

#### **AGENDA**

# SPECIAL COMMITTEE OF THE WHOLE WORKSHOP BOARD OF COUNTY COMMISSIONERS

Board Chambers
Suite 100
Ernie Lee Magaha Government Building - First Floor
221 Palafox Place

June 10, 2013 1:00 p.m.

Notice: This meeting is televised live on ECTV and recorded for rebroadcast on the same channel. Refer to your cable provider's channel lineup to find ECTV.

1. Call to Order

(PLEASE TURN YOUR CELL PHONE TO THE SILENCE OR OFF SETTING.)

- 2. Was the meeting properly advertised?
- 3. <u>Land Development Code</u>

(Larry Newsom/Matt Mooneyham/Bonita Player - 2 to 3 hours)

- A. Board Discussion
- B. Board Direction
- 4. Adjourn

### **Special Committee of the Whole**

Meeting Date: 06/10/2013

**Issue:** Land Development Code

From: Larry Newsom, Assistant County Administrator

### Information

### **Recommendation:**

Land Development Code

(Larry Newsom/Matt Mooneyham/Bonita Player - 2 to 3 hours)

A. Board Discussion

B. Board Direction

### **Attachments**

### **LDC Presentation**

3.

# Escambia County LAND DEVELOPMENT CODE REVIEW





### INTRODUCTIONS

Matthew Mooneyham – Escambia County Public Works Escambia County Project Manager

Bonita Player, P. E. – Engineering & Planning Resources, PC Project Principal

Arthur Hooks, P.E. – Engineering & Planning Resources, PC Project Engineer

Allara Mills Gutcher, AICP – The Planning Collaborative Sub consultant - Principal



# **Presentation Summary**

- SCOPE OVERVIEW
- PROJECT PROCESS
- TRANSPORTATION CONCURRENCY REVIEW
- SCHOOL CONCURRENCY REVIEW
- Access Management Review
- LANDSCAPE REVIEW
- ARCHITECTURAL STANDARDS REVIEW
- STORM WATER REVIEW
- WETLAND REVIEW
- RE-ZONING PROCESSES
- LAND USE PROCESS
- PLAN SUBMITTAL PROCESSES
- PERMIT FEES
- STATUTE DISCUSSION
- RECOMMENDATIONS





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# **Scope Overview**

- Data gathering and Analysis
- Review and Comparison
- Review adopted state legislation
- <sup>4</sup> Modification Review
- <sup>5</sup> Format Review





# Collected and Reviewed all of the current Land Development Codes and associated documentation of:

Escambia County LDC

Escambia County LDC Draft(not adopted)

**Bay County LDC** 

Santa Rosa County LDC

Okaloosa County LDC

Walton County LDC

**Baldwin County LDC** 





# Analyzed and Compared the following items:

**Transportation Concurrency** 

School concurrency

Environmental/Wetland provisions

Storm water requirements

Landscaping requirements

Zoning densities

Number of Zoning Districts

Conditional uses Architectural guidelines

**Engineering standards** 

**Re-zoning Processes** 

Land Use Process

Plan submittal processes (flow chart with review times)

**Permit Fees** 





# The Statue Review work effort shall include:

Providing a summary of the current statues that affect local Land Development Code and or Comprehensive Plan.

The Modification Review work effort shall include:

Briefly detailed the modifications that can be made to the Proposed Escambia County Comprehensive Plan as a result of the deletion of 9J-5, Florida Administrative Code and recent amendments to Chapter 163, Florida Statutes.

The Format Review work effort shall include:

A basic review of the format of the LDC.





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# Review all Idc and comp plans Start comparison using the Escambia County Current LDC as initial guide Research and Complete 1st Draft of the Matrix and Flowcharts Formal County

**2<sup>nd</sup> Draft Matrix** and Flowcharts

Formal County Review

All of our analysis was reviewed by staff representing each county

**Escambia County Staff Review** 

Finalizing Matrix and Flowcharts





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	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Transportation Concurrency Requirements stated in LDC and/or Comprehensive Plan	Yes	Yes	Yes	Yes	Yes	Yes	No, but traffic study is required
Developer required to adhere to Transportation Concurrency Guidelines	Yes	Yes	Yes	No	Yes	Yes	No, but traffic study is required
Database Maintained	Yes	Yes	Yes	Yes	No	Yes	No
Proportionate Fair Share Formula	Yes	Yes	Yes	No	Yes, but no formal formula	Yes	No
Proportionate Fair Share Credits	No	No	No	No	No	Yes	No

1. Only two counties are currently using the Proportionate Fair Share formula.

Notes:

- 2. Look at using credits to reduce the cost to developers.
- 3. Add intersection analysis to concurrency analysis.

**Escambia County LDC Review** 

# **Transportation Concurrency Requirements**





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	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
School Concurrency Required/Practiced (per LDC and Comprehensive Plan)	Yes	Yes	Yes	No	Yes	Yes, but currently the county is not requiring developers to follow the requirements	No
Concurrency Service Areas	School District	School District	School District	N/A	Yes	N/A	N/A
Proportionate Fair Share Formula	Yes	Yes	Yes	N/A	Yes	N/A	N/A
Proportionate Fair Share Alternatives	Yes	Yes	No	N/A	No	N/A	N/A

Notes:

Escambia County LDC Review

**School Concurrency Requirements** 





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	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Intersection Spacing	No	No	Yes	No	Yes	No	No information supplied
Driveway Spacing Requirments	Yes	Yes	Yes	Yes	Yes	Yes	No information supplied
Driveway Design Standards	No	Yes	Yes	Yes	No	No	No information supplied

Escambia County LDC Review

Notes:

Access Management Requirements





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	STRUM COMPANY	TORIUM.	COUNTY OR LOT	FLORIDA	COUNTY	W. COUNTY COM	
	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Right of Way	No	No	Yes	Yes	No	No	NO
Building Frontage	Yes	Yes	Yes	No	Yes	Yes	?
Interior Planting Areas	No	No	Yes	Yes	Yes	No	No
Buffers	Yes,existing material	No	Yes	Yes, existing material	Yes, existing materials	Yes, existing materials	Yes, existing materials

Notes:

Escambia County LDC Review

Landscape Requirements





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	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Signage	Yes	Yes	Yes	Yes	Yes	Yes	No
Lighting	Yes	Yes	Yes	Yes	Yes	Yes	No
Architectural Review Committee	Yes	Yes	No	Yes	Yes	No	No
Special Cooridors or Overlay Districts	Yes	Yes	Yes	Yes	Yes	Yes	No
Standards per Zoning Districts	Yes	Yes	Yes	Yes	Yes	Yes	

Notes:

Escambia County LDC Review

# **Architectural Standards Requirements**





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	AND RIDE	THE LA COLUMN	COLOR	PLORIDA COUNTY	COUNTY	WELTON COUNTY, OC	
	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Exemptions based on amount of impervious	Yes	Yes	Yes	Yes	Yes	Yes	
Variances	Yes	Yes	Yes	No	Yes	Yes	
Stormwater structures (attenuation storm event)	25 year/24 hour event	25 year/24 hour event unless no outfall, then 100 year/24 hour event		100 year/24 hour storm event	25 year/24 hour event unless no outfall, then 100 year/24 hour event	25 year/24 hour event unless no outfall, then 100 year/24 hour event	

**Escambia County Comprehensive Review** 

**Storm Water Facility Requirements** 





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	Escambia County Adopted LDR	Escambia County (Nov. 9, 2012 Draft LDR)	Bay County	Santa Rosa County	Okaloosa County	Walton County	Baldwin County
Permit Required	Yes	Yes	Yes	Yes	Yes	Yes	
Exemptions	Yes	Yes	Yes	Yes	No	Yes	
Administrative Variance	Yes	Yes	Yes	No information provided	No	No	
Board Variance	Yes	Yes	Yes	No information provided	No	No	
Buffer	30'	30'	30'	15'	25'	25'	

Notes:

Escambia County Comprehensive Review

Wetland Requirements



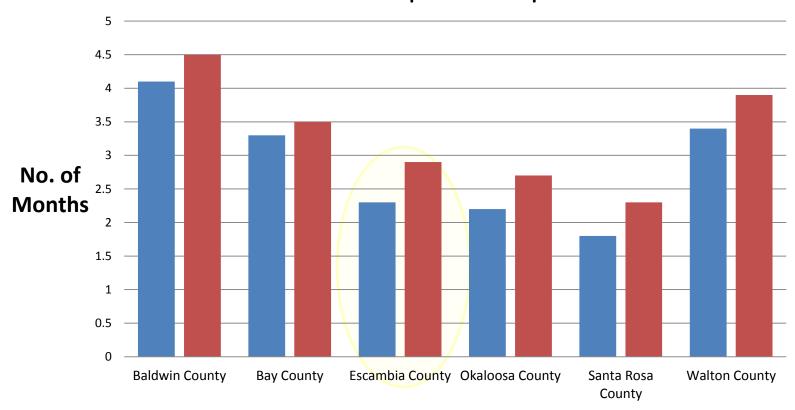


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# Rezoning Process Minimum Months Required for Adoption



# **County**

■ Submitted Beginning of the Month

■ Submitted End of the Month



All Estimates are Based on Working Days Except for Escambia and Okaloosa Counties

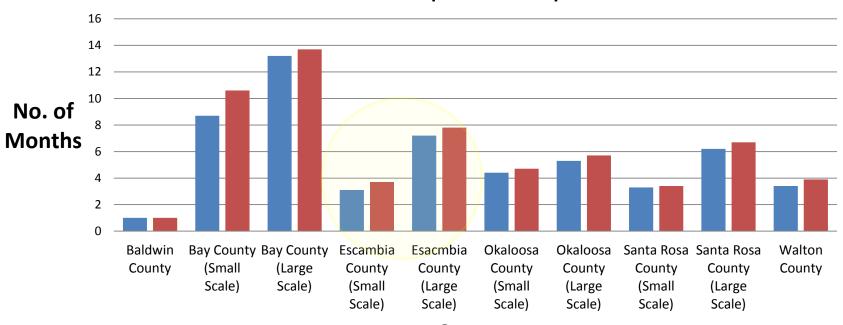


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# Land Use Amendment Minimum Months Required for Adoption



County

■ Submitted Beginning of the Month

■ Submitted Middle of the Month

All Estimates are Based on Working Days Except for Escambia and Okaloosa Counties



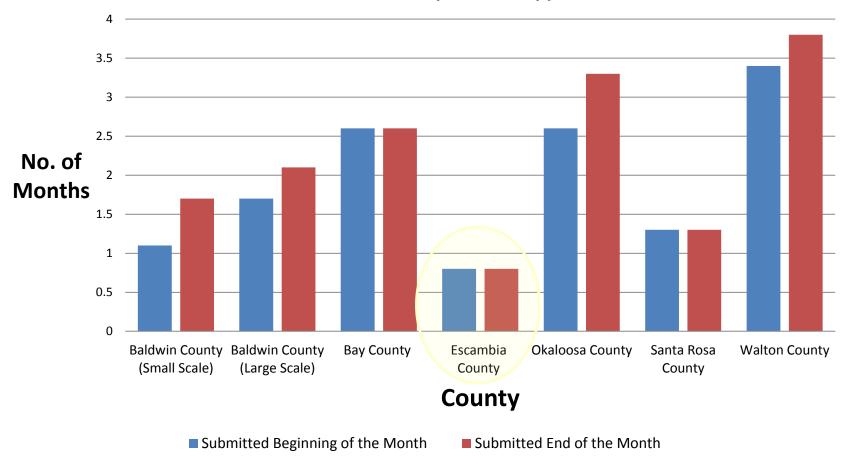


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# Commercial Site Plan Review Minimum Months Required for Approval





All Estimates are Based on Working Days Except for Esambia and Okaloosa Counties



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Permits & Applications Fee Schee	dule					
· ·	Escambia County	Bay County	Baldwin County	Okaloosa County	Santa Rosa County	Walton County
Application						
Appeals Board of Adjustment	\$616.00	\$80	\$250	\$800	\$135 plus \$1.66 per notification letter	
Appeals Development Order	\$192.50 \$385	-	 \$250	\$450 to \$900 \$800	No Fee \$235 plus \$1.66 per notification letter	 \$450
Zoning Variance Highway Set Back Variance	\$385 	-	\$250 \$250	\$800	\$235 plus \$1.66 per notification letter	\$450 
Rezoning	S1,155 for a rezoning request of one parcel \$1,925 for a rezoning request of two contiguous parcels* \$1,925 plus \$77 for each additional parcel for more than two contiguous parcels*	\$1,450	\$500 for 20 acres or less, \$15 per additional acre over 20 acres	*\$1,200.00 base fee + \$10.00 per acre or fraction thereof for (0 to 9.99 acres) *\$1,700.00 base fee + \$20.00 per acre or fraction thereof for (10 or more acres)	*Rezoning/ Large Scale \$1,500.00 plus \$1.66 per letter *Rezoning/Small Scale \$1,100.00 plus \$1.66 per letter *Rezoning w/o Land Use \$1,000.00 plus \$1.66 per letter	
Land Use Amendments	*\$2,450.00 for a large-scale amendment *\$1,750.00 for a small-scale amendment.	Large Scale \$2,750 Small Scale \$1,450.00	-	*\$1,200.00 base fee + \$20.00 per acre or fraction thereof for (0 to 9.99 acres) *\$2,500.00 base fee + \$10.00 per acre or fraction thereof for (10 or more acres)	*Large Scale \$1,500.00 plus \$1.66 per letter *Small Scale \$1,100.00 plus \$1.66 per letter	-
Plan Review Fee					-	Minor Review Fee = \$1,300; Major Review Fee = \$2,300
Development Agreement		\$2,200		No Fee	-	
Development Order Review		\$800		Minimum \$500		
Large Scale Planned Development-Conceptual Site Plan			\$500 plus \$10 per acre		-	
Small Scale Planned Development-Final Site Plan	-	-	\$500.00 for 20 acres or less, \$15.00 per additional acre over 20 acres	-	-	
Sman Scale Flamed Development-Final Site Flam			\$500.00 plus \$50.00 per lot	\$30		
Development Permit			**************************************			
Commercial Site Plan Review	*Major Plan Review - \$1,925 *Minor Plan Review - \$770	*Development Order Review - 5800 *Development Agreement- 52,200 *Subdivision Review - 5900 *Time Extension - \$300	azer  *Final Site Plan - \$500.00 for 20 acres or less, \$15.00 per additional acre over 20 acres  *Development Permit - \$500.00 plus \$50.00 per lot  *Minor Project - (0-9,999 Square Feet) - \$500  *Minor Project Revised Plan Submittal - \$150 each submittal  *Mojor Project 10,000 square feet + \$40.00 per 1,000 square feet or fraction thereof - \$500 for the first (1st)  *Major Project Revised Plan Submittal - \$150  *Mevised Plan Submittal - \$150  *Revised Plan Submittal - \$150  10,000 square feet to 20,000 per 1,000 square feet  10,000 square feet + \$20.00 per 1,000 square feet  *Tever fraction thereof  *Revised Plan Submittal - \$150	submittal)  "Major Project (10,000 square feet - and above) - \$500.00 for the first (1st) 10,000 square feet + \$60.00 per 1,000 square feet of reaction thereof (Revised Submittal - 5150.00 each submittal)	*Site Plan – Building size equal to or less than 5,000 sq. ft. \$500.00 plus \$10.00 per 100 sq. ft. \$500.00 plus \$10.00 per 100 sq. ft. To sq. ft. ft. ft. ft. ft. ft. ft. ft. ft. ft	
Other Review	-	-	-	*Application for Marine Construction - \$100.00 *Landscaping Review and Compliance for Certificate of Occupancy (Inspection) - \$100.00 + \$0.00 for each reinspection or temporary Certificate of Occupancy *Projects of Reva Wide Impact (larger than 100,000 square feet) - \$2.000 to 100 square feet or fraction thereof *Regional Activity Center (RAC) - \$2,500.00 base fee + \$20.00 per acre or fraction thereof (Revised Submittal - \$50.00 each submittal) *Master Plans - \$2,000.00 base fee + \$20.00 per acre or fraction thereof *Tall Structure Review - \$750.00 (Tall Structure Revised Plans Jountial - \$550.00 each submittal) *Temporary Use Permit (For Special Events) - \$50.00 *Temporary Use Permit (Other than Special Events) - \$200.00	*Access Management Review - \$50  *Alcohol Zoning Review - \$25  *Bagdad Architectural Advisory Board - \$50  *Coastal Construction Review - \$100  *Coastal Construction Review - \$100  *Coastal Construction Review - \$200  *More To Subdivision Review - \$50  *Milnor Subdivision Review - \$50  *Maware Architectural Advisory Board - \$50  *Special Exception Application - \$235 plus \$1.66 per letter	-
	\$25.00		*Residential - \$25 per dwelling unit; *Accessory Structure and Related Structures - \$25 per structure: *Commercial	Letter - \$50 Development Permit Fee - \$30	\$40	
Land Use Certification			and Industrial - \$25 per 1,000 gross sq.ft.	Development Permit Pee - 330		





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# **Conclusions**

- Current LDC and Comprehensive Plan meets Statue requirements for Concurrency
- Escambia County <u>DRC process</u> appears to be among the one of shortest among the six counties, provided that there are no major issues that could delay approval
- Escambia County <u>Re-Zoning process</u> is on average for time to approval
- Escambia County <u>Land Use process</u> is on average for time to approval





# **General Recommendations**

### **Customer Service**

- Improve Phone Service
- Install a Gatekeeper
- Champion
- Improve Website Navigation
- Provide a Public Staff telephone directory



Provide a Planning and Zoning quick reference guide

# DRC

- Project Champion(Expediter)
- Follow up on projects that have not received approval within a certain time frame

### General LDC and Comprehensive Plan

- Complete and enhance the update process
- Provide for Economic Development opportunities
- Provide credits to allow developers to reduce their proportionate share
- Use the matrixes as one of the tools for the redesign/reformatting of both the LDC and Comprehensive Plan
- Illustrations and Graphs
- Continue to Phase II

