

COMMITTEE OF THE WHOLE WORKSHOP BOARD OF COUNTY COMMISSIONERS

Board Chambers Suite 100 Ernie Lee Magaha Government Building - First Floor 221 Palafox Place

> March 8, 2016 9:00 a.m.

Notice: This meeting is televised live on ECTV and recorded for rebroadcast on the same channel. Refer to your cable provider's channel lineup to find ECTV.

1. Call to Order

(PLEASE TURN YOUR CELL PHONE TO THE SILENCE OR OFF SETTING.)

- 2. Was the meeting properly advertised?
- 3. Florida Department of Transportation (FDOT) State Road 30 (US 98) Gregory Street and Bayfront Parkway at 17th Avenue Intersection Improvement Study
 - (J. Brandon Bruner, FDOT Project Manager 10 min)
 - A. Board Discussion
 - B. Board Direction
- Achieve Escambia, Cradle to Career Initiative (Bill Dagnall and Jennifer McFarren of the "Achieve Escambia" Working Group - 30 min)
 - A. Board Discussion
 - B. Board Direction
- 5. <u>OLFx/OLF8 (NO BACKUP PROVIDED)</u> (Jim Cronley - 15 min) A. Board Discussion
 - B. Board Direction

- <u>Dredging Issues in Escambia County (REFERRED FROM THE FEBRUARY 11, 2016, COMMITTEE OF THE WHOLE)</u> (Chips Kirschenfeld and Robert Turpin - 30 min)
 A. Board Discussion
 B. Board Direction
- Placement of Smoke Detectors in Low Income Neighborhoods (REFERRED FROM THE FEBRUARY 18, 2016, BOARD OF COUNTY COMMISSIONERS' MEETING) (NO BACKUP PROVIDED) (Michael D. Weaver - 30 Minutes) A. Board Discussion
 - B. Board Direction
- Request for Proposals for Professional Services Related to RESTORE Act (Chips Kirschenfeld - 30 min)
 A. Board Discussion
 - B. Board Direction
- 9. <u>Temporary Auto Sales</u> (Commissioner Robinson/Alison Rogers - 15 min) A. Board Discussion
 - B. Board Direction
- <u>The 2017 Pensacon Dates (NO BACKUP PROVIDED)</u> (Commissioner Robinson - 15 min)
 A. Board Discussion
 B. Board Direction
- 11. Adjourn

Committee of the Whole

Meeting Date: 03/08/2016

- Issue: FDOT State Road 30 (US 98) Gregory Street and Bayfront Parkway at 17th Ave. Intersection Improvement Study
- From: Joy D. Blackmon, P.E., Director

Information

Recommendation:

<u>Florida Department of Transportation (FDOT) State Road 30 (US 98) Gregory Street and</u> <u>Bayfront Parkway at 17th Avenue Intersection Improvement Study</u>

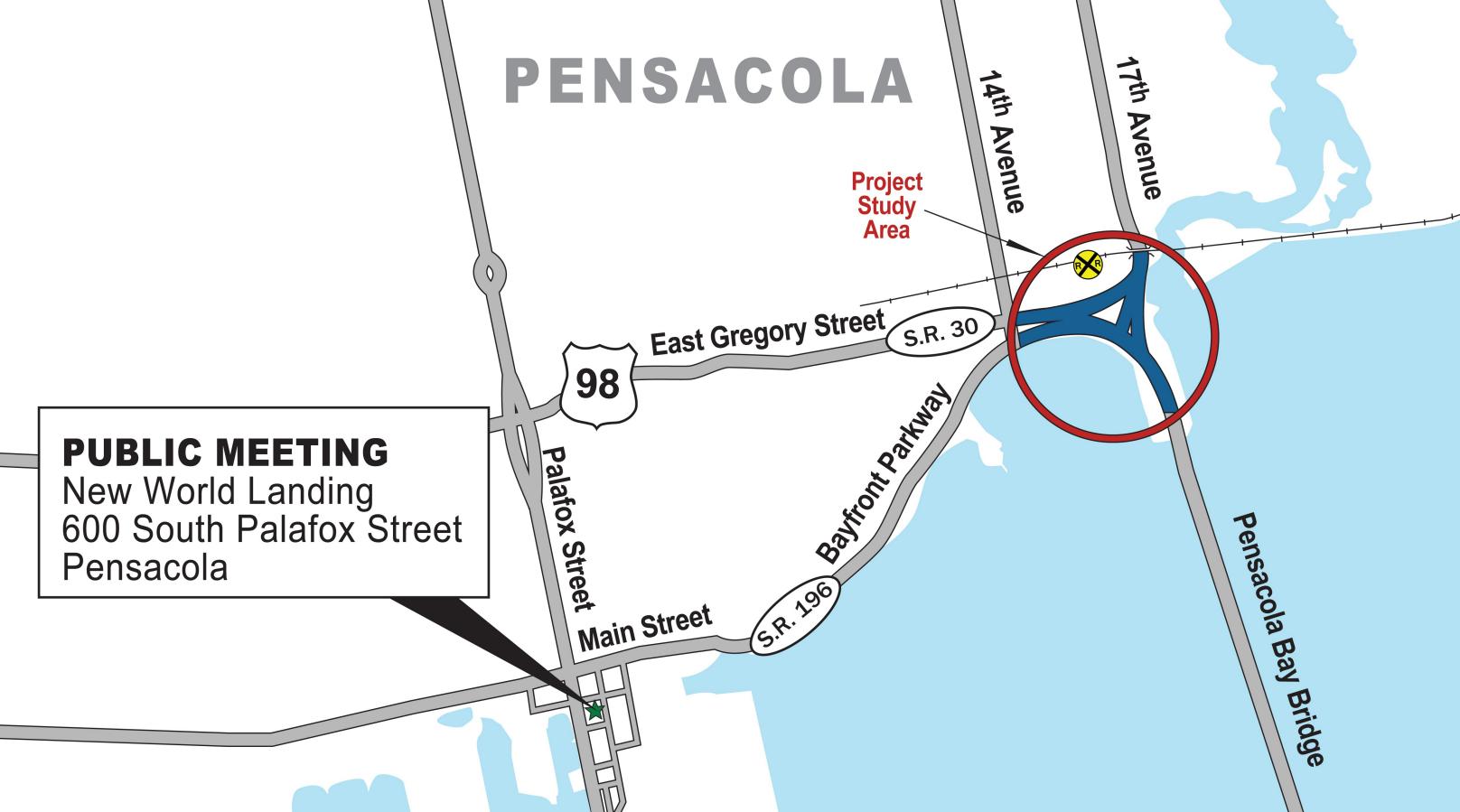
(J. Brandon Bruner, FDOT Project Manager - 10 min)

- A. Board Discussion
- B. Board Direction

Attachments

<u> Map</u>

Presentation



Project Development and Environmental Study (PD&E) S.R. 30 (U.S.) 98 Gregory Street and Bayfront Parkway at 17th Avenue Intersection Financial Project Number: 437844-1-22-01



Project Location





PROJECT LOCATION



Improve the overall safety conditions for vehicular and multi-modal traffic, emergency evacuation and traffic operations to serve future travel demand while minimizing impacts to the surrounding environment.

Why is the Project Needed?



- Improve the overall safety condition
- Improve mobility and multi-modal access for all forms of transportation
- Improve hurricane evacuation efficiency
- Improve traffic operations
- Transportation plan consistency
- System linkage
- Social demands and economic development

Improve the Overall Safety Condition

- FDOT
- Reduce the number and severity of crashes approaching, departing and within the 17th Avenue intersection
- Evaluate multiple types and configurations of intersections
- Minimize the number of potential conflict points
- Manage intersection approach speeds using context sensitive solutions
- Evaluate existing roadway lighting

Improve Mobility and Multi-Modal Access for all forms of surface transportation



- Provide designated pedestrian and bicycle facilities
- Enhance/Improve bicycle and pedestrian (multi-modal) connectivity to the new Pensacola Bay Bridge, Bayfront Parkway, waterfront and to the wayside parks
- Enhance/Improve bicycle and pedestrian crossings
- Evaluate transit routes, connectivity and stops



- Population of Escambia County is projected to increase from 300,000 in year 2015 to 323,500 in year 2040
- Santa Rosa County, of which there is substantial daily commuting between both counties, is projected to increase from 163,300 in year 2015 to 229,300 in year 2040
- Employment within the counties is also projected to grow



- Projected population growth further necessitates the need for hurricane evacuation efficiency and reliability
- Evaluate current and projected hurricane evacuation times
- Improve hurricane evacuation reliability



- Identified as a project within the Florida-Alabama Transportation Planning Organization (FL-AL TPO) 2040 Financially Feasible Plan
- Improvements and realignment of the intersection of S.R. 30 (U.S. 98) (Gregory Street) & Bayfront Parkway @ 17th Avenue is located in the FL-AL TPO's 2016-2020 Transportation Improvement Plan (TIP)

System Linkage



- This corridor connects Gulf Breeze, Pensacola Beach, and Navarre with Pensacola via the Pensacola Bay Bridge (southern Escambia and Santa Rosa Counties)
- S.R. 30 (U.S. 98) connects to Interstate 110 (I-110) which in turn connects to Interstate 10 (I-10)
- Portions of U.S. 98 and S.R. 196 (Bayfront Parkway) to the immediate west of the intersection is a Strategic Intermodal System (SIS) connector
- 17th Avenue is classified as an "urban collector" road

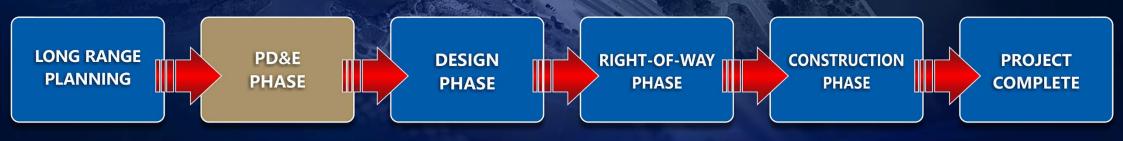
Project Process and Schedule



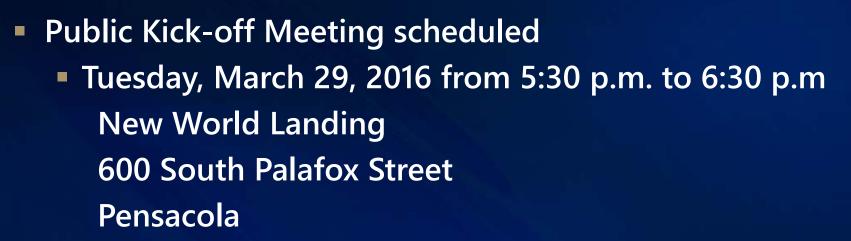
SCHEDULE FOR PD&E STUDY



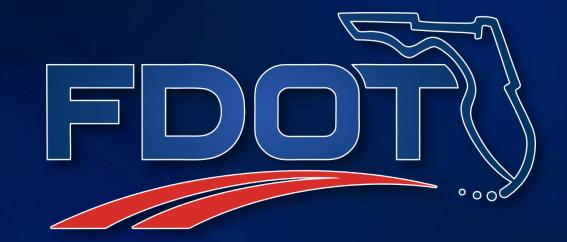
TRANSPORTATION DEVELOPMENT PROCESS



Proposed Public Kick-off Meeting Date







THANK YOU

Committee of the Whole

Meeting Date: 03/08/2016

Issue: Achieve Escambia, Cradle to Career Initiative

From: Jack Brown, County Administrator

Information

Recommendation:

Achieve Escambia, Cradle to Career Initiative

(Bill Dagnall and Jennifer McFarren of the "Achieve Escambia" Working Group - 30 min) A. Board Discussion

B. Board Direction

Attachments

Achieve Escambia Presentation

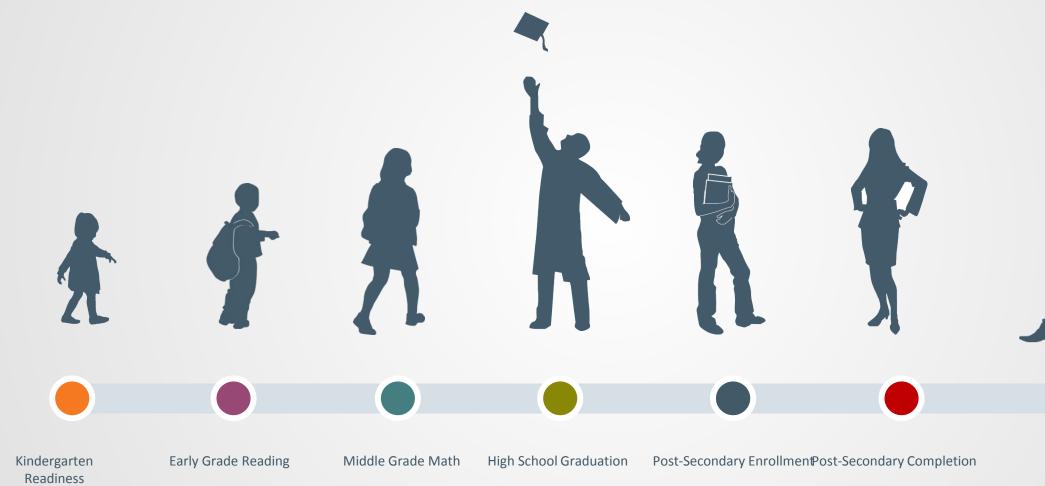
Achieve Escambia Every Child. Cradle to Career.

March 8, 2016

Why the Time is Right



Cradle to Career Outcome Areas

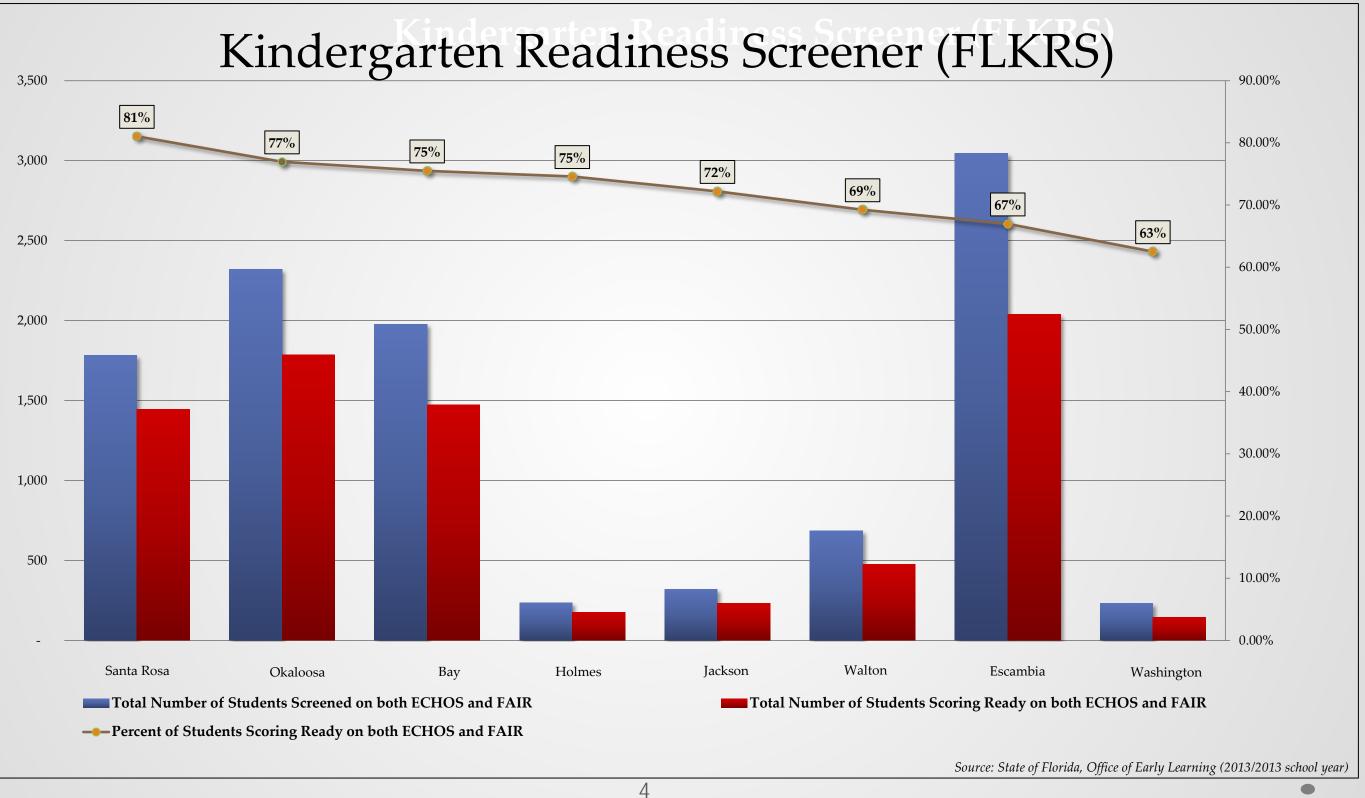






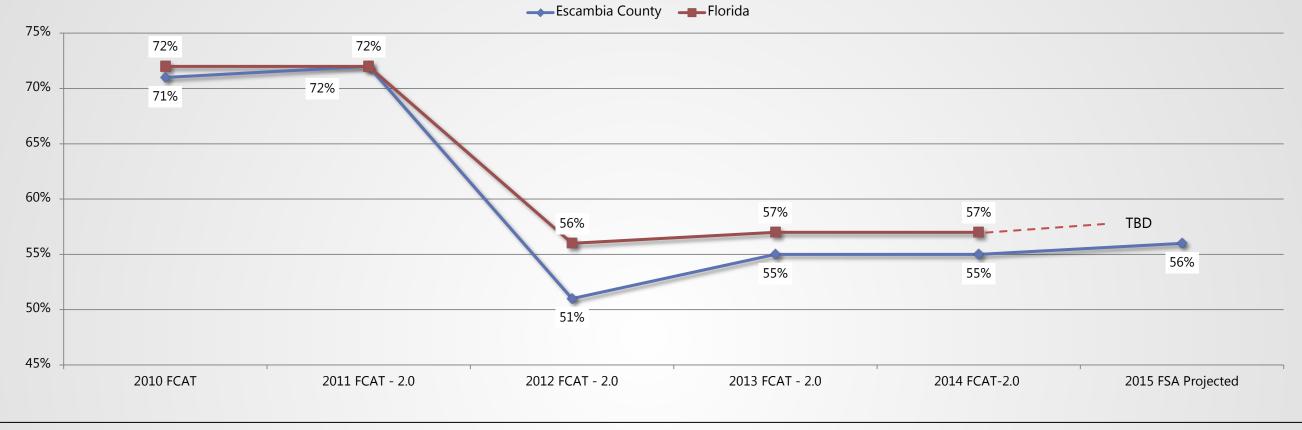
Employment





3rd Grade Reading Level Proficiency Rate

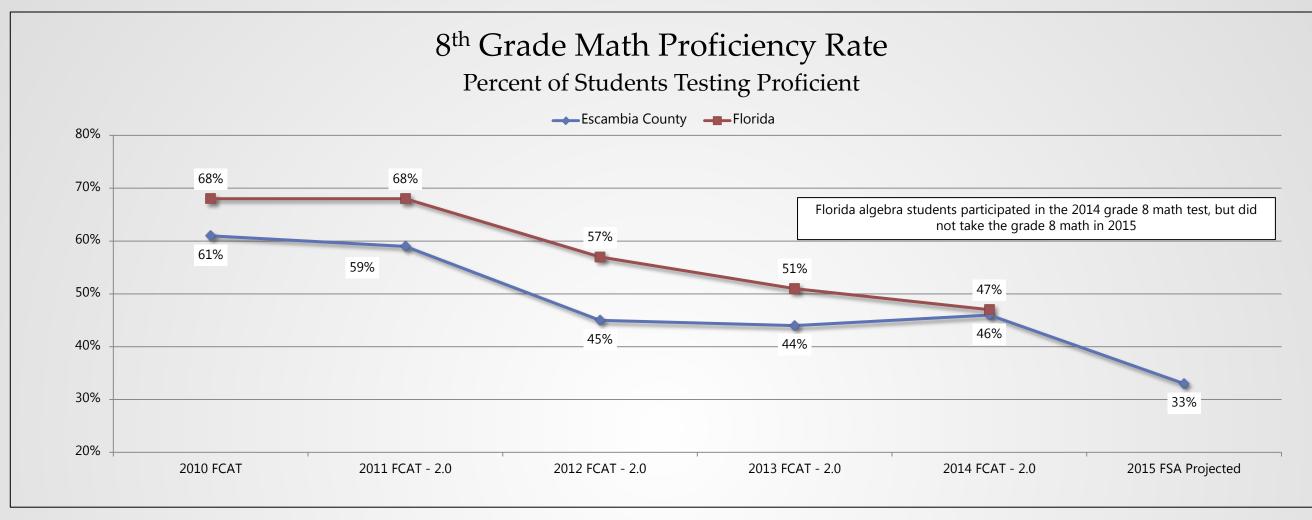
Percent of Students Testing Proficient



* Proficient defined as scoring a 3 or above on a scale of 1-5

| 3rd Grade Reading Level Proficiency Rate Percent of Students Testing Proficient | | | | | | | |
|---|--------------------|---------|--|--|--|--|--|
| Year | Escambia County | Florida | | | | | |
| 2010 FCAT | 71% | 72% | | | | | |
| 2011 FCAT - 2.0 | 72% | 72% | | | | | |
| 2012 FCAT - 2.0 | 51% | 56% | | | | | |
| 2013 FCAT - 2.0 | 55% | 57% | | | | | |
| 2014 FCAT-2.0 | 55% | 57% | | | | | |
| 2015 FSA Projected | 56% | TBD | | | | | |

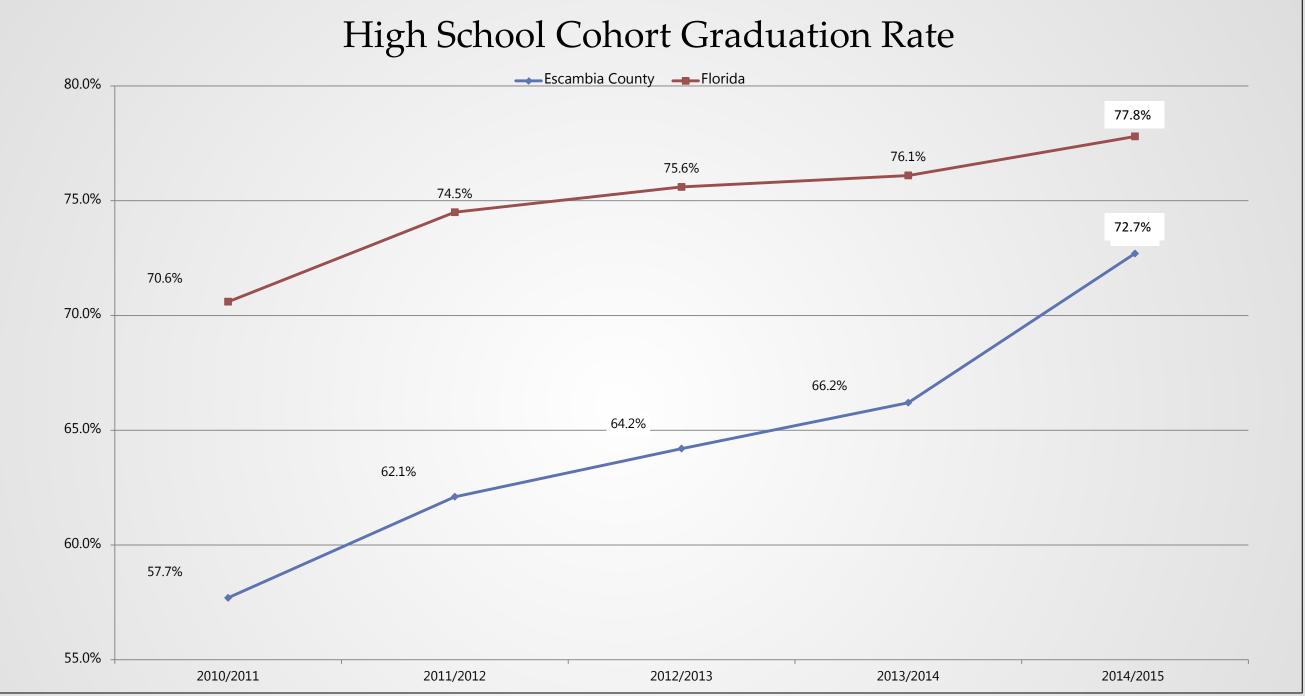
Source: Florida Department of Education & Escambia County School District



* Proficient defined as scoring a 3 or above on a scale of 1-5

| 8 th Grade Math Proficiency Rate Percent of Students Testing Proficient | | | | | | | |
|---|--------------------|---------|--|--|--|--|--|
| Year | Escambia County | Florida | | | | | |
| 2010 FCAT | 61% | 68% | | | | | |
| 2011 FCAT - 2.0 | 59% | 68% | | | | | |
| 2012 FCAT - 2.0 | 45% | 57% | | | | | |
| 2013 FCAT - 2.0 | 44% | 51% | | | | | |
| 2014 FCAT-2.0 | 46% | 47% | | | | | |
| 2015 FSA Projected | 33% | No Data | | | | | |

Source: Florida Department of Education & Escambia County School District

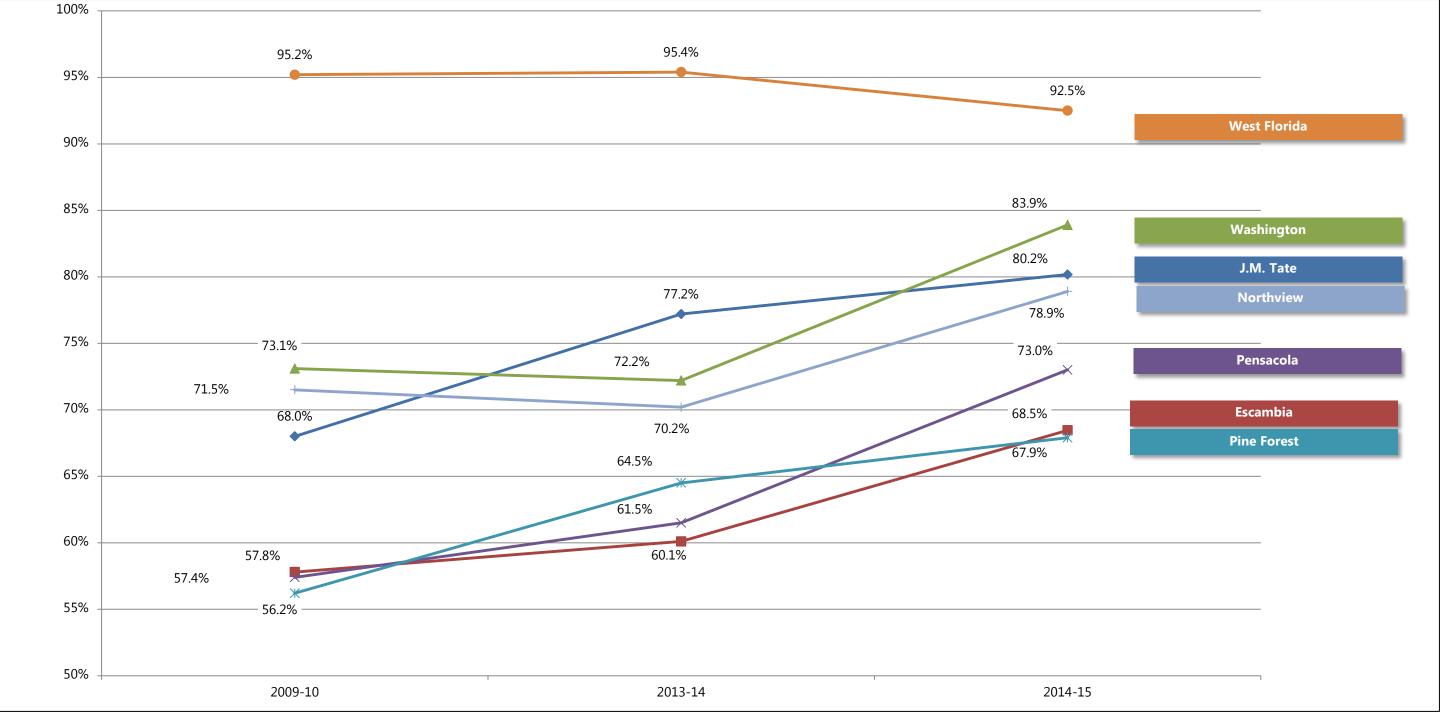


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Source: Florida Department of Education & Escambia County School District Data provided beginning with implementation of the Federal Uniform Graduation Rate

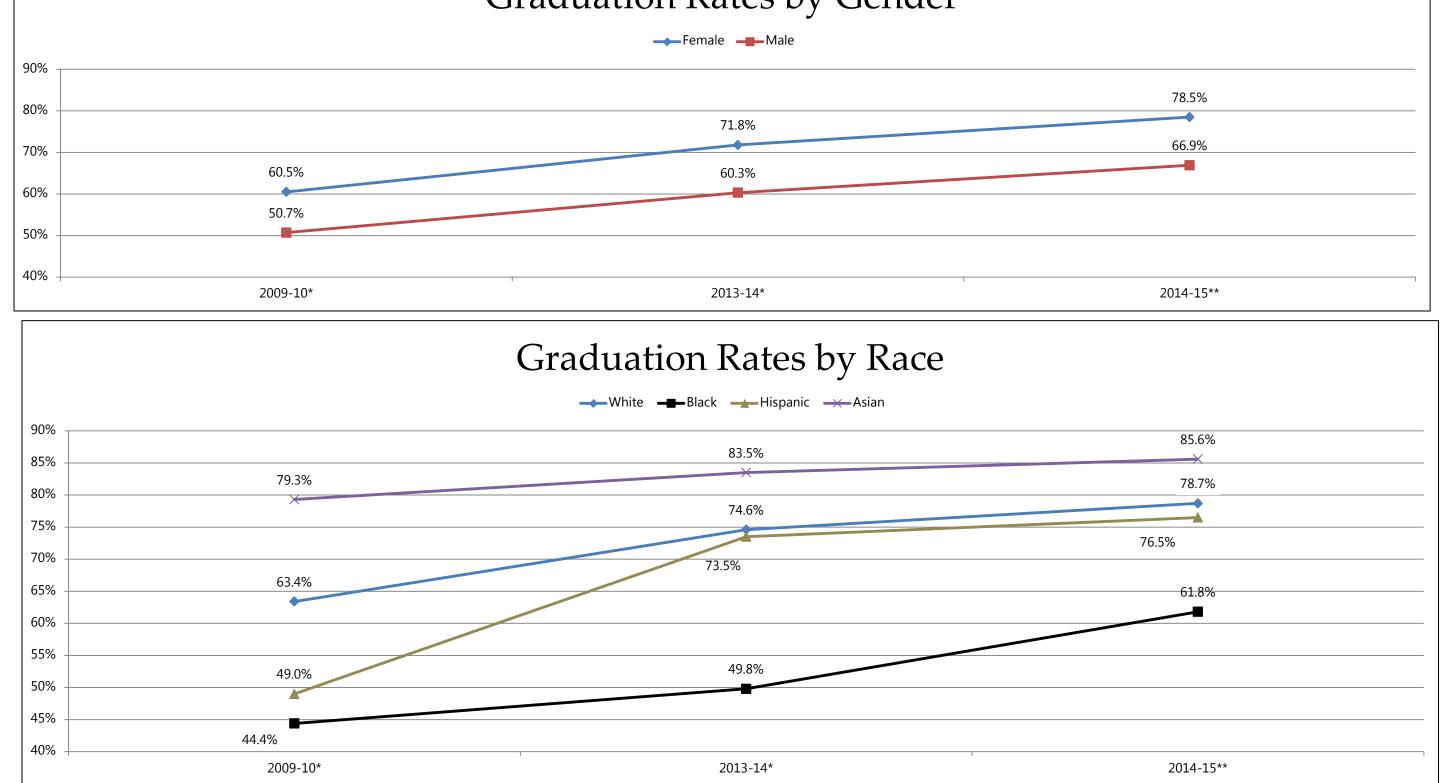


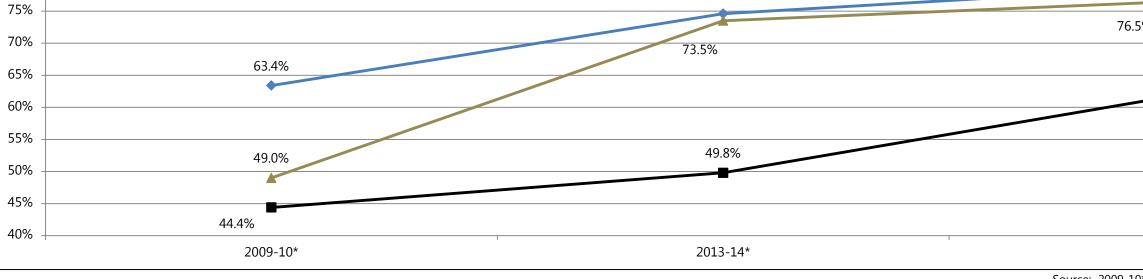
Graduation Rate by High School



Source: 2009-10* & 2013-14* data from the Florida College Access Network 2014-15** data projected by Escambia County School District

Graduation Rates by Gender





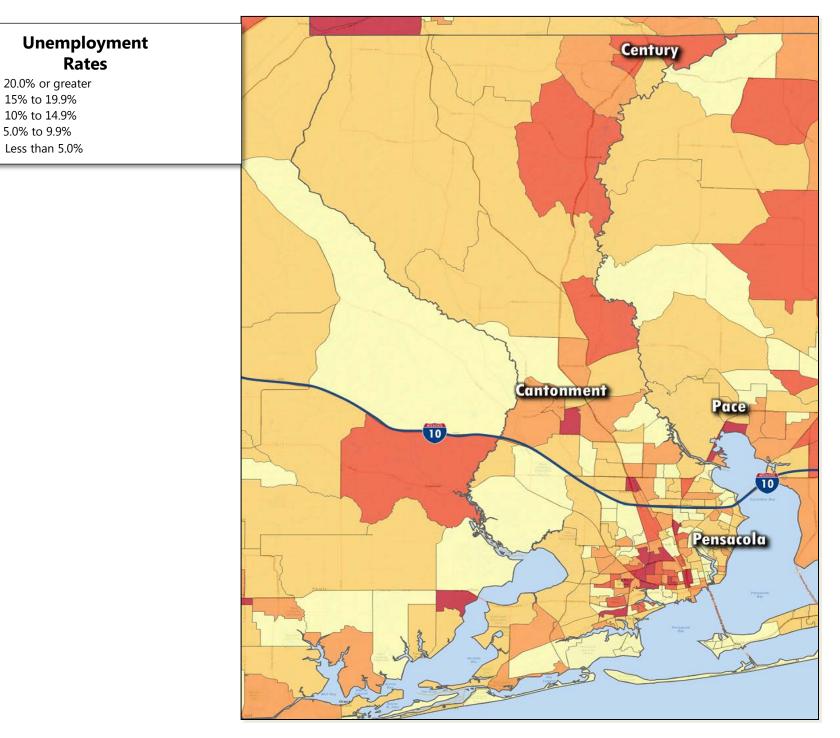
Source: 2009-10* & 2013-14* data from the Florida College Access Network 2014-15** data projected by Escambia County School District

Post-Secondary Completion

Higher education retention and graduation rates by selected student characteristics: 2013

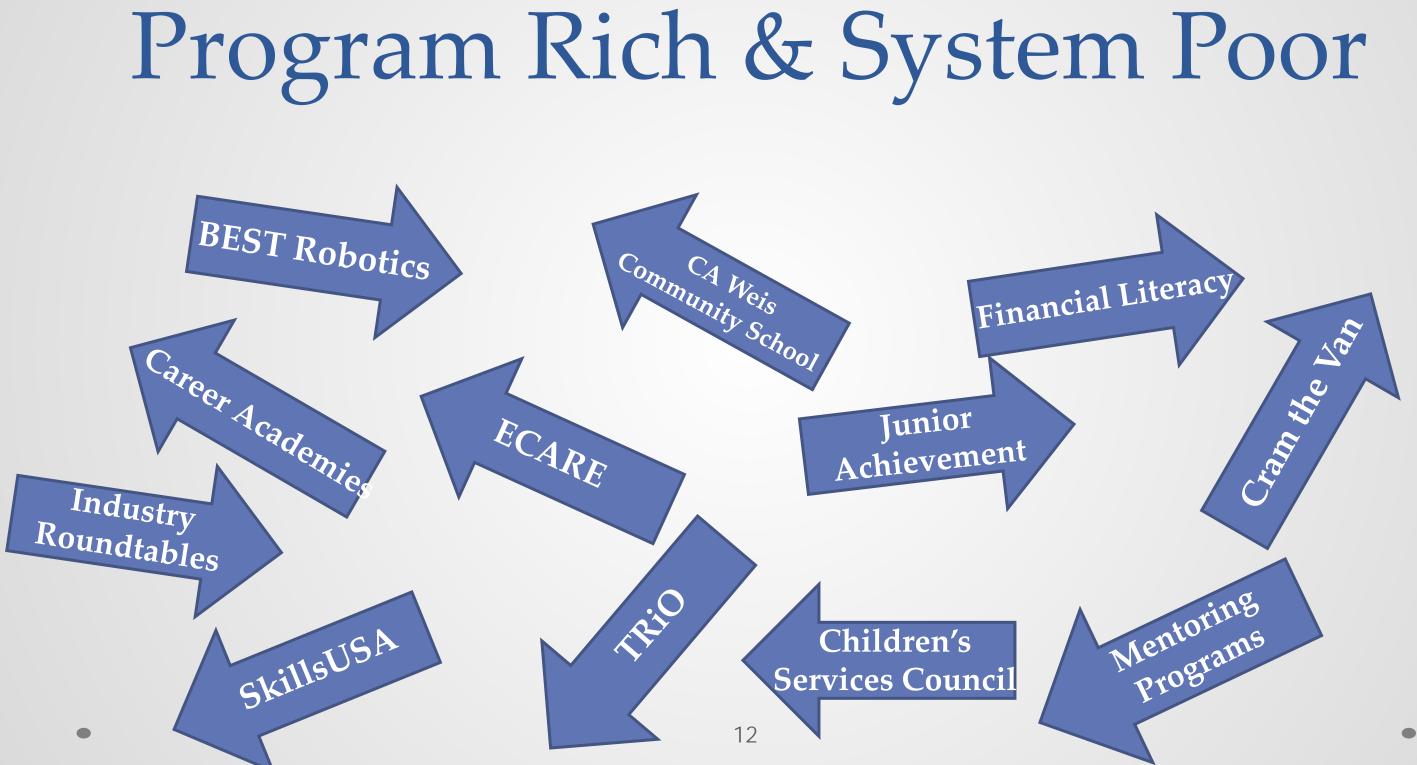
| Institution | Туре | Undergrad enrollment (2013) | Retention rate | Overall grad. rate | Male | Female | Asian | Black | Hispanic/ Latino | White |
|--------------------------------------|-------------------------------|-----------------------------------|-------------------|-----------------------|------|--------|-------|-------|---------------------|-------|
| Pensacola State College | 4-year, Public | 10,317 | | 33% | 32% | 34% | 41% | 21% | 20% | 35% |
| The University of West Florida | 4-year, Public | 10,072 | 74% | 51% | 47% | 55% | 62% | 44% | 57% | 52% |
| Fortis Institute- Pensacola | 2-year, Private for-profit | 712 | 62% | 49% | 42% | 50% | 25% | 49% | 88% | 48% |
| George Stone Technical Center | 2-year, Public | 456 | 85% | 64% | 58% | 91% | 75% | 72% | 100% | 60% |
| Virginia College- Pensacola | 2-year, Private for-profit | 384 | 52% | 40% | | 40% | | 0% | | 50% |
| ITT Technical Institute-Pensacola | 4-year, Private for-profit | 229 | | NA | | | | | | |

Unemployment Rate by Block Group



15% to 19.9% 10% to 14.9% 5.0% to 9.9% Less than 5.0%

Source: ESRI Business Analyst, 2015 Unemployment Rate Estimates





WHY SYSTEMS CHANGE?



Collective Impact

"The commitment of a group of actors from different sectors to a common agenda for solving a complex social problem"

- Collective impact is best employed for problems that are complex and systemic rather than technical in nature
- □ All actors involved collaborate in a highly-structured manner to make a true impact on a complex issue
- □ Collective impact is NOT about a single organization/entity and it's NOT like anything we've done before

Conditions for Collective Impact



Evidence Based Decision Making





StriveTogether Cradle to Career Network



STATES + DISTRICT OF COLUMBIA

© StriveTogether 2015



StriveTogether

Where Are We Now? Planning Retreat: January 6



Work Teams

Data | Cradle to Career Roadmap (outcomes & indicators) Mission/Vision | Name, Logo, Mission & Vision **Governance** | Governance Structure & Accountability **Communications/Community Engagement** | Strategic Communication Plan

What's Next?

Community Summit: Monday, April 11: 1:00-5:00 p.m. Sanders Beach Community Center (913 S. I Street)

Thoughts/Discussion?



"Coming together is a beginning, staying together is progress, and working together is success." —Henry Ford



Meeting Date:03/08/2016Issue:OLFx/OLF8From:Jack Brown, County Administrator

Information

Recommendation:

OLFx/OLF8 (NO BACKUP PROVIDED) (Jim Cronley - 15 min) A. Board Discussion B. Board Direction

Attachments

No file(s) attached.

Meeting Date: 03/08/2016

Issue: Escambia County Dredging Policy

From: Chips Kirschenfeld, Division Manager

Information

Recommendation:

Dredging Issues in Escambia County (REFERRED FROM THE FEBRUARY 11, 2016, COMMITTEE OF THE WHOLE) (Chips Kirschenfeld and Robert Turpin - 30 min) A. Board Discussion B. Board Direction

Attachments

Dredging Policy Presentation-Mar 2016 ResumePage-06032011-Dredging

Escambia County Dredging Policy

8 March 2016 Robert Turpin, Division Manager Taylor "Chips" Kirschenfeld, Interim Director Department of Natural Resources Management

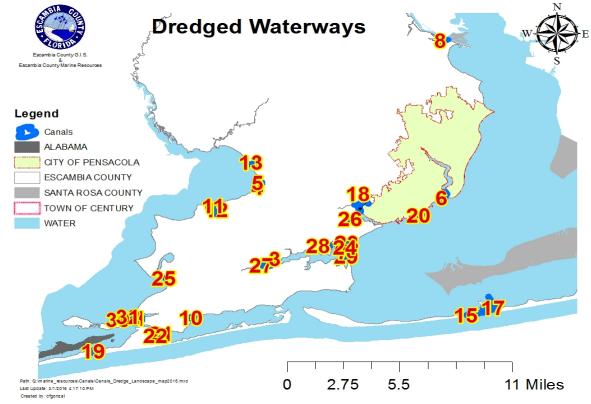


Summary of 2 June 2011 BCC Approved Policy:

- Established MSBU for Siguenza Canal maintenance dredging
- Establish MSBU if desired by property owners; alternatively property owners can maintain
- Not to maintain other canals without impacted property owners forming MSBU to defray costs



Potential Dredging Projects in Escambia County





Other Local Government Examples

- City of Pensacola Stormwater Utility Fee
- Santa Rosa County MSBU
- Bay County Public Works Dept. Dredge
- Sarasota County MSBU + Inland Navigation District Funding



Additional Board Direction?



PUBLIC FORUM WORK SESSION AND REGULAR BCC MEETING MINUTES - Continued

CLERK OF COURTS & COMPTROLLER'S REPORT - Continued

- I. <u>CONSENT AGENDA</u> Continued
- 1-4. Approval of Various Consent Agenda Items Continued
 - 4. Continued...
 - C. Report of the May 12, 2011, C/W Workshop Continued

AGENDA NUMBER - Continued

7. Establish Policy Relating to Canals



- A. Discussion The C/W viewed and discussed a PowerPoint Presentation, which was also provided in hard copy, entitled, *Escambia County Canal Dredging Policy*, presented by Robert Turpin, Community & Environment Department; and
- B. Board Direction The C/W recommends that the Board take the following action:
 - (1) Approve establishing a Municipal Services Benefit Unit (MSBU) for maintenance dredging of Siguenza canal navigation channel;
 - (2) Approve establishing an MSBU for maintenance dredging, if desired by the property owners; alternatively, *(the property)* owners can maintain; and
 - (3) Approve not to maintain or improve other canals; i.e., Lafitte Cove and Bayou Grande Villa, without impacted properties forming an MSBU to defray costs.

Recommended 5-0

<u>For Information:</u> County Attorney Rogers disclosed that her husband operates his business from the Lafitte Cove marina and canal.

(Continued on Page 11)



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Meeting Date: 03/08/2016

Issue: Placement of Smoke Detectors in Low Income Neighborhoods

From: Mike Weaver, Department Director

Information

Recommendation:

Placement of Smoke Detectors in Low Income Neighborhoods (REFERRED FROM THE FEBRUARY 18, 2016, BOARD OF COUNTY COMMISSIONERS' MEETING) (NO BACKUP PROVIDED) (Michael D. Weaver - 30 Minutes) A. Board Discussion B. Board Direction

Attachments

No file(s) attached.

Meeting Date: 03/08/2016

Issue:Request for Proposals for Professional Services Related to RESTORE ActFrom:Chips Kirschenfeld, Division Manager

Information

Recommendation:

Request for Proposals for Professional Services Related to RESTORE Act (Chips Kirschenfeld - 30 min) A. Board Discussion

B. Board Direction

Attachments

ScopeSvcs-RFP ProfessionalSvcs-RESTORE ResumePage-12102015-ConsultantSvcs DWHorizonRestorationTeam

PROFESSIONAL SERVICES FOR ESCAMBIA COUNTY, FLORIDA

RELATED TO RESTORE ACT

<u>RESTORE Act Funding Opportunities</u>

Background:

The Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States Act of 2012, also known as the "RESTORE Act", ensures that the federal government distributes a substantial portion of fines and settlement amounts collected as a result of the Deepwater Horizon Oil Spill to communities affected by the oil spill. The RESTORE Act specifies numerous components, or "pots" of funds, and numerous agencies and entities that are tasked with distributing these funds. The Escambia County RESTORE Act Advisory Committee has been tasked with considering only one of the numerous components of funding, the Direct Component or Pot 1 funds. Escambia County requires the professional services of a qualified firm to coordinate, leverage, and secure funding from the other numerous components and sources of potential funding.

Scope of Services:

The selected firm will provide general guidance and support to Escambia County staff and advise the County of potential leveraging, coordination, and funding opportunities available through the RESTORE Act and other sources.

Mandatory tasks include:

- 1. Report to Escambia County Department of Natural Resources Management (DNRM) staff, on a weekly basis, the potential leveraging, coordination, and funding opportunities available through the four other components of funding specified in the RESTORE Act (Pots 2, 3, 4, and 5) besides the Direct Component (Pot 1).
- 2. Report to Escambia County DNRM staff, on a weekly basis, the potential leveraging, coordination, and funding opportunities available through the National Fish and Wildlife Foundation (NFWF) and other Non-Governmental Organizations (NGOs).
- 3. Report to Escambia County DNRM staff, on a weekly basis, the potential leveraging, coordination, and funding opportunities available through Natural Resource Damage Assessment (NRDA).
- Report to Escambia County DNRM staff, on a weekly basis, the potential leveraging, coordination, and funding opportunities available through federal governmental agencies including the Department of Commerce (DoC), the U. S. Environmental Protection Agency (USEPA), the U. S. Fish & Wildlife Service (USFWS), the National Oceanographic and Atmospheric Administration (NOAA), and others.
- Report to Escambia County DNRM staff, on a weekly basis, the potential leveraging, coordination, and funding opportunities available through State of Florida governmental agencies including the Florida Department of Environmental Protection (FDEP), the Northwest

Florida Water Management District (NWFWMD), the Florida Fish & Wildlife Conservation Commission (FWC), and others.

- 6. Report to Escambia County DNRM staff, on a weekly basis, the status of Triumph Gulf Coast meetings, leveraging, and funding opportunities, and work to protect the 75% allocation of funds for Northwest Florida counties.
- 7. Report to Escambia County DNRM staff, on a weekly basis, the status of the Florida Consortium of 23 Counties meetings, leveraging, and funding opportunities.

Criteria for Selection:

| 1. | Experience with Successfully Leveraging, Coordinating, and Obtaining Funding for Local Governments | <u>Points</u> 35 |
|----|---|---------------------|
| 2. | Past Record and Performance, Background Experience, and Technical Expertise of Firm and Individual Team Members | 35 |
| 3. | Ability to Meet Project Specific Schedule and be Readily Accessible | 20 |
| 4. | Recent and Current Workload | 10 |

Award(s) resulting from this solicitation shall be subject to provisions of Chapter 1-9-5, CONSULTANTs of the Ordinances of Escambia County and Procedure PP-250 VENDOR PERFORMANCE EVALUATIONS of the Purchasing Policies and Procedures of Escambia County.

RESUME OF THE REGULAR BCC MEETING - Continued

COUNTY ADMINISTRATOR'S REPORT - Continued

- III. FOR DISCUSSION Continued
- 6. <u>Recommendation</u>: That the Board discuss the following items relating to the Statecraft, LLC, contract extension that expires on December 16, 2015:
 - A. The current contract extension with Statecraft, LLC (William "Bill" Williams), that expires on December 16, 2015, for RESTORE Professional Consulting Service; and
 - B. If the Board approves a contract extension, subject to Legal sign-off, the Board needs to approve the terms and conditions of the Agreement and authorize the Chairman to sign the contract with Statecraft, LLC (William "Bill" Williams).

Approved 4-1, with Commissioner Underhill voting "no," to task the County Administrator with drafting a Scope of Work to go out for requests for consultants to lobby on behalf of Escambia County for the "Pot 2 money" and to continue the contract with Statecraft, up to \$2,000 per month, until the competitive contract is placed

COUNTY ATTORNEY'S REPORT – Alison Rogers, County Attorney

- I. FOR ACTION
- 1. <u>Recommendation</u>: That the Board authorize the County Attorney's Office to intervene in the Florida Retirement System appeal filed by employee Daniel Smillie, Jr., regarding qualification as a Special Risk Class.

Approved 5-0

- <u>Recommendation</u>: That the Board take the following action concerning <u>Kenneth Brian</u> <u>Malarik, Sr. v. Escambia County Area Transit, Escambia County, and First Transit, Inc.</u>, Case No.: 2015 CA 001616:
 - A. Approve First Transit, Inc., through its liability carrier, National Interstate Insurance Company, to provide a defense for and to indemnify the County in the pending lawsuit brought by Kenneth Brian Malarik, Sr., as shown above; and

(Continued on Page 49)

12/10/2015

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Deepwater Horizon Oil Spill Restoration Team

(Grant funded for 1 year unless additional funds become available)

Component

Direct (

Natural Resources Management Director

Roles:

- RESTORE Program strategy

-Manage and coordinate county RESTORE Program

(New Position Request or Consultant)

RESTORE Program Manager

Roles:

- Develop Multi-Year Implementation Plan
- Develop grant applications for BCC selected projects for the MYIP
 - -Manage MYIP quarterly grant reports
- Coordinate RESTORE Advisory Committee functions
- Solicit public input and communication
- Update RESTORE Coordinator of approved projects and budget challenges
 Monitor MYIP funded projects

Escambia County RESTORE Coordinator

Other

Roles:

- Attend meetings and conference calls for NRDA, NFWF, Consortium, Council, and Triumph
- -Seek opportunities for leveraging funds
- Coordinate with seven other Northwest Florida counties
- Promote Escambia County's goals and objectives

Meeting Date: 03/08/2016 Issue: Temporary Auto Sales

From: Alison Rogers, County Attorney

Information

Recommendation:

<u>Temporary Auto Sales</u> (Commissioner Robinson/Alison Rogers - 15 min) A. Board Discussion B. Board Direction

Attachments

Proposed Options for Permitted Uses under HC/LI district

Sec. 3-2.11 Heavy Commercial and Light Industrial district (HC/LI).

(b) Permitted uses. Permitted uses within the HC/LI district are limited to the following:

(2) Retail sales. Retail sales, including sales of alcoholic beverages, sales of automotive fuels, and sales of new and used automobiles, motorcycles, boats, and manufactured (mobile) homes. <u>Temporary sales of automobiles are permitted when</u> <u>conducted by a licensed dealership with a permanent sales location within the County</u>.

Or

(2) Retail sales. Retail sales, including sales of alcoholic beverages, sales of automotive fuels, and sales of new and used automobiles, motorcycles, boats, and manufactured (mobile) homes. <u>Temporary sales of automobiles are permitted when conducted by a licensed dealership with a permanent sales location within the County or with a County temporary land use certificate issued by the Development Services <u>Department.</u></u>

Meeting Date: 03/08/2016

Issue: The 2017 Pensacon Dates

From: Grover Robinson, District 4 Commissioner

Information

Recommendation:

<u>The 2017 Pensacon Dates (NO BACKUP PROVIDED)</u> (Commissioner Robinson - 15 min) A. Board Discussion B. Board Direction

Attachments

No file(s) attached.