

# COMMITTEE OF THE WHOLE WORKSHOP BOARD OF COUNTY COMMISSIONERS

Board Chambers
Suite 100
Ernie Lee Magaha Government Building - First Floor
221 Palafox Place

July 17, 2014 9:00 a.m.

Notice: This meeting is televised live on ECTV and recorded for rebroadcast on the same channel. Refer to your cable provider's channel lineup to find ECTV.

Call to Order

(PLEASE TURN YOUR CELL PHONE TO THE SILENCE OR OFF SETTING.)

- 2. Was the meeting properly advertised?
- 3. Regional Drainage Program (REFERRED FROM THE JUNE 3, 2014, BCC MEETING) (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER) (Commissioner Valentino/Joy Blackmon 30 min)
  - A. Board Discussion
  - B. Board Direction
- 4. <u>Pensacola Beach Nourishment and Perdido Key Eminent Domain and Beach Nourishment</u>

(Commissioner Valentino/Commissioner Robinson/Alison Rogers/Keith Wilkins/Jerry Watson, Santa Rosa Island Authority Board Member– 60 min)

- A. Board Discussion
- 1. Pensacola Beach
- 2. Perdido Key
- B. Board Direction
- 5. <u>Golf Cart Issue on Pensacola Beach</u> (Colby Brown/Joy Blackmon 15 min)
  - A. Board Discussion
  - B. Board Direction

6. <u>Landfill Issues (REFERRED FROM THE 5/15/2014 AGENDA REVIEW SESSION)</u> (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER)

(Pat Johnson/Horace Jones - 20 min)

- A. Discussion
- B. Board Direction
- 7. Options for Housing the Displaced Central Booking and Detention Inmates (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER)

(David Wheeler - 60 min)

- A. Board Discussion
- B. Board Direction
- 8. Adjourn

Committee of the Whole 3.

**Meeting Date:** 07/17/2014

**Issue:** Regional Drainage Program

From: Gene Valentino, District 2 Commissioner

### Information

### **Recommendation:**

Regional Drainage Program (REFERRED FROM THE JUNE 3, 2014, BCC MEETING) (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER)

(Commissioner Valentino/Joy Blackmon - 30 min)

A. Board DiscussionB. Board Direction

**Committee of the Whole** 

**Meeting Date:** 07/17/2014

Issue: Pensacola Beach Nourishment and Perdido Key Eminent Domain and Beach

4.

Nourishment

**From:** Jack Brown, County Administrator

#### Information

### **Recommendation:**

<u>Pensacola Beach Nourishment and Perdido Key Eminent Domain and Beach Nourishment</u> (Commissioner Valentino/Commissioner Robinson/Alison Rogers/Keith Wilkins/Jerry Watson, Santa Rosa Island Authority Board Member— 60 min)

A. Board Discussion

- 1. Pensacola Beach
- 2. Perdido Key
- B. Board Direction

#### **Attachments**

Letter from SRIA Board

Perdido Key Easement Issues



May 1, 2014

Commissioner Lumon May Chairman Escambia County Board of Commissioners 221 Palafox Place Ste. 400 Pensacola, FL 32502

Dear Commissioner May:

First I would like to thank you and your fellow Commissioners for relieving the SRIA of using \$600,000 in annual lease fees to pay road bond debt service. Lease fees were originally requested by the County almost a decade ago to compensate for the fact that Pensacola Beach did not pay ad valorem taxes.

The Santa Rosa Island Authority Board formally requests the County to loan SRIA up to \$8,500,000 from county funds for the local match for the State's \$8,500,000 to renourish 8.2 miles of Pensacola Beach from Park West to Park East. We are requesting a 7 year full amortizing loan with a two and one half percent (2.5%) fixed rate and no prepayment or call.

The loan would be repaid principal and interest from Pensacola Beach lease fees. The required debt service will be included in our FY 2014/15 budget. It is our understanding that the 2.5% rate is 150% higher than the best rate that the County currently receives. It would generate an additional \$460,000 in interest income above your current highest rate over the term of the loan, which would allow the County to fund additional projects.

Further, the County has two forms of additional collateral beyond lease fees. They are:

- 1. The land tax reserve, currently some \$4.6 million for 2011 and 2012, which will increase some \$2 million a year until the suits are settled. These funds become available to repay the loan if the Tax Assessor is upheld and lease fees go away.
- 2. LOST Four, if approved in August.

#### **BOARD MEMBERS**

Tammy Bohannon Chairwoman

Janice Gilley Vice Chair

Ed Guernsey Secretary Treasurer

Dave Pavlock Acting Secretary Treasurer

Thomas Campanella Member

Jerry Watson Member

W. A. "Buck " Lee Executive Director Thank you for your continued support of Escambia County's largest park and an economic engine generating over \$260 million annually while it provides the residents of Escambia County a valued asset in our wonderful the quality of life.

Sincerely

Chairwoman Tammy Bohannon

SRIA Board 2014

### TB/jt

Cc: Honorable Grover Robinson, IV

Honorable Gene Valentino

Honorable Wilson Robertson

Honorable Steven Barry

Mr. Larry Newsom

Ms. Alison Rogers

Ms. Amy Lovoy

Ms. Pam Childers

SRIA Board

Mr. Mike Stebbins

Mr. Ron Ellington

# Perdido Key Easement Issues

- 1) Duration: Permanent vs. 15-year
- 2) Method of Eminent Domain: Slow vs. Quick
- 3) Entire Key vs. East first
- 4) Funding Source(s): MSBU, LOST, TDT, ?

**Committee of the Whole** 

**Meeting Date:** 07/17/2014

Issue: Golf Cart Issue on Pensacola Beach

From: Joy D. Blackmon, P.E., Department Director

### Information

### **Recommendation:**

Golf Cart Issue on Pensacola Beach (Colby Brown/Joy Blackmon - 15 min)

A. Board DiscussionB. Board Direction

### **Attachments**

**Golf Cart Presentation** 

5.



### **SRIA Proposed Use of Golf Carts on Pensacola Beach**



The State of Florida has adopted regulations allowing local governments the option to permit golf carts on local roads.



### SRIA Proposed Use of Golf Carts on Pensacola Beach

• The Santa Rosa Island Authority has submitted a request seeking Escambia County's approval to allow legal operation of Golf Carts on all Pensacola Beach public roadways.

• Per Florida Statute County maintained roadways with posted speed limits of 35 mph or less can be designated by the County as legal for golf cart travel if the County determines that there are no safety issues.

# GOLF CART vs LOW SPEED VEHICLE

• "Golf cart" means a motor vehicle that is designed and manufactured for operation on a golf course for sporting or recreational purposes and that is not capable of exceeding speeds of 20 miles per hour.

Requires BOCC action to be legally operated on designated County roadways with posted speed limits of 35mph or less.



• "Low-speed vehicle" (LSV) means any fourwheeled vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour.

An LSV can be legally operated in Florida on roadways with posted speed limits of 35mph or less.



# **FINDINGS**

- Roadway classification:
  - •The 3 major roadways on Pensacola Beach (Pensacola Beach Boulevard, Via De Luna, Ft. Pickens Road) are functionally classified as Urbanized Collector Roadways.
- Traffic Volumes:
  - •The 3 major roadways on Pensacola Beach experience traffic volumes ranging from 9,500 23,000 vehicles per day.
- Speed of Traffic:
  - •The prevailing speeds of traffic on Pensacola Beach's 3 major roadways range from 39mph 47mph.

# **CONSIDERATIONS**

- Escambia County has spent approximately \$18.25 million dollars (including interest to date) to alleviate congestion on Via De Luna Drive by adding additional travel lanes and bicycle and pedestrian amenities.
- Introducing golf carts into the traffic flow will likely promote congestion and reduce the Level of Service on Pensacola Beach's major roadways, particularly during times of heavy demand and certainly on the sections of 2 lane roadways where passing opportunities are limited.

# **CONSIDERATIONS**

Pensacola Beach's Major Roadways currently support the following modes of transportation:

- Vehicles including LSV's
- Public Trolley Service
- Bicycle
- Pedestrian
- The SRIA spends approximately \$177,000.00 annually to provide public trolley service on Pensacola Beach.
- In 2012 SRIA spent \$120,000.00 to improve 24 trolley stop locations with the additions of shelters, ADA related amenities, and improved connectivity to existing pedestrian facilities.

## Staff's Concerns

### Safety

- The major beach roadways are high volume collector roadways.
- All major beach roadways experience prevailing speeds of traffic in excess of 35 miles per hour.
- 70% of the major beach thoroughfares are 4 lane roadways.
- Generally speaking the highest number of roadway crashes occur where the speed differential between vehicles is the greatest.
- Golf Carts (unless modified) are equipped with no safety features.
- Where legally allowed, Golf Carts can be operated by anyone 14 years of age, drivers license or insurance not required.

### Facility Level of Service (LOS)

•The major beach roadways and public parking areas experience capacity and congestion issues during periods of peak demand.

Committee of the Whole 6.

Meeting Date: 07/17/2014 Issue: Landfill Issues

From: Pat Johnson, Department Director

### Information

### **Recommendation:**

<u>Landfill Issues (REFERRED FROM THE 5/15/2014 AGENDA REVIEW SESSION) (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER)</u>

(Pat Johnson/Horace Jones - 20 min)

A. Discussion

B. Board Direction

Committee of the Whole 7.

**Meeting Date:** 07/17/2014

**Issue:** Options for Housing the Displaced Central Booking and Detention Inmates

From: David Wheeler, Department Director

### Information

### **Recommendation:**

Options for Housing the Displaced Central Booking and Detention Inmates (BACKUP TO BE DISTRIBUTED UNDER SEPARATE COVER)

(David Wheeler - 60 min)

A. Board Discussion

B. Board Direction