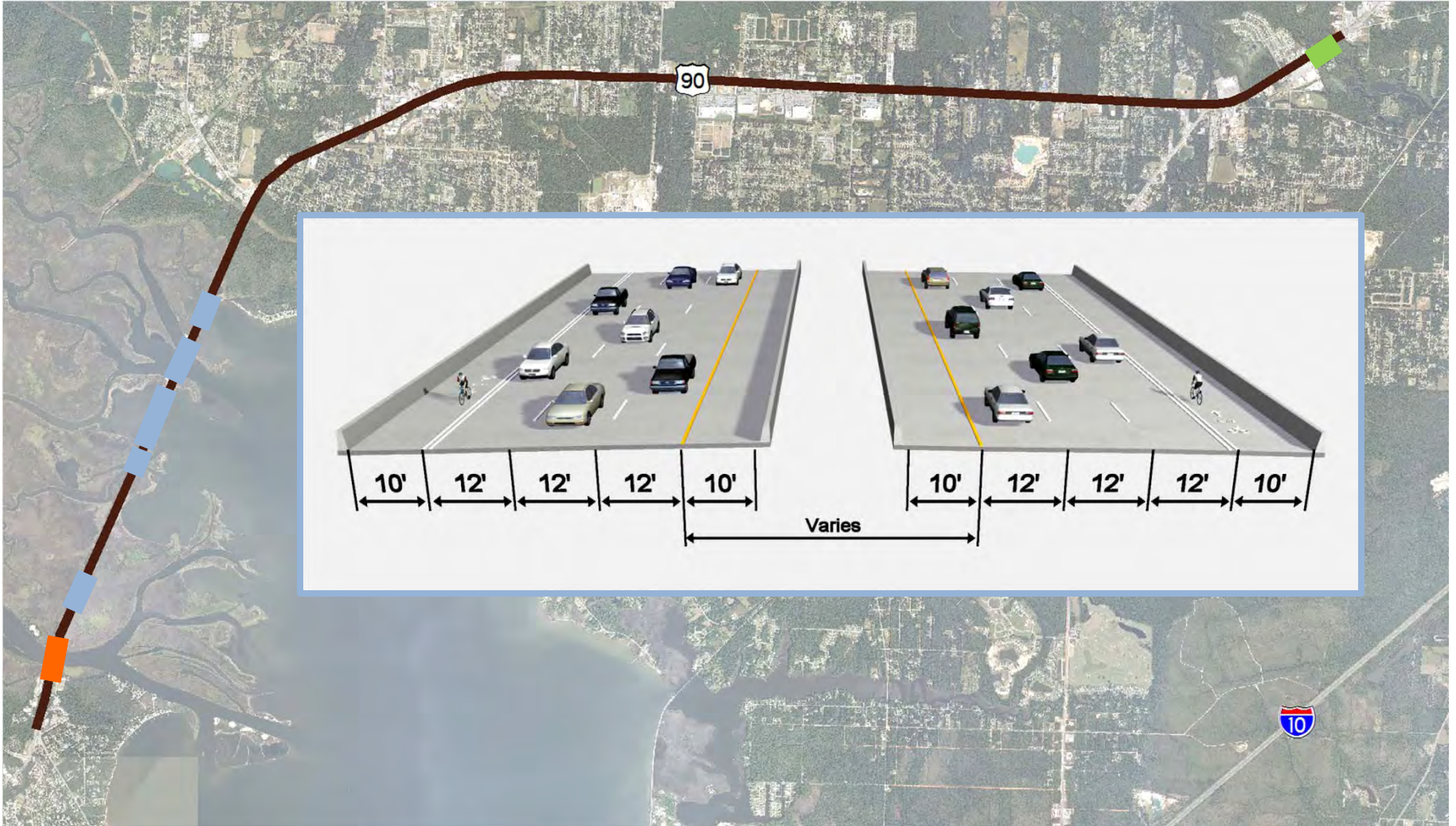


Bridge Typical Sections Escambia River



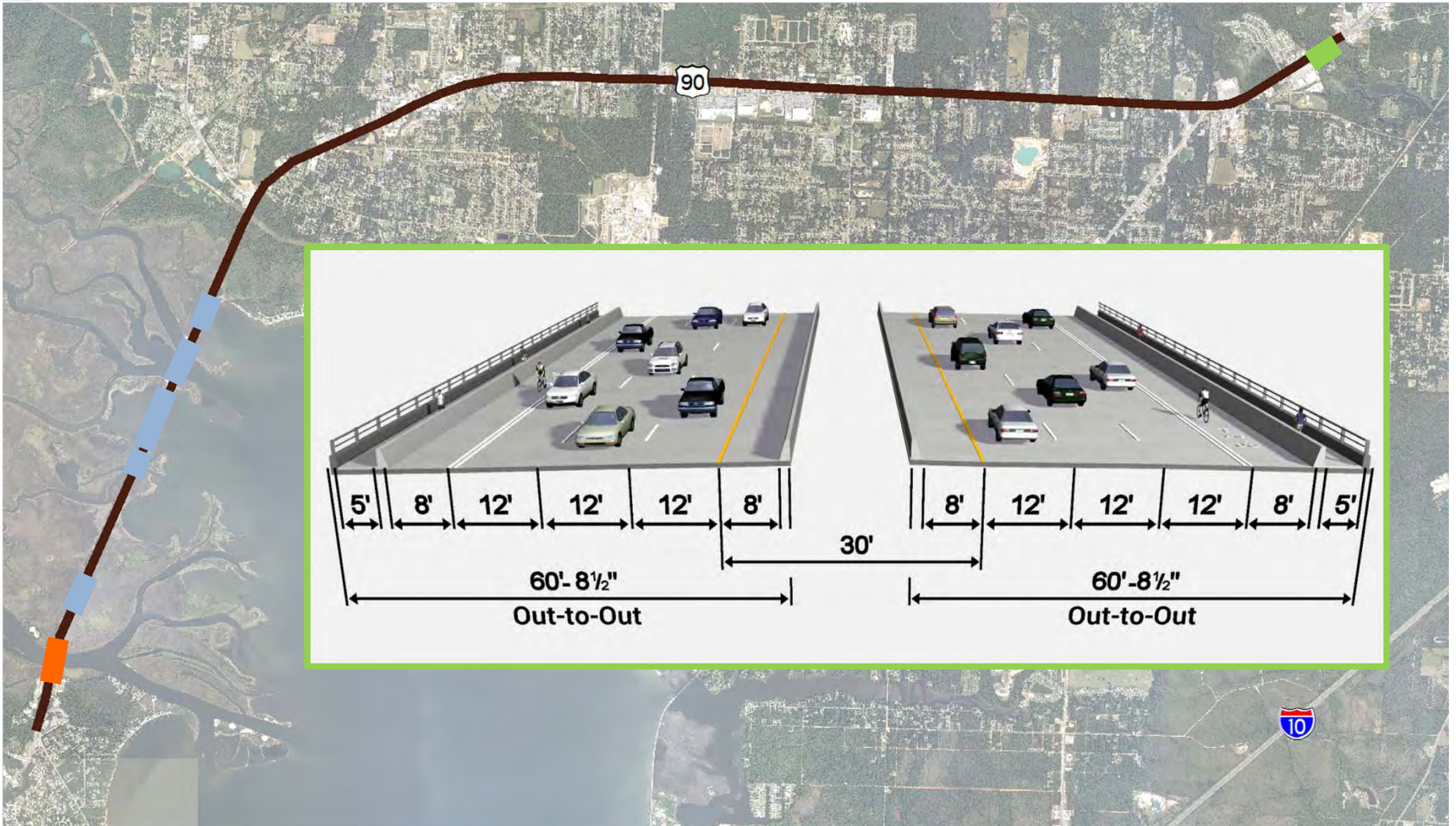


Bridge Typical Sections "The Field"





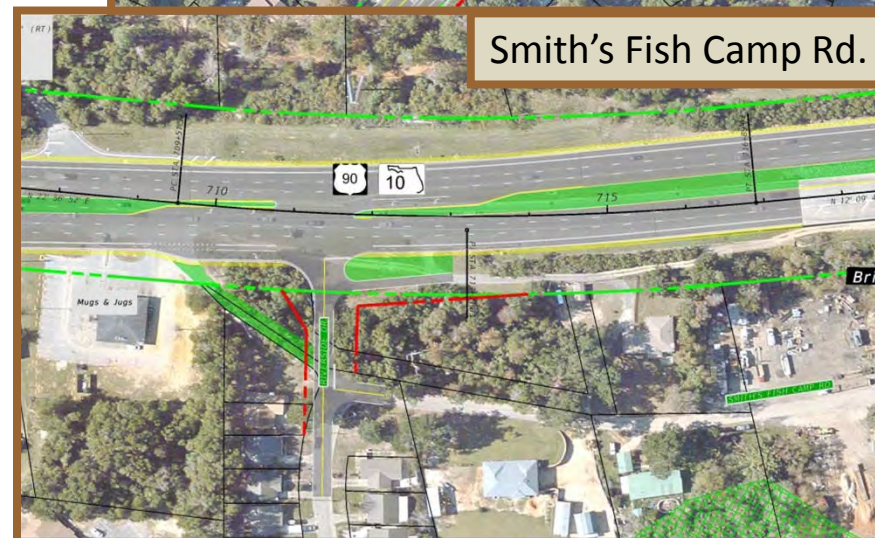
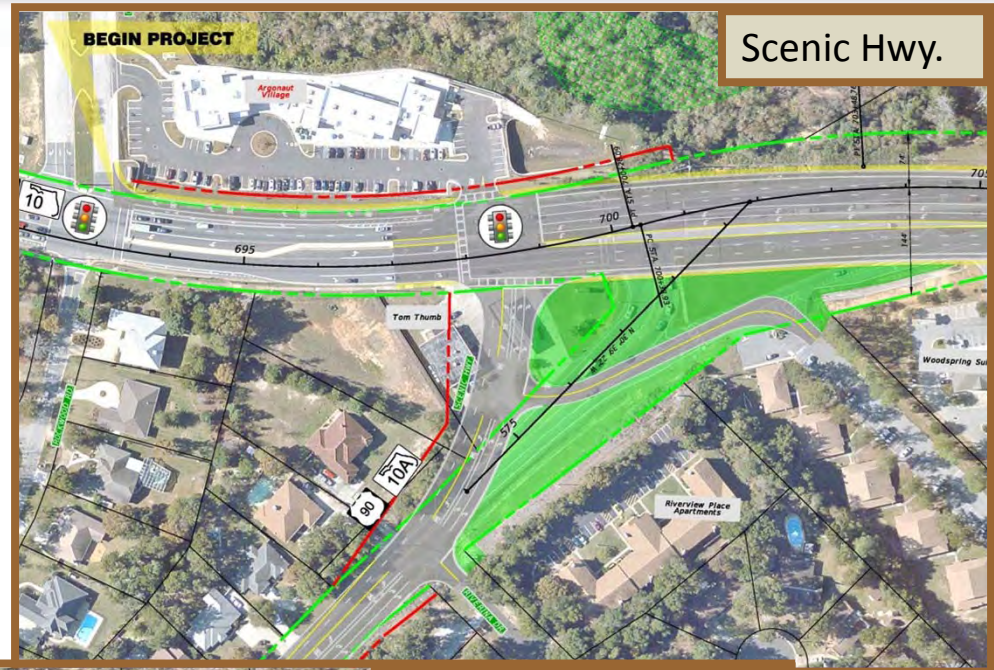
Bridge Typical Sections Pond Creek





Potential Issues Escambia County

- Potential Issues Anticipated
 - Scenic Highway Realignment
 - Smiths Fish Camp Road
 - Locations of median openings
 - Access Management
 - Construction Impacts
 - ROW Impacts
 - Preliminary Impacts
 - Pond Sites to be selected during design



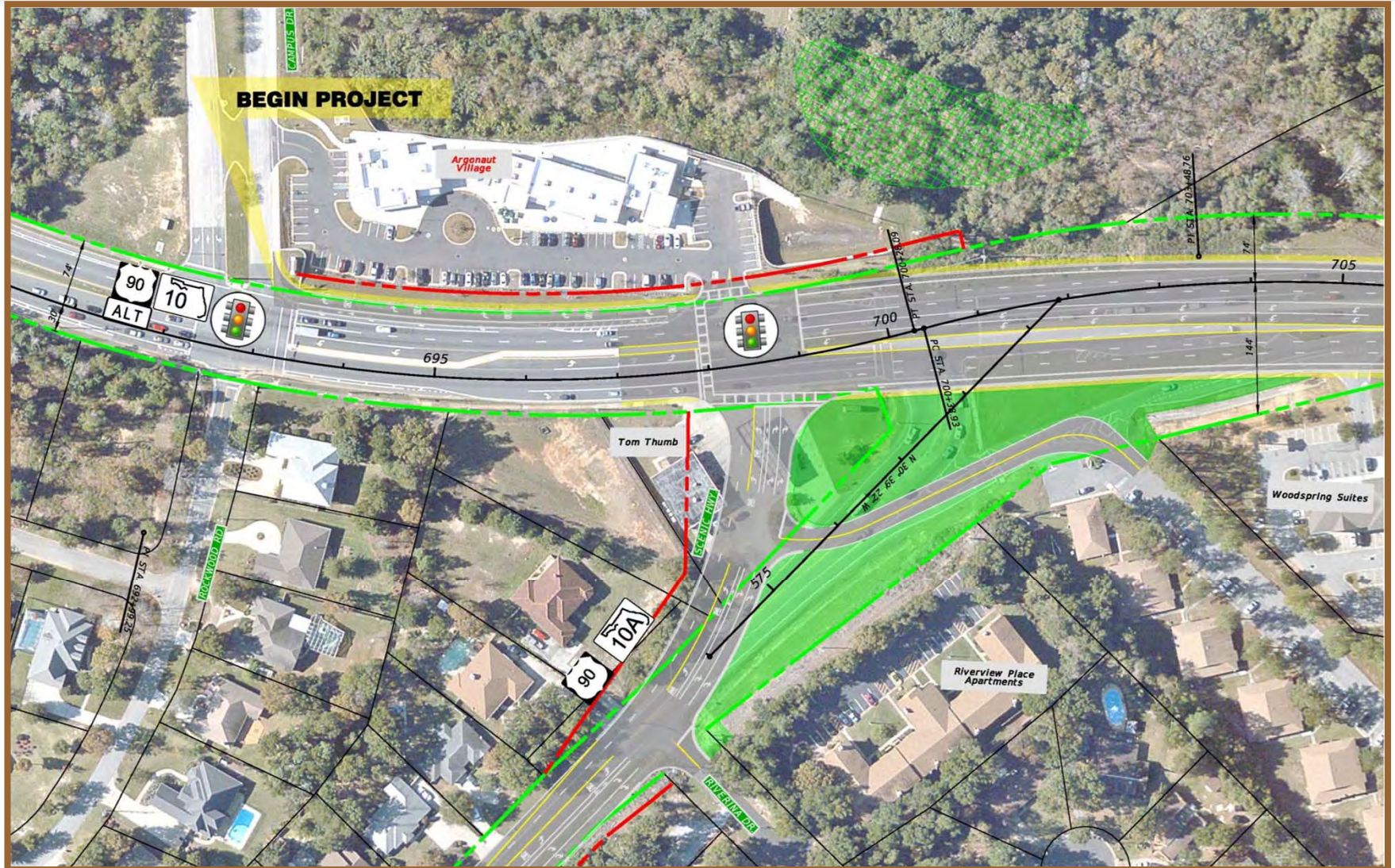


Scenic Hwy. Existing Configuration





Scenic Hwy. Proposed Configuration





Smith's Fish Camp Rd. Existing Configuration





Smith's Fish Camp Rd. Proposed Configuration





Project Evaluation Matrix

COMPARISON OF NO-BUILD AND RECOMMENDED BUILD ALTERNATIVE

Evaluation Factor	No-Build Alternative	Segment 1	Segment 2	Segment 3	Segment 4	Segment 5
Environmental Effects						
Noise Sensitive Sites Affected*	0	52	0	0	0	112
No. of Potentially Contaminated Sites Involved	0	1	0	0	9	4
Wetlands Affected (Acres)	0	0.8	7.8	0	0.07	0.77
Other Surface Waters Affected (Acres)	0	0	0	0.06	0	0.74
Estimated Floodplain Encroachment Area (Acres)	0	4.58	0	7.33	0	6.17
Historic, Archaeological, or Section 4(f) Sites Affected	0	0	0	0	0	0
Residential Relocations	0	0	0	0	3	0
Business Relocations	0	0	0	0	10	0
Number of Affected Parcels	0	34	0	14	91	79
Additional Right-of-Way Required						
For Roadway Widening		2.93	0	0.07	7.28	4.66
Cost Estimates (\$millions) Preliminary Estimate, Rounded						
Construction	0	13.0	37.0	17.8	37.1	30.0
Roadway Design	0	2.0	5.6	2.7	5.6	4.5
Construction Inspection	0	2.0	5.6	2.7	5.6	4.5
Right-of-Way Acquisition						
For Roadway Improvements	0	8.3	0.0	1.5	52.2	22.6
Total Costs (Preliminary Estimate, Rounded)	0	\$25.3	\$48.2	\$24.7	\$100.5	\$61.6

Total Project Cost: \$260.3 Million

*Noise impact defined as a site that approaches, meets or exceeds Federal Highway Administration's Noise Abatement Criteria (NAC). NAC for residences = 67 dBA
 Construction cost based on FDOT's Long Range Estimates program (9/22/2016).



Project Evaluation Matrix Escambia County



Evaluation Factor		No-Build Alternative	Segment 1
Environmental Effects			
Noise Sensitive Sites Affected*		0	52
No. of Potentially Contaminated Sites Involved		0	1
Wetlands Affected (Acres)		0	0.8
Other Surface Waters Affected (Acres)		0	0
Estimated Floodplain Encroachment Area (Acres)		0	4.56
Historic, Archaeological, or Section 4(f) Sites Affected		0	0
Residential Relocations		0	0
Business Relocations		0	1
Number of Affected Parcels		0	34
Additional Right-of-Way Required	For Roadway Widening (Acres)	0	2.93
Cost Estimates (\$millions) Present Day Costs			
Construction		0	13.0
Roadway Design		0	2.0
Construction Inspection		0	2.0
Right-of-Way Acquisition	For Roadway Improvements	0	8.3
Total Costs (Preliminary Estimate, Rounded)		0	\$25.3





Tentative Project Schedule

Task/Phase	2015	2016				2017			
	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Project Initiation	▲								
Kick-Off Meeting		▲							
Alternatives Analysis			■						
Corridor Analysis Public Meeting					★				
Engr./Enviro. Documents				■					
Public Hearing								▲	
Final Project Approval									▲

We are here



Work Program Status

Phase	Current Status in 5-Year Work Program (All Segments)
PD&E Study	Currently Underway
Design	Not Currently Funded
Right of Way Acquisition	Not Currently Funded
Construction	Not Currently Funded



Corridor Analysis Public Meeting Scheduled

Tuesday, December 6, 2016

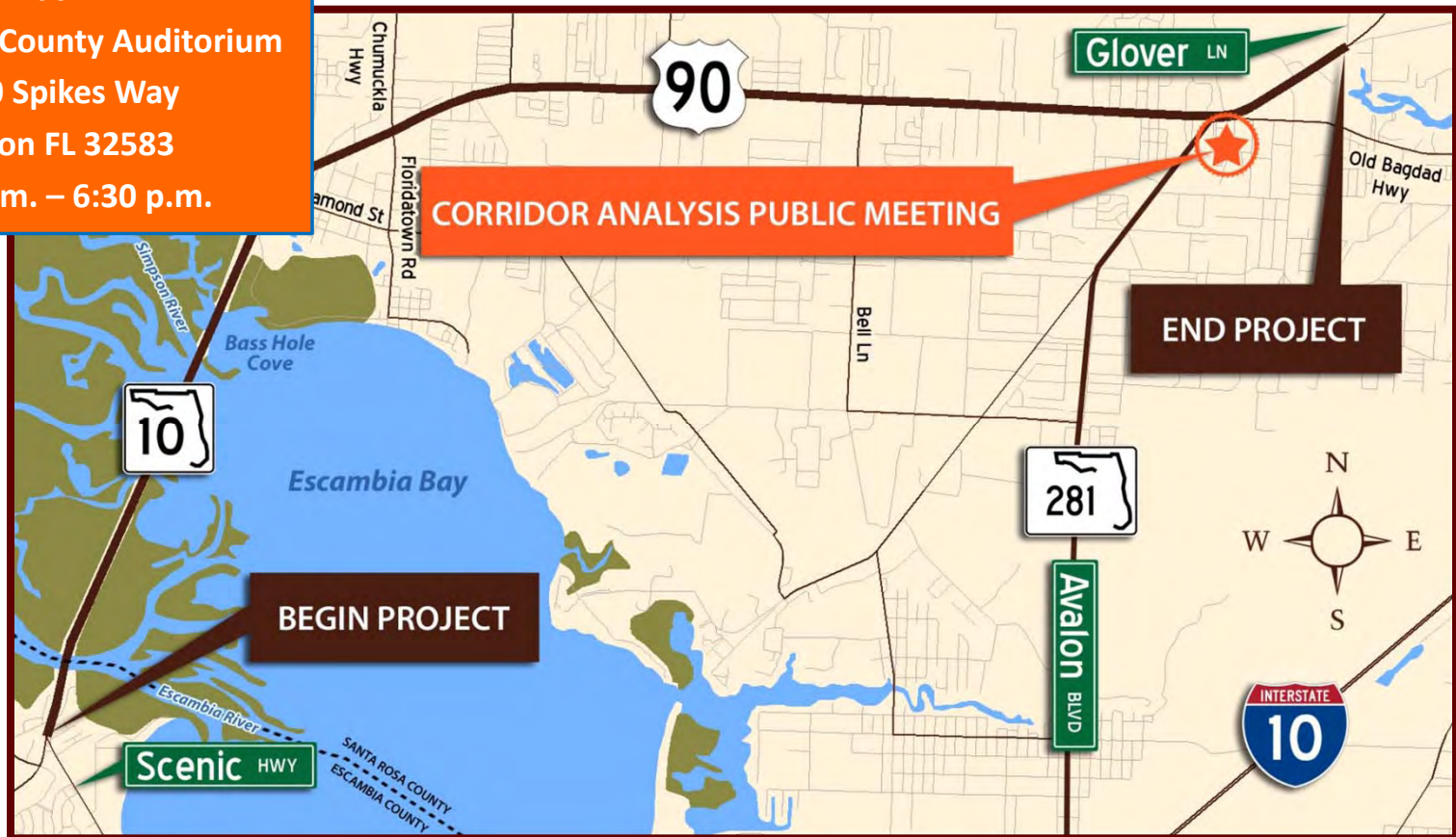
at:

Santa Rosa County Auditorium

4530 Spikes Way

Milton FL 32583

5:30 p.m. – 6:30 p.m.





Questions? - Contacts

Peggy Kelley

FDOT Project Manager

1074 Highway 90

Chipley, FL 32428

Peggy.Kelley@dot.state.fl.us

888.638.0250 ext. 1517

Tracy Boutwell, P.E.

Consultant Project Manager

American Consulting Engineers of
Florida, LLC

4489 Woodbine Road

Pace, FL 32571-8726

Tboutwell@acp-fl.com

850.289.1004

As the study develops, information will be added to the
project website located at:

www.nwflroads.com/futureprojects.shtm



Committee of the Whole

5.

Meeting Date: 11/10/2016

Issue: Overview of Escambia County's Water Franchises

From: Alison Rogers, County Attorney

Information

Recommendation:

Overview of Escambia County's Water Franchises

(Jack Brown and Alison Rogers - 30 min)

A. Board Discussion

B. Board Direction

Attachments

Water Franchise

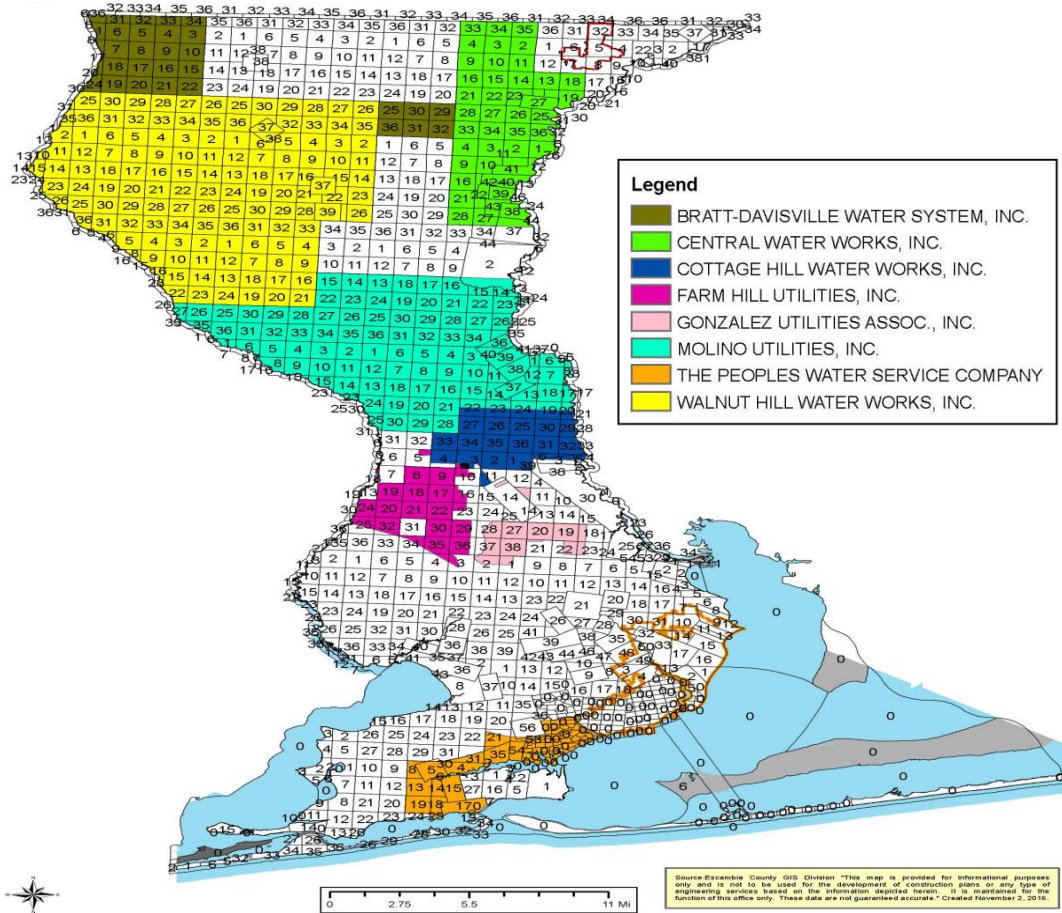
GIS Map Layer



Water Franchise Agreements

List of Water Franchise Agreements

1. Central Water Works, Inc.
2. Cottage Hill Water Works, Inc.
3. Escambia River Electric Cooperative, Inc.
 - a. Bratt-Davisville Water Systems, Inc.
 - b. Walnut Hill Water Works, Inc.
4. Farm Hill Utilities, Inc.
5. Gonzalez Utilities Association, Inc.
6. Molino Utilities, Inc.
7. Peoples Water Service Company of Florida, Inc.



Water Franchise Agreements granted by the BCC

Name	Established	Ratepayers	Expires	Provision Termination
Central Water Works, Inc. (a Florida not-for-profit corporation)	Feb 1, 1966 (99 years)	1,000	Feb 1, 2065	Intermediary
Cottage Hill Water Works, Inc. (a Florida not-for-profit corporation)	Jul 14, 1967 (40 years)	1,350	Jul 14, 2047	Condemnation
Escambia River Electric Cooperative, Inc. a. Bratt-Davisville Water System, Inc. b. Walnut Hill Water Works, Inc. (a Florida not-for-profit corporation)	Jun 5, 1970 (97 years) Sep 6, 1968 (99 years)	1,600 (combined)	Jun 5, 2067 Sep 6, 2067	None specified in either agreement
Farm Hill Utilities, Inc. (a Florida not-for-profit corporation)	Jul 26, 1966 (99 years)	1,765	Mar 3, 2091	Condemnation
Gonzalez Utilities Association, Inc. (a Florida not-for-profit corporation)	Mar 9, 1965 (45 years)	1,815	Mar 9, 2098	Condemnation
Molino Utilities, Inc. (a Florida not-for-profit corporation)	May 17, 1966 (99 years)	2,212	May 17, 2065	Intermediary
Peoples Water Service Company of Florida, Inc. (a Florida for-profit corporation)	Aug 20, 1970 (99 years)	32-35,000	Aug 20, 2069	Intermediary

Termination Provisions

Condemnation – Some of the franchise agreements include a provision which anticipates valuation of a water utility in the event the County terminates the franchise.

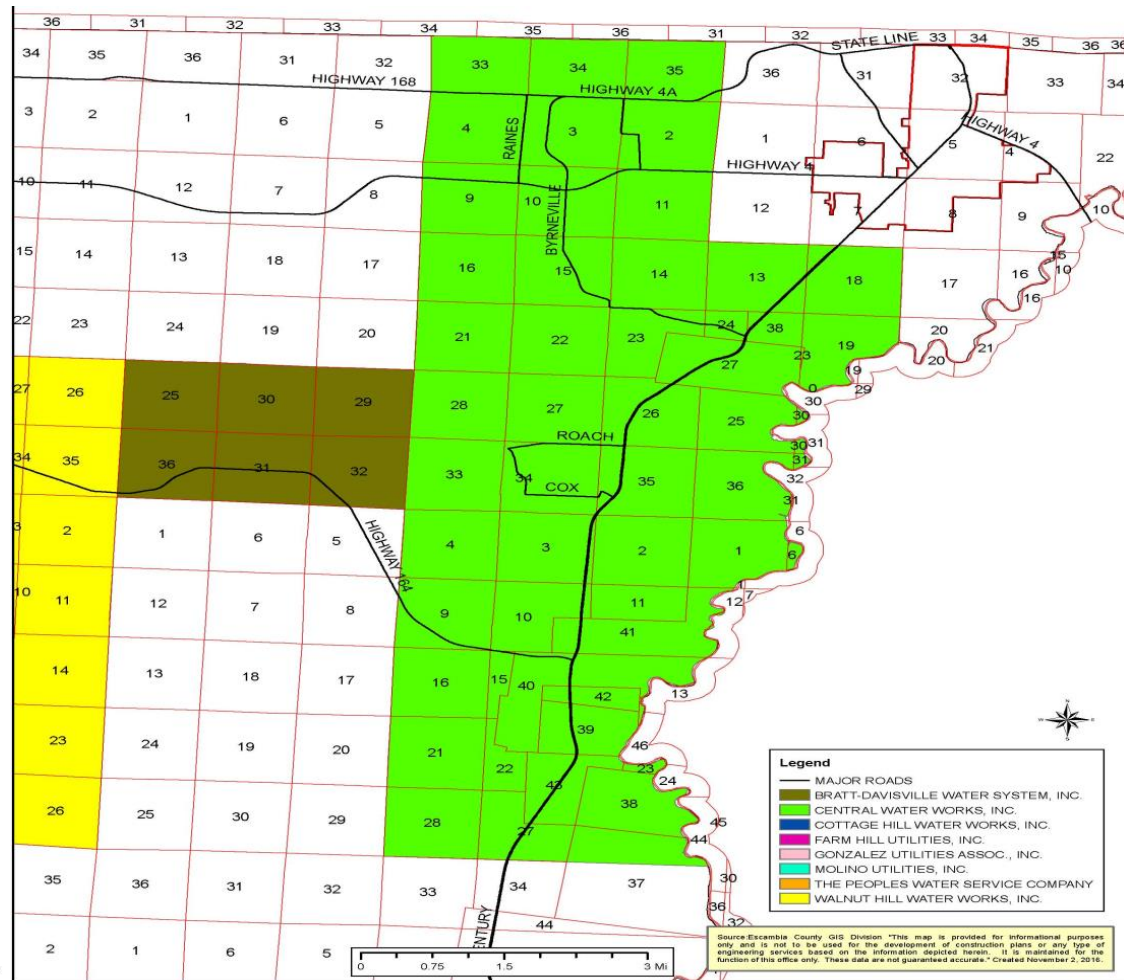
Intermediary – Some of the franchises specify the County's role in hearing from aggrieved rate payers and allows the Board to terminate the franchise with valid reasons.



Central Water Works, Inc.

- Central Water Works, Inc.
- Established February 1, 1966, for 99 years.
- On April 19, 1968, Central Water Works, Inc. was granted an expansion of its franchise area under the terms of the 1966 franchise agreement.
- Expires February 1, 2065.
- Intermediary Provision.

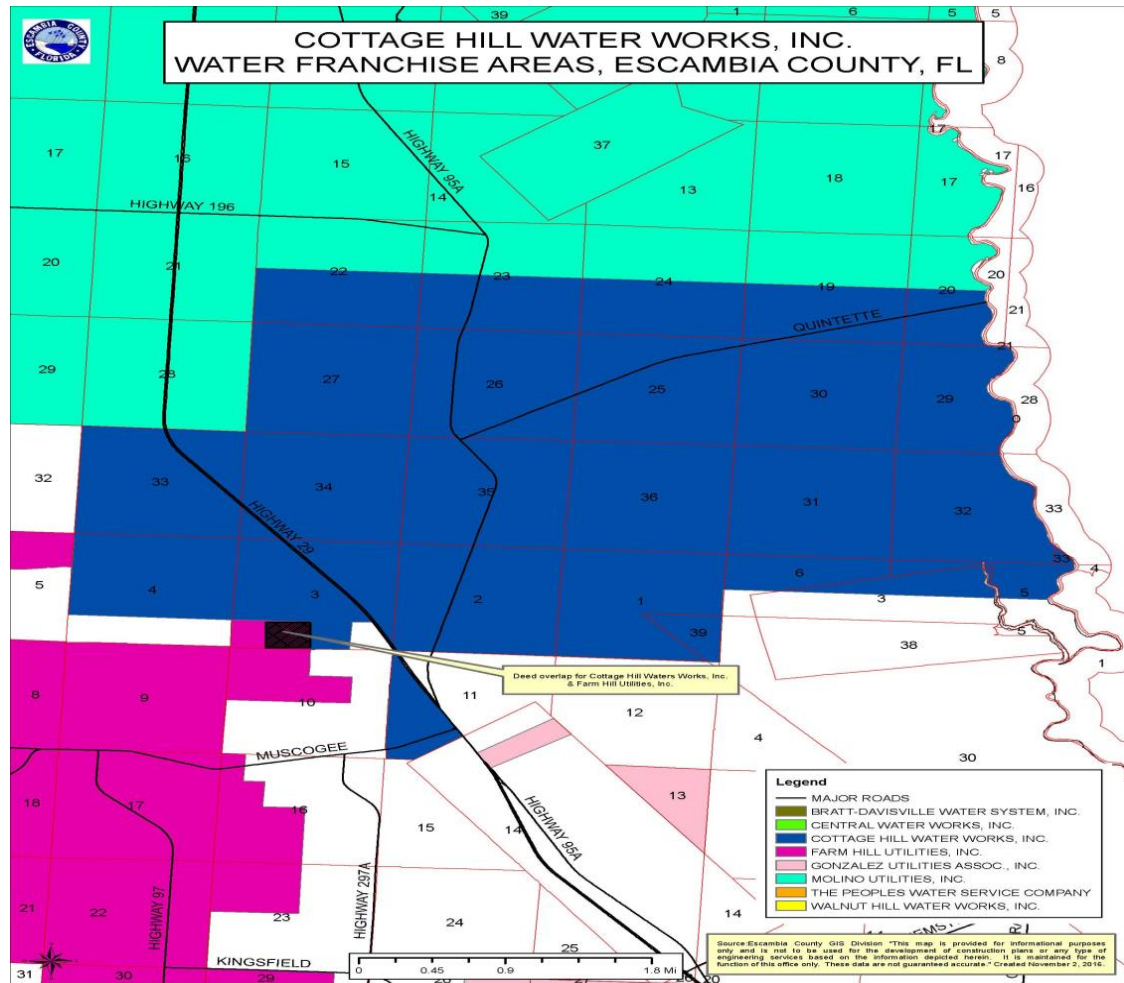
 CENTRAL WATER WORKS, INC.



Cottage Hill Water Works, Inc.

- Cottage Hill Water Works, Inc.
- Established July 14, 1967, for 40 years.
- Resolution R1997-170 expanded the Franchise area with the franchise term to run concurrently with the 1967 Franchise Agreement.
- Expires July 14, 2047.
- Condemnation Provision.

 COTTAGE HILL WATER WORKS, INC.



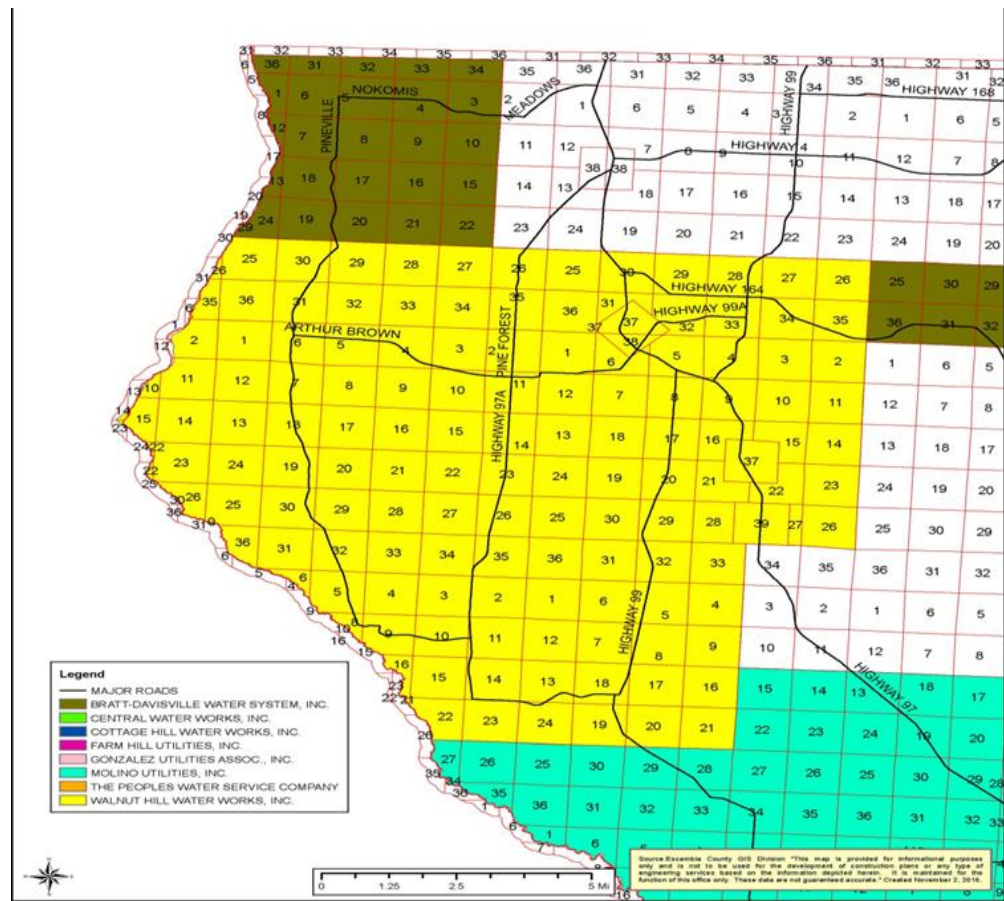
Escambia River Electric Cooperative, Inc.

a. Bratt-Davisville Water System, Inc.

- Escambia River Electric Cooperative, Inc.
- Established June 5, 1970, for 97 years.
- Resolution R2014-49 was adopted by the BCC approving the transfer from Bratt-Davisville Water System, Inc. to Escambia River Electric Cooperative, Inc.
- Expires June 5, 2067.
- None specified.

b. Walnut Hill Water Works, Inc.

- Walnut Hill Water Works, Inc.
- Established September 6, 1968, for 99 years.
- A second franchise was granted on September 12, 1969, for 98 years in the same name.
- Resolution R2001-76 was adopted by the BCC approving the transfer of the franchise from Walnut Hill Water Works, Inc. to Escambia River Electric Cooperative, Inc.
- None specified.



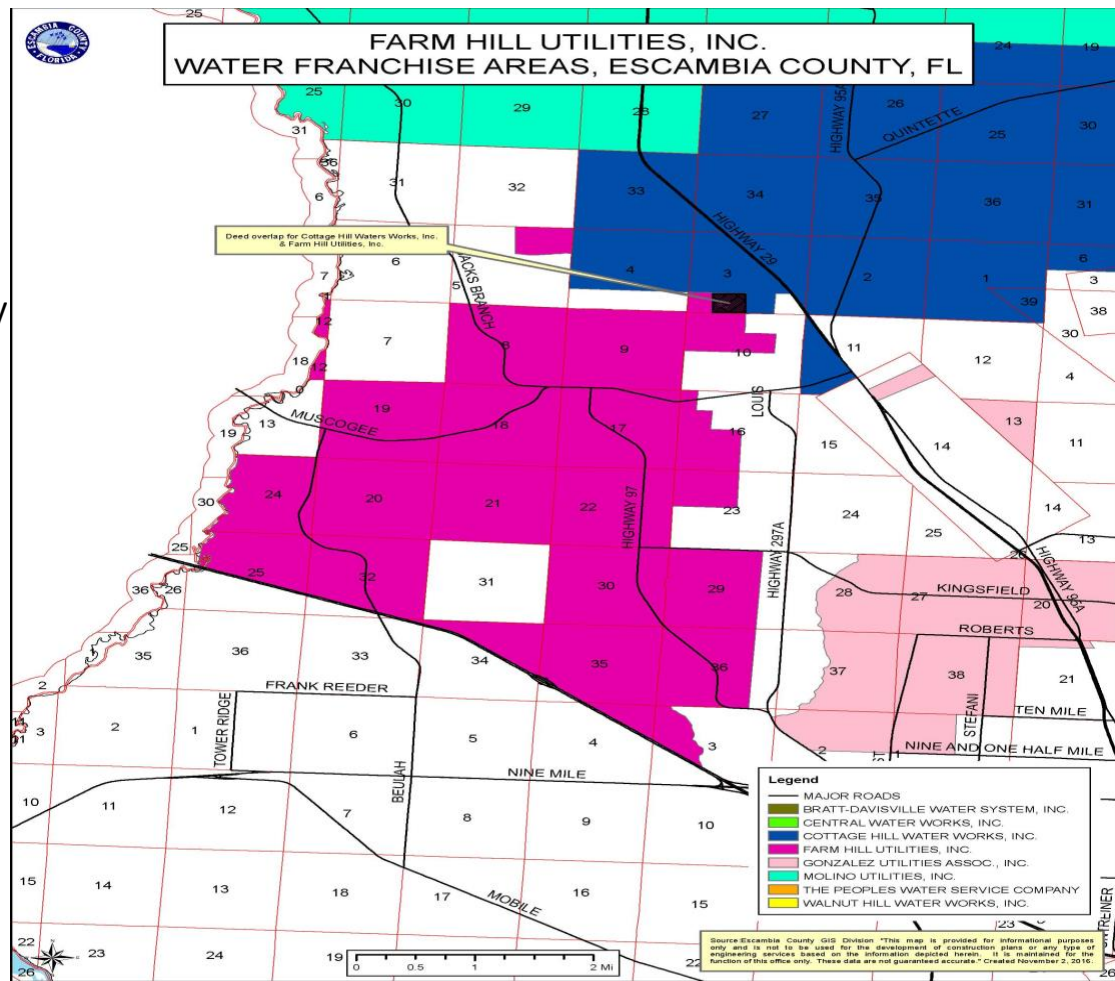
BRATT-DAVISVILLE WATER SYSTEM, INC.

WALNUT HILL WATER WORKS, INC.

Farm Hill Utilities, Inc.

- Farm Hill Utilities, Inc.
- Established July 26, 1966, for 99 years.
- A second franchise was granted on February 13, 1975, for additional service area for 60 years. On March 3, 1992, Farm Hill was granted an expansion of franchise area for 99 years.
- Resolution R1998-241 was adopted which restated the franchise areas and extended the franchise agreement by 99 years.
- Expires March 3, 2091.
- Condemnation Provision.

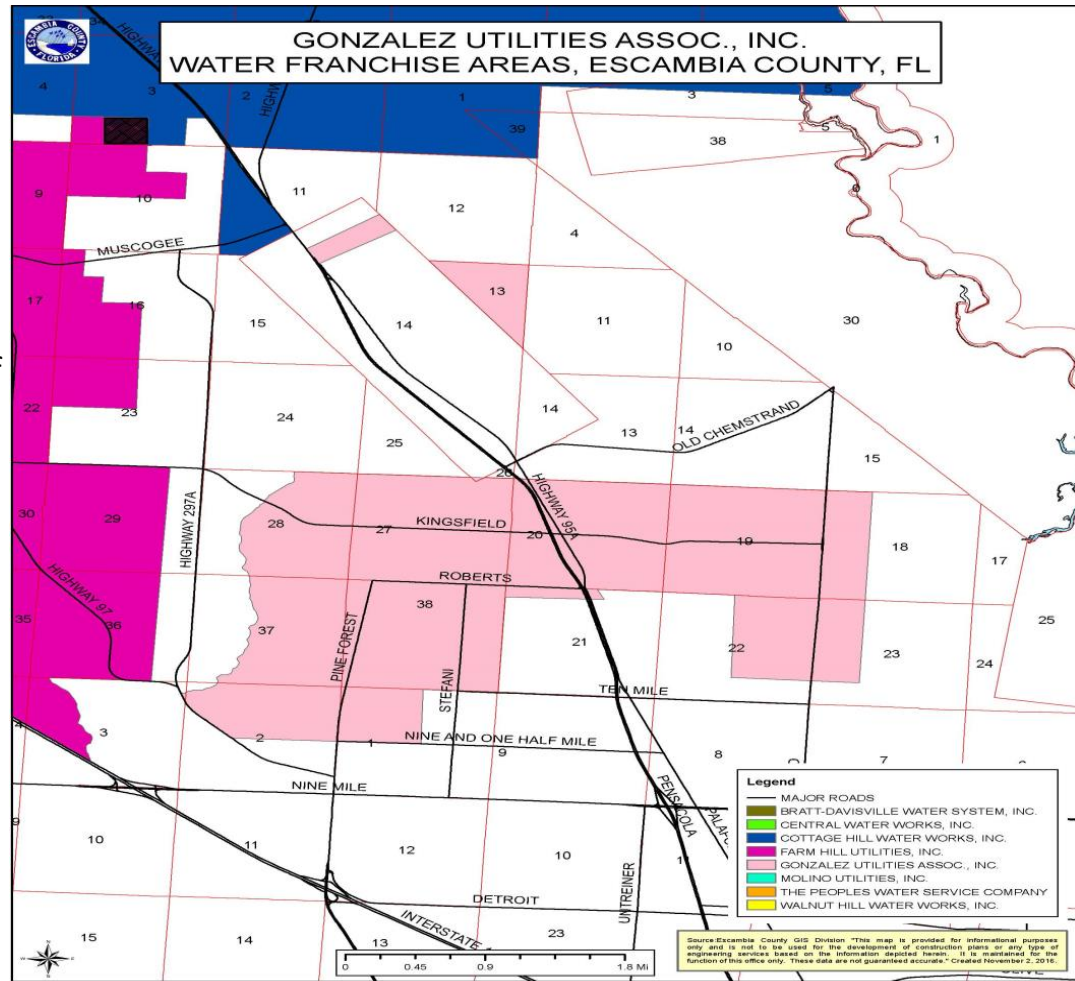
 FARM HILL UTILITIES, INC.



Gonzalez Utilities Association, Inc.

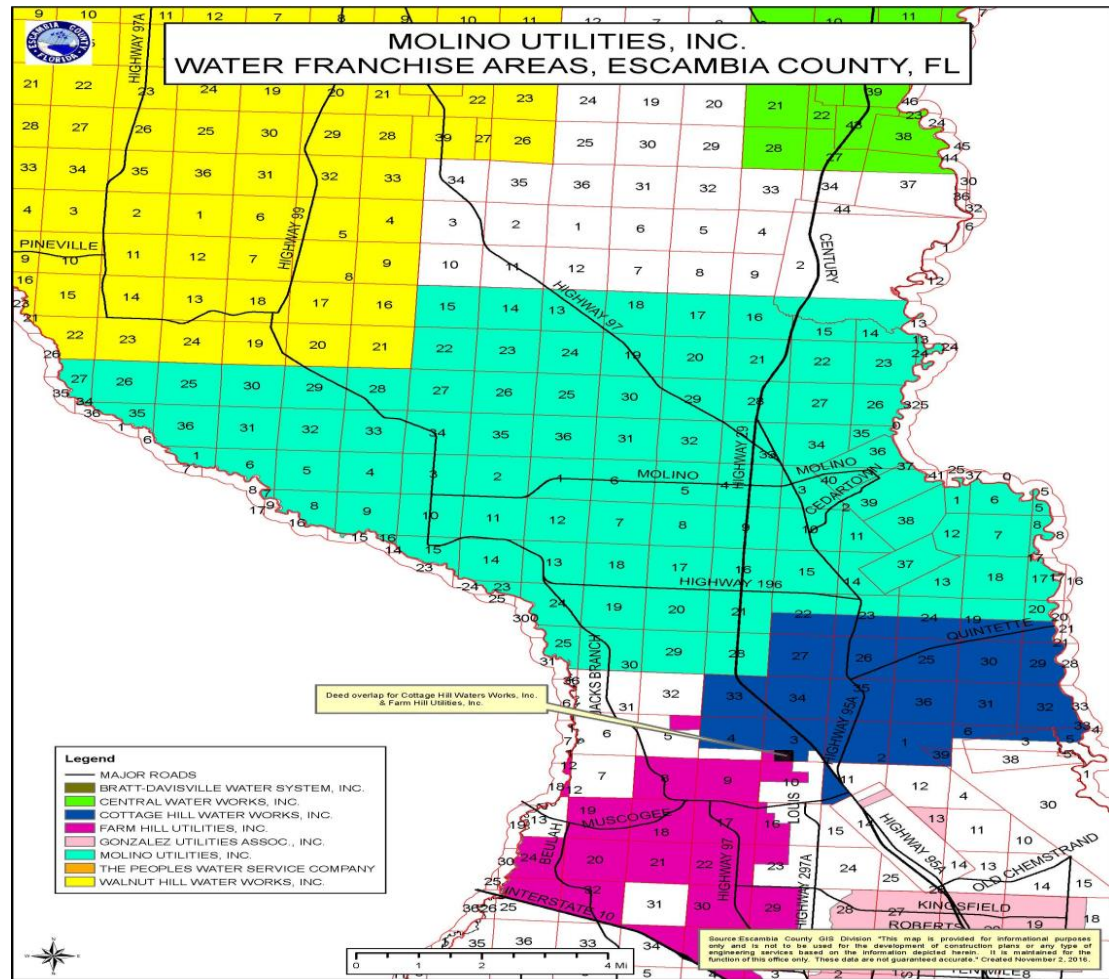
- Gonzalez Utilities Association, Inc.
- Established March 9, 1965, for 45 years.
- On February 7, 1969, an expansion of the franchise area was granted under the terms of the 1965 agreement. Resolution R1998-242, granted a second expansion of the franchise area through March 9, 2010. Resolution R1999-1 was adopted extending the franchise to March 9, 2098
- Expires March 9, 2098.
- Condemnation Provision.

 GONZALEZ UTILITIES ASSOC., INC.



Molino Utilities, Inc.

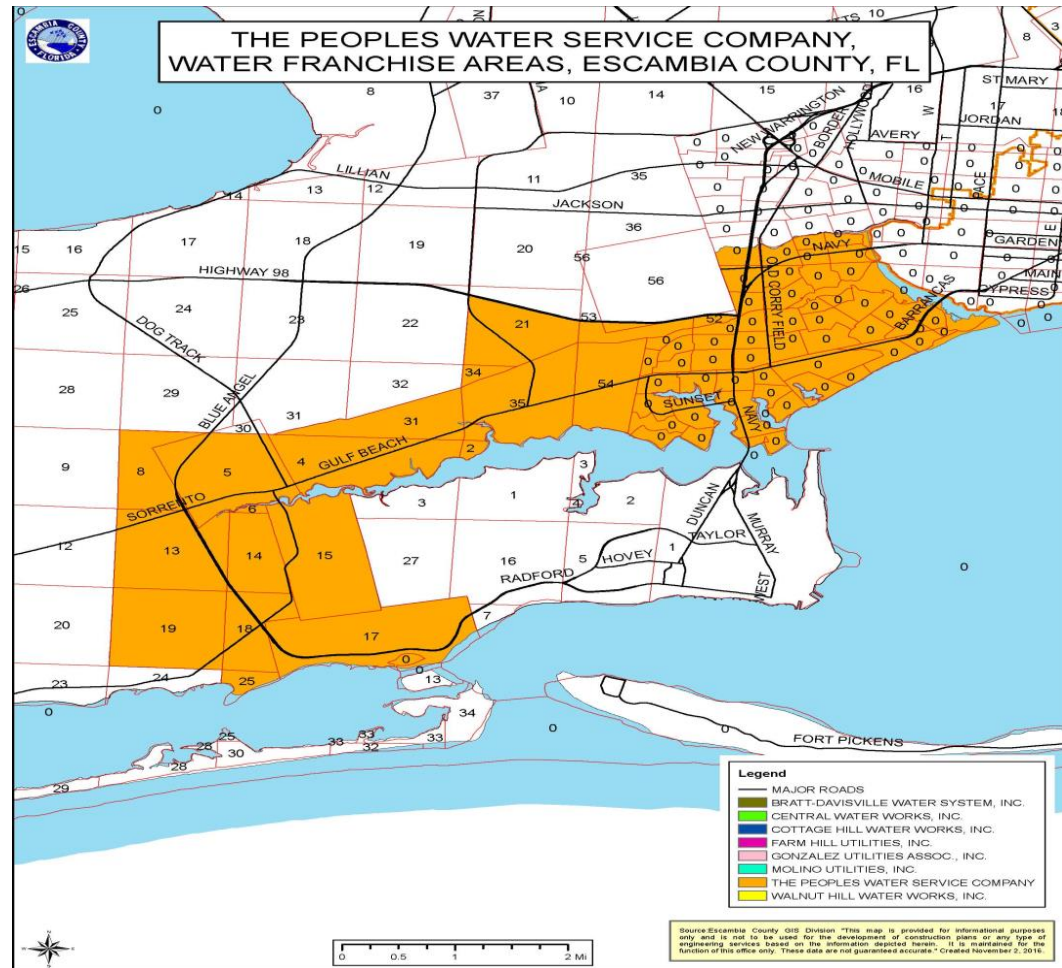
- Molino Utilities, Inc.
- Established May 17, 1966, for 99 years.
- On February 7, 1969, an extension of the franchise area was granted under the terms of the 1966 agreement.
- Expires May 17, 2065.
- Intermediary Provision.



 MOLINO UTILITIES, INC.

Peoples Water, Inc.

- Peoples Water Service Company of Florida, Inc.
- Established August 20, 1970, for 99 years.
- Expires August 20, 2069.
- Intermediary Provision.



 THE PEOPLES WATER SERVICE COMPANY

Regulatory Agencies

- PSC (Public Service Commission) – pursuant to Ch. 367, Fla. Stat., water and sewer utilities are subject to PSC regulation. However, private not-for-profit corporations are exempt. Thus, only People’s Water is regulated by the PSC.
- FDEP – pursuant to Ch. 403, Fla. Stat., FDEP regulates public water systems’ water quality as delegated to FDEP by the U.S. EPA.
- USDA – has a rural water program that offers loans and grants for water infrastructure, allowing for some financial oversight.



Regulatory Agencies

- SAO (State Attorney's Office) – can investigate and prosecute criminal actions. Has given a verbal opinion that Farm Hill is subject to Florida's open government laws.
- Florida Rural Water Association – a professional association that offers support and best practices for rural water utilities.



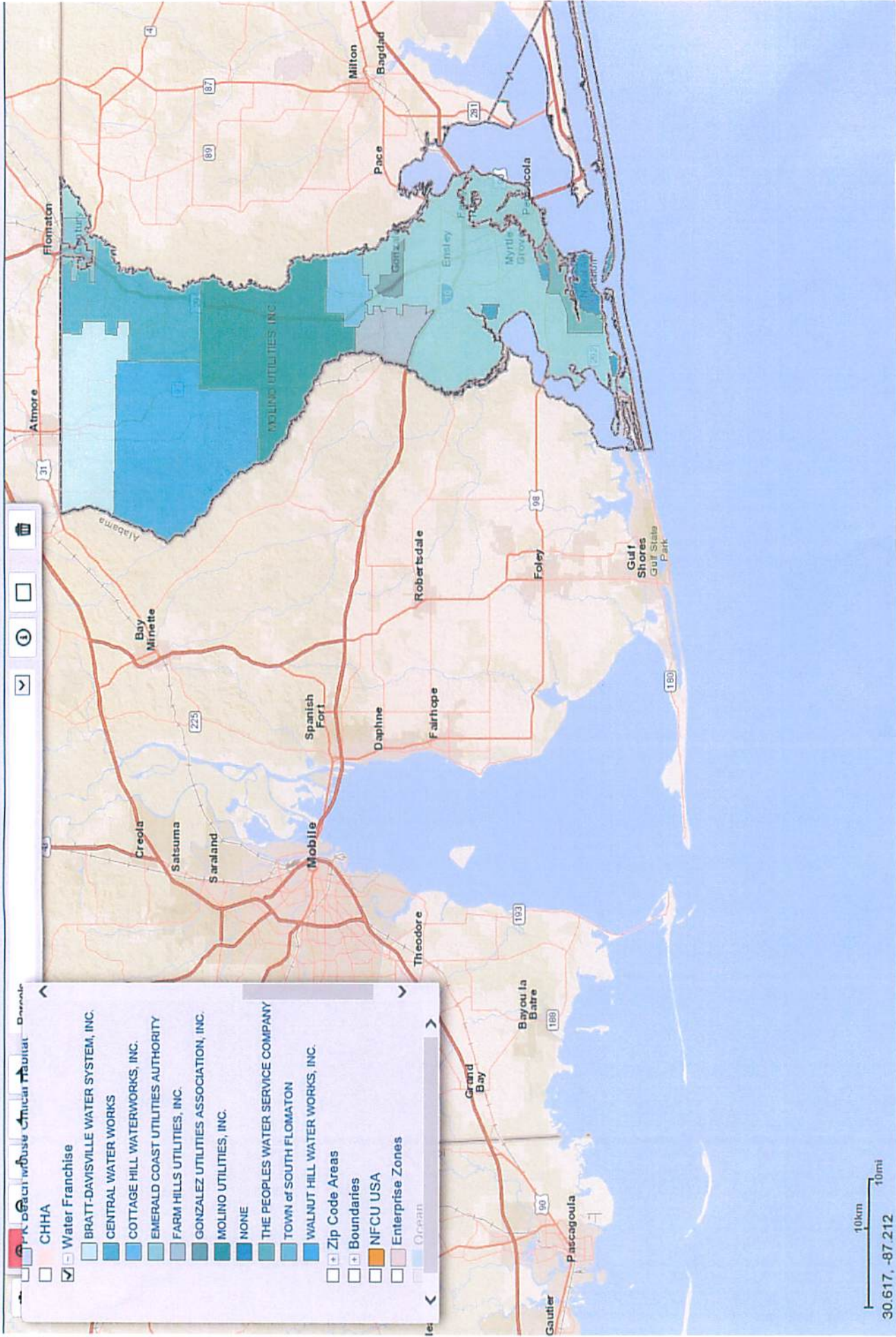


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CHHA
 Water Franchise
 BRATT-DAVISVILLE WATER SYSTEM, INC.
 CENTRAL WATER WORKS
 COTTAGE HILL WATERWORKS, INC.
 EMERALD COAST UTILITIES AUTHORITY
 FARM HILLS UTILITIES, INC.
 GONZALEZ UTILITIES ASSOCIATION, INC.
 MOLINO UTILITIES, INC.
 NONE
 THE PEOPLES WATER SERVICE COMPANY
 TOWN of SOUTH FLOMATON
 WALNUT HILL WATER WORKS, INC.
 Zip Code Areas
 Boundaries
 NFCU USA
 Enterprise Zones



10km
10miles
30.617, -87.212

Committee of the Whole

6.

Meeting Date: 11/10/2016

Issue: Safe Neighborhood Crime Prevention Program Reserve Account

From: Tonya Gant, Director

Information

Recommendation:

Safe Neighborhood Crime Prevention Program Reserve Account

(Clara Long - 20 min)

A. Board Discussion

B. Board Direction

Attachments

SafeNeighborhoodPresentation

Discussion Concerning Safe Neighborhood Reserve Funds



SUMMARY

- Funds are regulated by F.S. 775.083(2)
 - Established to address safety issues in distressed areas
 - Annual Revenue - \$135K
 - Reserve Fund Balance - \$631K
- **PREVIOUS & CURRENTLY FUNDED PROJECTS**
 - Cleanups
 - Demolitions
 - Lot Abatements
 - Streetlights
 - Crime Prevention Materials
 - Community Outreach

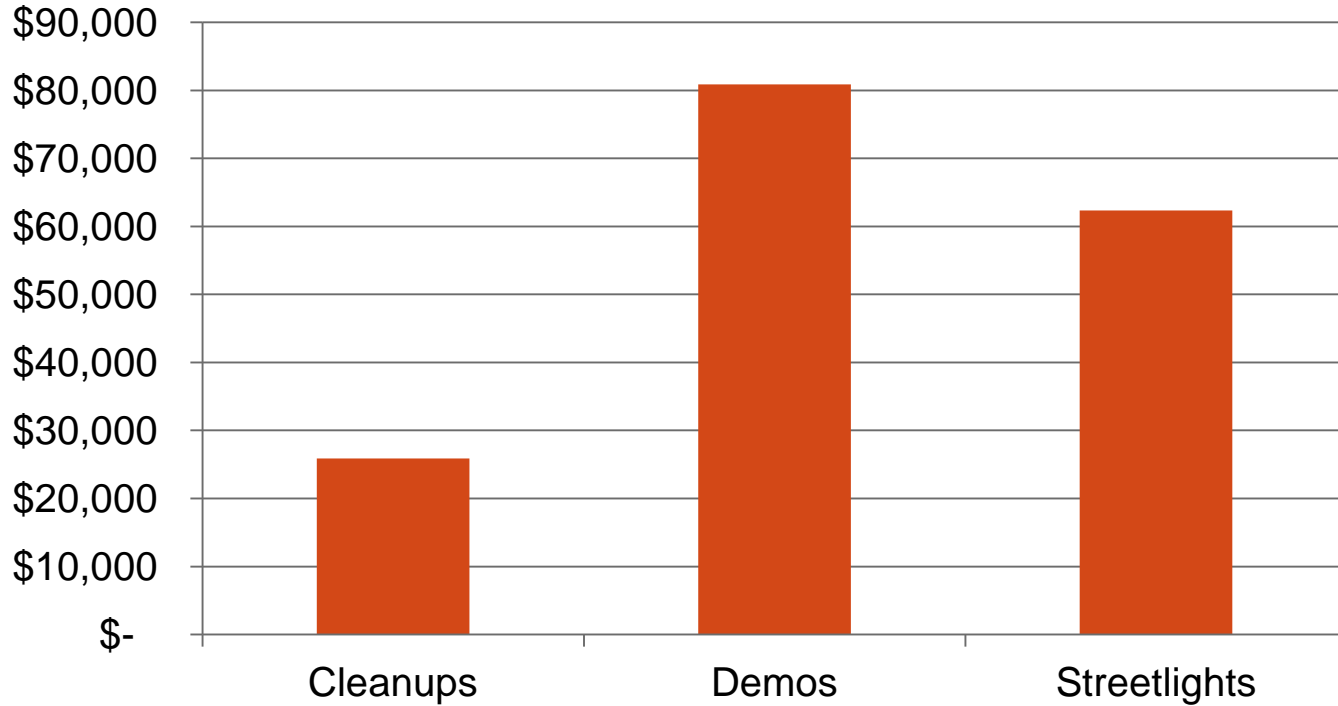
GOALS

- Continue to work with neighborhood watch groups to promote neighborhood safety, community awareness, and implement projects related to crime prevention.
- Reduce crime and blight through demolitions of dilapidated structures and lot abatements
- Improve street lighting in neighborhoods.
- Beautify the neighborhood by encouraging litter control, yard maintenance, code compliance, and neighborhood signs.
- Leverage Safe Neighborhood funds with CRA TIF & CDBG funds to accomplish the proposed projects.

FOCUS ON 3 TARGETED AREAS:

- Montclair (D3)
- Myrtle Grove (D2)
- Crescent Lake (D1)

SN Expenditures FY15/16



STREETLIGHTS

Proposed Allocation of \$130K

245 LED Lights

UPFRONT COSTS

- \$1,268 (Monthly Cost)
- \$15,216 (Annual Cost)

NO UPFRONT COSTS

- \$2,683 (Monthly Cost)
- \$32,196 (Annual Cost)



Streetlight Project Breakdown of Allocations

Based on 245 LED Lights Installation	Upfront Cost Annually \$15,216	No Upfront Cost Annually \$32,196
ONE-TIME INSTALLATION COST + 1YR ENERGY	\$122,004	\$0
Annual Cost (6 yrs)	\$76,080	\$193,176
YEARLY SAVINGS	\$19,516	\$0

DEMOLITIONS

Proposed Allocation of \$150K

- 30+ Demos
 - Reduce blight
 - Increase neighborhood appearance



LOT ABATEMENTS

Proposed Allocation \$80K

- 160+ Abatements
 - Reduce blight
 - Increase neighborhood appearance



SIDEWALKS

Proposed Allocation \$100K

- Increase pedestrian safety in neighborhoods



RECAP

BOARD DIRECTION

Recommendation

- Proposed Projects & Funding amounts:
 - **Streetlights** **\$130k**
 - **Demos** **\$150k**
 - **Lot Abatements** **\$80k**
 - **Sidewalks** **\$100k**

- Proposed Project Total **\$460k**

Committee of the Whole

7.

Meeting Date: 11/10/2016

Issue: I-110 Master Plan Update

From: Joy D. Blackmon, P.E., Director

Information

Recommendation:

I-110 Master Plan Update

(Colby Brown and David Forte - 30 min)

A. Board Discussion

B. Board Direction

Attachments

Presentation

District Map



I-110 Master Plan Update

November 10th, 2016
Committee of the Whole

my escambia

I-110 Master Plan Map



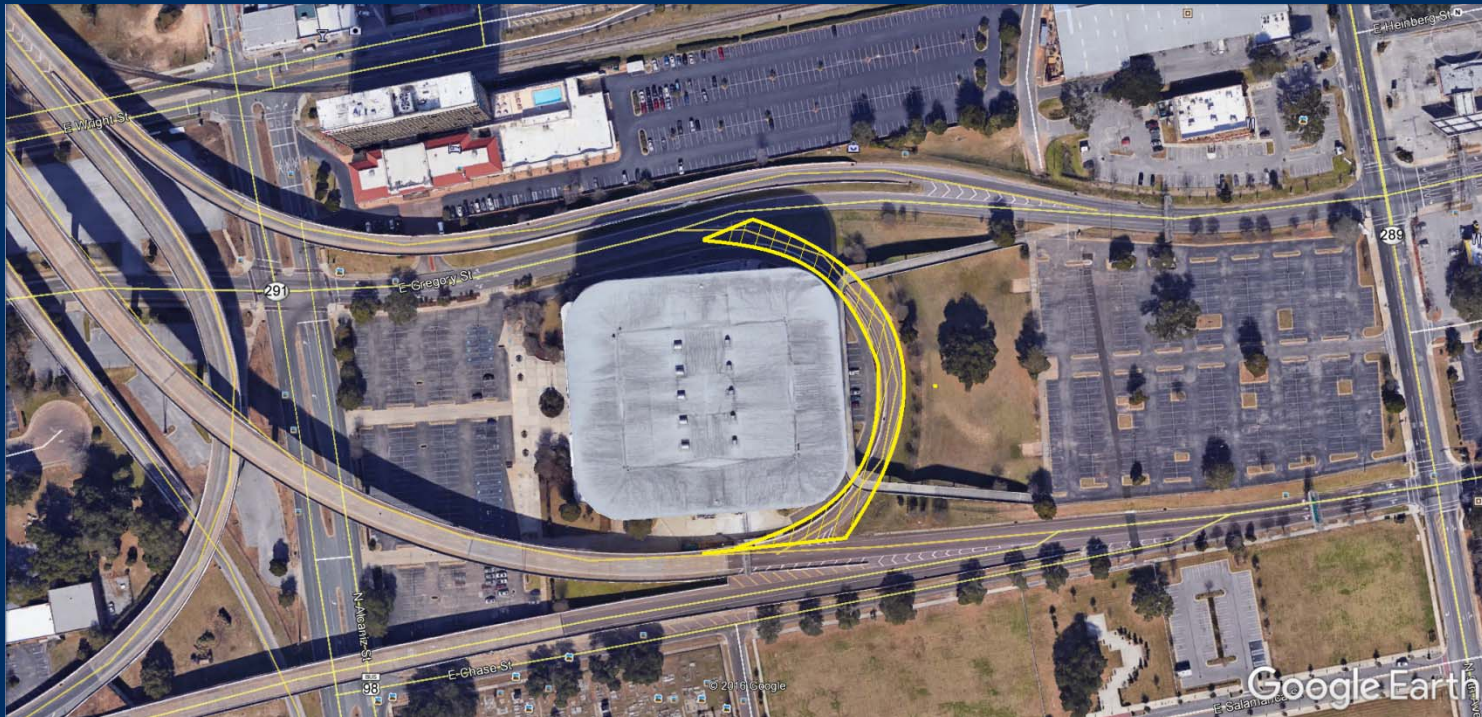
Master Plan

- FHWA Requirement
- Updated every 10 years
- Ensures consistency with State and Local plans
- Assists FDOT with long range planning efforts

Considerations

- ITS Expansion
 - Enhance existing operations and emergency response time
- Mainline Signage
 - Additional radar speed signs along some ramps
- Signalization and striping modifications at interchanges
- Study to be conducted for I-110 extension to the north (not in TPO needs or CFP)
- Consideration of closing Gregory Street Off-Ramp

Gregory Street Off-Ramp Location



History

- 2007 Traffic Impact Study by Atkins
 - No significant impacts would occur due to closing.
- Reasons for Closure
 - Safety concerns with configuration
 - Lack of use
 - Potential development (connectivity)
- Closure Support Letters (June 2009)
 - City of Pensacola
 - County Fire / Emergency Mgt
 - Law Enforcement Agencies

I-110 Traffic Data – South of Maxwell St.

- Principal Arterial, limited access Strategic Intermodal System (SIS) interstate facility.
- 55 posted MPH speed limit
- Gregory/Chase Street to Maxwell Level of Service
 - Standard LOS D (74,400 AADT)
 - 2014 - C (47,740 AADT)
 - 2019 - C (52,720 AADT)
 - 2024 - C (58,207 AADT)
- Gregory Street Off-Ramp = 400+/- Daily Trips

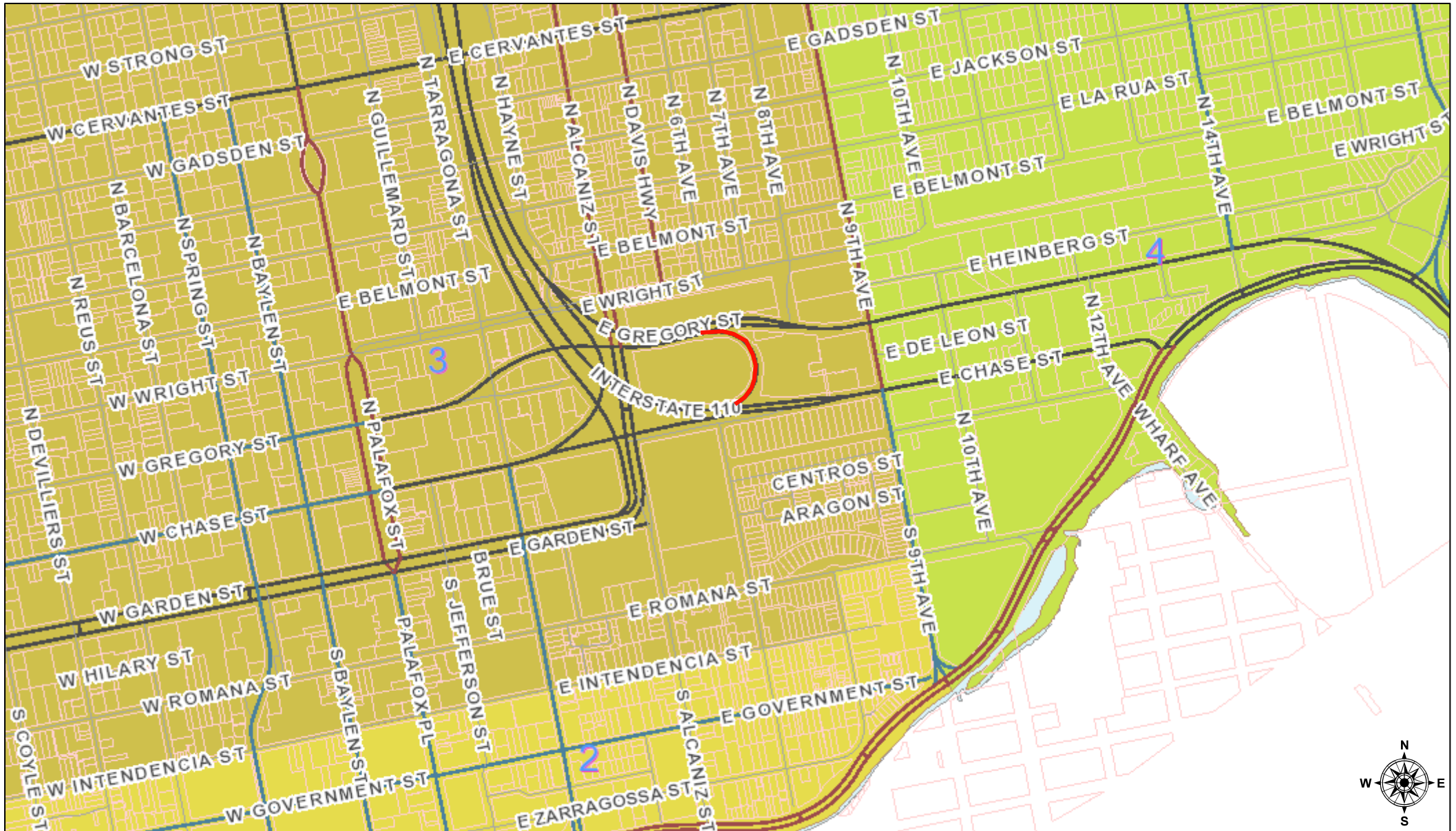
Rationale

- Can Provide:
 - Additional Parking / Storage
 - Safe access from existing parking
 - Possible building expansion / redevelopment
- Modified Route
 - Chase St. Off-Ramp to 9th Avenue then to Gregory St. (Approx 1,655')
- 2007 Traffic Impact Study - no significant impacts
- Timeline for removal - 4 to 6 years (funding dependent)

Board Considerations

- Support past County and City requests and FDOT current plans to close
- Request FDOT to program the closure costs within next 5-Year Work Program
- Request FDOT to fund infrastructure removal
 - Partial (barrier wall, etc)
 - Complete (asphalt, barrier wall, fencing, guard rail, modified inlet, etc)
- Local Funding Support

Commission Districts



November 7, 2016

polylineLayer

— Override 1

Streets

— PRINCIPAL ARTERIAL

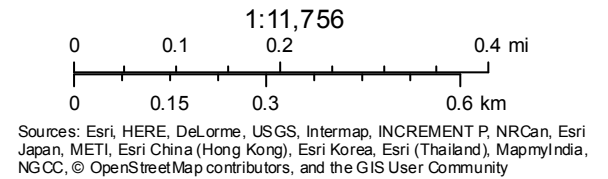
— MINOR ARTERIAL

— COLLECTOR

— LOCAL ROAD

□ Parcels

— Rivers, Creeks, and Streams



Committee of the Whole

8.

Meeting Date: 11/10/2016

Issue: Overview of Tiny Housing

From: Jack Brown, County Administrator

Information

Recommendation:

Overview of Tiny Housing

(Jack Brown - 30 min)

A. Board Discussion

B. Board Direction

Attachments

No file(s) attached.

Committee of the Whole

9.

Meeting Date: 11/10/2016

Issue: Mailings for Land Use Decisions

From: Horace Jones, Director

Information

Recommendation:

Mailings for Land Use Decisions

(Horace Jones - 15 min)

A. Board Discussion

B. Board Direction

Attachments

No file(s) attached.

Committee of the Whole

10.

Meeting Date: 11/10/2016

Issue: Sector Plan

From: Horace Jones, Director

Information

Recommendation:

Sector Plan

(Horace Jones - 30 min)

A. Board Discussion

B. Board Direction

Attachments

No file(s) attached.

Committee of the Whole

11.

Meeting Date: 11/10/2016

Issue: Discussion Regarding Marijuana

From: Jack Brown, County Administrator

Information

Recommendation:

Discussion Regarding Marijuana

(Jack Brown and Commissioner Robinson - 20 min)

A. Board Discussion

B. Board Direction

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No file(s) attached.
